

#### **Contents**

INTRODUCTION	
COMMENTS FROM THE MAYOR AND CHIEF EXECUTIVE	3
DISTRICT PERSONNEL	4
MANAGEMENT STRUCTURE	5
DISTRICT BACKGROUND	6
STATISTICS	7
FINANCIAL STATEMENTS	8
STATEMENT OF COMPREHENSIVE INCOME	
BALANCE SHEET	
STATEMENT OF CHANGES IN EQUITY	
STATEMENT OF CASH FLOWS	12
NOTES TO THE FINANCIAL STATEMENTS	
PERFORMANCE/ STATEMENT OF COMPLIANCE AND RESPONSIB	HITV 58
PERFORMANCE DURING 2013/14	59
STATEMENT OF COMPLIANCE AND RESPONSIBILITY	
REPORT ON LONG TERM PLAN AND POLICIES.	
BORROWING AND INVESTMENT POLICY	
OPPORTUNITIES FOR MAORI TO CONTRIBUTE TO COUNCILS' DECISION-MAKING I	PROCESSES
SIGNIFICANT ACTIVITIES	64
COMBINED COST OF SERVICE STATEMENT	
ROADS AND FOOTPATHS	
Water Supply	73
SEWERAGE TREATMENT AND DISPOSAL	
FLOOD PROTECTION AND CONTROL WORKS	81
STORMWATER DRAINAGE	83
COMMUNITY SERVICES	86
REGULATORY SERVICES	
COMMUNITY DEVELOPMENT	
GOVERNANCE AND LEADERSHIP	
SUPPORTING INFORMATION	
EQUAL EMPLOYMENT OPPORTUNITIES POLICY	
ANNUAL REPORT DISCLOSURE STATEMENT	
LOCAL GOVERNMENT ACT DISCLOSURES	
COUNCIL CONTROLLED RESERVES	
AUDIT PEDORT	120



### **INTRODUCTION**



#### COMMENTS FROM THE MAYOR AND CHIEF EXECUTIVE

#### 2013/14 ANNUAL REPORT

Council continues to operate in a very lean 'business as usual' mode, made possible by the relative stability of the district and Council, the sound condition of council's assets and an experienced and capable team of staff and contractors.

The 2013/14 was relatively uneventful, with no significant failures of assets or services, or non-compliance with regulations.

A surplus of \$2.1 million was achieved for the year, which is considered very pleasing given the general tightness of budgets. Modest savings relative to budget were broadly based across the organisation, and reflected both the high level of cost awareness throughout the organisation and the low debt interest rates provided through Council's membership of the Local Government Funding Agency.

These savings contributed to a satisfactory reduction of debt of \$1.2 million which continues to put Council on track to a potential near elimination of external debt by the end of this decade. Whilst debt can play an important role in the functioning of a council, restricting debt increases opportunities to manage adverse or unexpected circumstances, and ODC continues to believe that the reduction of debt to a very low level is highly desirable.

Work that has been done under the auspices of the Waikato Mayoral Forum has provided some tangible benefits to Council and has also (and perhaps more importantly) provided confirmation that ODC's services are generally delivered in a highly efficient way, and that there are very limited opportunities for cost-effective improvement.

A potential consequence of organisational leanness is that the standards of service provided will be correspondingly reduced, potentially to levels that are unsatisfactory for customers. A recent district-wide survey of customer preferences in respect of the standards of service for ODC's most significant activities has however indicated that there are extremely high levels of satisfaction with the services currently provided.

The results for the past year are however considered to be close to representing a best case scenario of favourable circumstances, and it is expected (and has been projected) that some elements of the current low costs may not be sustainable without exposing council to significant risk, and that some modest upward movement of expenditure is prudent.

Max Baxter

Monto

**MAYOR** 

28th October 2014

Dave Clibbery

**CHIEF EXECUTIVE** 

28th October 2014



#### **DISTRICT PERSONNEL**

#### **OTOROHANGA DISTRICT COUNCIL**

	J. 000	Talankana
Mayor:	Max Baxter	<b>Telephone</b> (07) 871 2707
Deputy Mayor:	Deborah Pilkington	(07) 871 0654
Councillors:	Phil Tindle Robert Prescott Annette Williams Roy Johnson Ken Phillips Robyn Klos	(07) 873 8810 (07) 873 8941 (07) 873 7715 (07) 873 0909 (07) 873 8416 (07) 872 4594

#### **OTOROHANGA COMMUNITY BOARD**

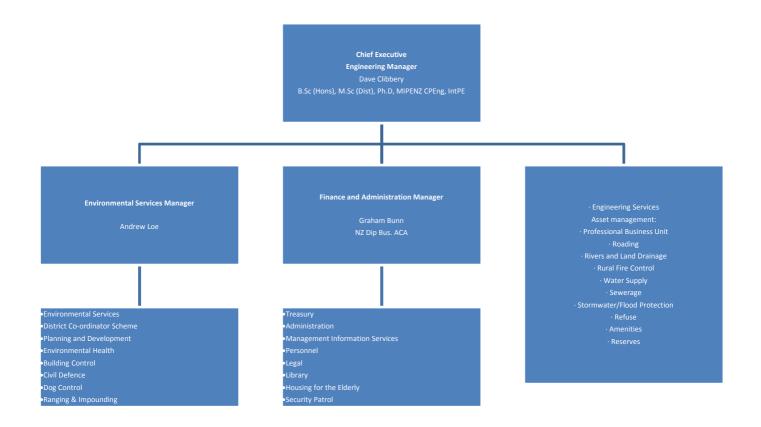
Chairperson:	Robert Prescott	(07) 873 8941
Members:	Anne Laws Phil Tindle Liz Cowan Nigel Chetty Dave Williams	(07) 873 8508 (07) 873 8810 (07) 873 0849 (07) 873 6319 (07) 873 6668
	Dave vviillailis	(01)0130000

#### **KAWHIA COMMUNITY BOARD**

Chairperson:	Kit Jeffries	(07) 873 7615
Members:	Deborah Pilkington Alan Rutherford Dave Walsh Annette Gane	(07) 871 0654 (021) 654 187 (07) 871 0552 (021) 840 190



#### **MANAGEMENT STRUCTURE**



Postal Address: PO Box 11, Otorohanga 3900

**Council Chambers**: Maniapoto Street, Otorohanga

**Telephone Number**: 07 - 873 4000

**0800 Number:** 0800 734 000

**Fax Number:** 07 - 873 4300

Email: Info@otodc.govt.nz

Bank of New Zealand

Westpac

Auditors: Deloitte, on behalf of the Office of the Auditor

General

**Solicitors:** Gallie Miles, Te Awamutu



#### **DISTRICT BACKGROUND**

Otorohanga District is located some 50 kilometres south of Hamilton. The area administered by the Council covers 1976 sq.km. and extends from the Kawhia and Aotea Harbours on the west coast for a distance of 90 km to the eastern extremity near Mangakino. Included within the District are the urban communities of Otorohanga and Kawhia.

Geographically, the District comprises three distinct areas of approximately equal size. The eastern and western areas have predominantly more hills than the central area which is the southern limit of the Waikato Basin. Farming is the dominant industry with sheep and cattle farming in the hill country and intensive dairy farming in the central area. Horticulture and cropping are lesser but developing activities.

The original Otorohanga County was formed on 1 April 1922 and arose out of the amalgamation of the former Wharepapa and Mangaorongo Roads Board and part of the Waitomo County. The northern half of the former Kawhia County was amalgamated into the District on 1 April 1956. On 1 November 1971, the County of Otorohanga and the Borough of Otorohanga were united to form a new County of Otorohanga. At the time of the union there was no provision for a "District" Council status which only became available in 1978 following an amendment to the Local Government Act. The change in designation from a County Council to a District Council took place on 1 April 1979 and was made primarily to give recognition to the fact that Council is a rural-urban council with the urban area an integral part of the organisation.

The Council believes that it is able to function as an effective and independently viable unit of the local government with adequate staff and resources to administer a comprehensive range of services for its constituent ratepayers and residents.

A roading network, totalling 901.5 km in length, provides access. State Highways 3, 31 and 39 account for 94.5km of this and are maintained by Transfield under contract to New Zealand Transport Agency at no cost to Council. The balance of 807km comprises 514km of sealed pavements of varying widths and 293km of metalled roads. Of these 28km of sealed roads are within the urban Communities of Otorohanga and Kawhia as is 0.5km of the unsealed roads. Within the Council maintained roading network are 154 bridges totalling 1995m in length and including 28 stock access structures. Since the Otorohanga Council was first constituted, the prime aim of Council has been extension and improvement of the roading system as a means of encouraging land development and stimulating primary production.

The Council Office is located in the Community of Otorohanga which is situated on the Main Trunk Railway and at the junction of State Highway No.3, No. 31 and No. 39. The Town has good shopping facilities, three modern primary schools and a College, good medical facilities and caters for a wide range of sporting and cultural activities.

Otorohanga is centrally placed, being within easy driving distance of Auckland, Hamilton, Tauranga, Rotorua, Taupo and New Plymouth. The town has a population of 2,661 and is an important focus for tourist activities in the North King Country area. Being 16 kilometres north-west of Waitomo, Otorohanga is the closest town to the world famous glow worm caves.

Kawhia, a small holiday resort on the west coast, is also within the District. It is located on the shores of the Kawhia Harbour some 57 kilometres west of Otorohanga via State Highway 31, and has a permanent population of 384 with this increasing to over 3000 at peak holiday periods. Kawhia is the home of the Tainui people who settled there 600 to 700 years ago. The Kawhia Harbour covers more than 6000 hectares, with five rivers feeding into it. It is a popular and productive fishing spot.



#### **STATISTICS**

Area	and Population
Area (	Square kilometres)

Population (2013 Census figures)

Communities	Area	Population
Otorohanga	507 ha	2,568
Kawhia	161 ha	345
Rural	196,932 ha	6,600
	197,600 ha	9,513

1,976

9,513

**Valuation** 

Rateable Properties (No. of)

Non Rateable Properties (No. of)

Rateable Capital Value

Date of Last revision of Values

5,214

210

\$3,476,109,050

1 September 2013

Rates and Rating 2013/14

Total Rates (Excluding GST) \$11,389,397 System of Rating Capital Value

Public Debt Outstanding as at 30/06/14 Public Debt Outstanding

Public Debt Outstanding \$10,830,972

**Date of Constitution of District** 1 November 1989



### FINANCIAL STATEMENTS



# OTOROHANGA DISTRICT COUNCIL STATEMENT OF COMPREHENSIVE INCOME FOR THE YEAR ENDED 30 JUNE 2014

Actual		Note	Budget	Actual
30 June 2013			30 June 2014	30 June 2014
(000's)			(000's)	(8'000)
	Income			
10,409	Rates revenue	2	10,618	10,695
15	Contributions		16	11
647	Water by volume rates	2	681	692
2,785	Subsidies	2 3 3	3,420	3,370
1,340	Other income		1,161	1,577
(129)	Others gains/(losses) on asset disposal	4	40	(132)
15,067	Total income		15,936	16,213
	Expenditure			
2,951	Employee benefit expenses	5	3,093	3,010
3,949	Depreciation and amortisation	6	3,875	3,944
6,579	Other expenses	7	6,739	6,584
660	Finance costs	8	790	618
14,139	Total operating expenditure		14,497	14,156
928	Profit/(loss) for the year		1,439	2,057
	Other Comprehensive Income			
(8)	Gain/(loss) on property revaluation		-	(234)
8	Gain/(loss) on available for sale financial assets		-	(2)
-	Total other comprehensive income		-	(236)
928	Total Comprehensive Income for the year		1,439	1,821



# OTOROHANGA DISTRICT COUNCIL BALANCE SHEET AS AT 30 JUNE 2014

Actual		Note	Budget	Actual
30 June 2013			30 June 2014	30 June 2014
(000's)	A 4 -		(000's)	(000's)
	Assets			
1,572	Current assets Cash and cash equivalents	9	1,607	2,711
2,007	Trade and other receivables	10	1,489	2,711
28	Inventory	11	30	2,070
423	Assets held for sale	13	262	423
4,030	Total current assets	10	3,388	5,239
4,000	Total darrent assets		0,000	0,200
	Non-current assets			
731	Investments	12	675	776
256,619	Property, plant and equipment	14	258,506	257,173
54	Intangible assets	15	93	73
257,404	Total non-current assets		259,274	258,022
261,434	Total assets		262,662	263,261
	Liabilities			
	Current Liabilities			
2,040	Trade and other payables	16	2,405	3,371
1	Provisions	17	1	1
308	Employee benefit liabilities	18	300	220
5,300	Borrowings	19	4,000	1,000
7,649	Total current liabilities		6,706	4,592
0.4	Non-current liabilities	47	40	00
21	Provisions	17	18	20
51	Employee benefit liabilities	18 19	80	46
6,762	Borrowings Total non-current liabilities	19	7,681 7,779	9,831 9,897
6,834 14,483	Total liabilities			
			14,485	14,489
246,951	Net Assets		248,177	248,772
	Equity			
151,523	Equity Retained earnings		153,613	152,830
667	Council Controlled Reserves	20	(146)	1,490
942	Reserve Funds	20	893	869
93,819	Revaluation Reserves	20	93,817	93,583
246,951	Total equity	20	248,177	248,772
240,331	1 otal oquity		270,177	270,112



# OTOROHANGA DISTRICT COUNCIL STATEMENT OF CHANGES IN EQUITY FOR THE YEAR ENDED 30 JUNE 2014

Note	Retained Earnings	Available for Sale Reserves	Asset Revaluation Reserves	Restricted Reserves	Total
	(000's)	(000's)	(000's)	(000's)	(000's)
Balance as at 1 July 2012	151,492	3	93,816	712	246,023
Profit/(loss) for the year	928	-	-	-	928
Other Comprehensive Income					
Gain/(loss)on revaluations	_	8	(8)	-	-
Total Comprehensive Income	928	8	(8)	-	928
Transfers (to)/from retained earnings	(230)	-	-	230	-
Balance 30 June 2013	152,190	11	93,808	942	246,951
Profit/(loss) for the year	2,057	-	-	-	2,057
Other Comprehensive Income					
Gain/(loss)on movement of reserves	_	(2)	(234)	-	(236)
Total Comprehensive Income	2,057	(2)	(234)	-	1,821
Transfers (to)/from retained earnings	73	-	-	(73)	-
Balance 30 June 2014	154,320	9	93,574	869	248,772

The Retained Earnings includes the Retained earnings of \$152,830,000, as well as Council Controlled Reserves of \$1,490,000. Council Controlled Reserves is explained on page 130.



# OTOROHANGA DISTRICT COUNCIL STATEMENT OF CASH FLOWS FOR THE YEAR ENDED 30 JUNE 2014

Actual 30 June 2013		Notes	Budget 30 June 2014	Actual 30 June 2014
(000's)			(000's)	(000's)
	Cash flows from operating activities			
10,925	Receipts from rates revenue		11,298	11,420
3,306	Receipts from other revenue		4,556	4,294
37	Interest received		25	65
(9,739)	Dividends received Payments to suppliers and employees		(9,833)	11 (8,037)
(635)	Interest paid		(790)	(6,037)
3,897	Net cash provided by Operating	21	5,259	7,135
	Activities			
	Cook flows from investing estivities			
4	Cash flows from investing activities Proceeds from Sale of Property, Plant and		149	114
·	Equipment			
334	Proceeds from Sale of development		115	-
(2,673)	property held for sale Purchase of property, plant and equipment		(F 007)	(4,778)
(56)	Purchase of investments		(5,087)	(4,776) (47)
(47)	Purchase of intangible assets		(30)	(57)
(2,438)	Net cash (used in) Investing Activities		(4,853)	(4,768)
	Cook flows from financian activities			
4,425	Cash flows from financing activities Proceeds from borrowings		2,000	4,182
(5,543)	Repayment of borrowings		(2,500)	(5,410)
(1,118)	Net cash provided by/(used in)		(500)	(1,228)
	Financing Activities			
341	Net (decrease)/increase in cash, cash		(94)	1,139
1,231	equivalents and bank overdrafts  Cash, cash equivalents and bank overdrafts		1,701	1,572
1,201	at the beginning of the year		1,701	1,572
1,572	Cash and cash equivalents at the end of	9	1,607	2,711
	the year.			



# OTOROHANGA DISTRICT COUNCIL NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED 30 JUNE 2014

1.	SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES	14
2.	RATES REVENUE	27
3.	OTHER INCOME	28
4.	OTHER GAINS/ (LOSSES) ON ASSET DISPOSALS	28
5.	EMPLOYEE BENEFIT EXPENSES	29
6.	DEPRECIATION AND AMORTISATION	29
7.	OTHER EXPENSES	30
8.	FINANCE COSTS	30
9.	CASH AND CASH EQUIVALENTS	30
10.	TRADE AND OTHER RECEIVABLES	31
11.	INVENTORY	32
12.	INVESTMENTS	32
13.	ASSETS HELD FOR SALE	33
14.	PROPERTY, PLANT AND EQUIPMENT	34
15.	INTANGIBLE ASSETS – COMPUTER SOFTWARE	37
16.	TRADE AND OTHER PAYABLES	38
17.	PROVISIONS	38
18.	EMPLOYEE BENEFIT LIABILITIES	39
19.	BORROWINGS	40
20.	RESERVES	41
21.	RECONCILIATION OF PROFIT/ (LOSS) AFTER TAX TO NET CASH FLOW FROM OPERATING ACTIVITIES	
22.	CAPITAL COMMITMENTS AND OPERATING LEASES	42
23.	CONTINGENCIES	43
24.	RELATED PARTY TRANSACTIONS	<b>4</b> 4
25.	REMUNERATION	45
26.	SEVERANCE PAYMENTS	46
27.	STATEMENT OF FINANCIAL INVOLVEMENT IN COUNCIL CONTROLLED ORGANISATIONS (CCO'S)	47
28.	EVENTS AFTER BALANCE SHEET DATE	50
29.	FINANCIAL INSTRUMENT RISKS	50
30.	CAPITAL MANAGEMENT	56
31.	EXPLANATION OF MAJOR VARIANCES AGAINST BUDGET	57



#### 1. Summary of significant accounting policies.

#### **Reporting Entity**

Otorohanga District Council (ODC) is a territorial local authority governed by the Local Government Act 2002.

The primary objective of ODC is to provide goods and services for the community or social benefit rather than making a financial return. Accordingly, ODC has designated itself as a public benefit entity for the purposes of New Zealand equivalents to International Financial Reporting Standards (NZ IFRS).

The financial statements of ODC are for the year ended 30 June 2014. The financial statements were authorised for issue by Council on 28<sup>th</sup> October 2014. These financial statements comprise solely of the ODC financial results.

#### **Statement of Compliance**

The financial statements of ODC have been prepared in accordance with the requirements of the Local Government Act 2002: Part 6, Section 98(i) and Part 3 of Schedule 10, which includes the requirement to comply with New Zealand generally accepted accounting practice (NZ GAAP).

These financial statements have been prepared in accordance with NZ GAAP. They comply with NZ IFRS, and other applicable Financial Reporting Standards, as appropriate for public benefit entities.

#### Standards and Interpretations issued and not yet effective

Standards, amendments, and interpretations issued but not yet effective that have not been early adopted, and which are relevant to the Council, are:

Financial Reporting Standard	Effective for annual reporting periods beginning or after*	Expected to be initially adopted in the financial year ending
NZ IFRS 9 Financial Instruments	1 January 2015	30 June 2016
*Revised NZ IFRS 9 Financial Instruments	1 January 2015	30 June 2016

<sup>\*</sup> the revised NZ IFRS 9 adds guidance on the classification and measurement of financial liabilities and derecognition of financial instruments. The effective date remains the same as the previous version of NZ IFRS 9, with earlier adoption permitted.

The Minister of Commerce has approved a new Accounting Standards Framework (incorporating a Tier Strategy) developed by the External Reporting Board (XRB). Under this Accounting Standards Framework, the Council is classified as a Tier 2 reporting entity and it will be required to apply Public Benefit Entity Accounting Standards (PAS). These standards are being developed by the XRB based on current International Public Sector Accounting Standards. The effective date for the new standards for the public sector entities is expected to be the reporting period beginning on or after 1 July 2014. This means the Council expects to transition to the new standards in preparing its 30 June 2015 financial statements. As the PAS are still under development, the Council is unable to assess the implications of the new Accounting Standards Framework at this time.

Due to the change in the Accounting Standards Framework for public benefit entities, it is expected that all new NZ IFRS and amendments to existing NZ IFRS will not be applicable to public benefit



entities. Therefore, the XRB has effectively frozen the financial accounting requirements for public benefit entities up until the new Accounting Standards Framework is effective. Accordingly, no disclosure has been made about new or amended NZ IFRS that exclude public benefit entities from their scope.

#### **Basis of Preparation**

The accounting policies set out below have been applied consistently to all periods presented in these financial statements.

The financial statements have been prepared on a historical cost basis, apart from the revaluation of land and buildings, certain infrastructural assets and financial instruments, which are stated at their fair value.

The financial statements are presented in New Zealand dollars and all values are rounded to the nearest thousand dollars. The functional and reporting currency of ODC is New Zealand dollars.

#### Revenue

Revenue is measured at the fair value of consideration received or receivable.

#### Rates revenue

Rates are set annually by a resolution from Council and relate to a financial year. All ratepayers are invoiced within the financial year to which the rates have been set. Rates revenue is recognised when invoices are issued.

#### Other income

Water billing income is recognised on an accrual basis. Unbilled usage, as a result of unread meters at year end, is accrued on an average usage basis.

ODC receives government grants from New Zealand Transport Agency, which subsidises part of ODC's costs in maintaining the local roading infrastructure. The subsidies are recognised as revenue upon entitlement as conditions pertaining to eligible expenditure have been fulfilled.

Revenue from the rendering of services is recognised by reference to the stage of completion of the transaction at balance date, based on the actual service provided as a percentage of the total services to be provided.

Where a physical asset is acquired for nil or nominal consideration the fair value of the asset received is recognised as income. Assets vested in ODC are recognised as income when control over the asset is obtained.

Interest income is recognised using the effective interest method.

Dividends are recognised as income when the rights to receive payment have been established.

Development and financial contributions are recognised as revenue when Council provides, or is able to provide, the service for which the contribution was charged. Otherwise development and financial contributions are recognised as liabilities until such time the Council provides, or is able to provide, the service. Development contributions are classified as part of "Other Income"



#### **Borrowing costs**

Otorohanga District Council elects to defer the application of NZIAS 23 (revised 2007) and expenses borrowing costs in accordance with NZIAS 23 (2004).

#### **Grant expenditure**

Non-discretionary grants are those grants that are awarded if the grant application meets the specified criteria and are recognised as expenditure when an application that meets the specified criteria for the grant has been received.

Discretionary grants are those grants where ODC has no obligation to award on receipt of the grant application and are recognised as expenditure when a successful applicant has been notified of the ODC's decision.

#### **Operating Leases**

An operating lease is a lease that does not transfer substantially all the risks and rewards incidental to ownership of an asset. Lease payments under an operating lease are recognised as an expense on a straight-line basis over the lease term.

#### Cash and cash equivalents

Cash and cash equivalents includes cash in hand, deposits held at call with banks and other short-term highly liquid investments with original maturities of three months or less, and bank overdrafts.

Bank overdrafts are shown within borrowing in current liabilities in the Balance Sheet.

#### **Financial Assets**

ODC classifies its financial assets into the following four categories: financial assets at fair value through profit or loss, held-to-maturity investments, loans and receivables and available for sale financial assets. ODC currently only has loans and receivables and available for sale financial assets. The classification depends on the purpose for which the investments were acquired. Management determines the classification of its investments at initial recognition. Financial assets are initially recognised at fair value plus transaction costs except for those financial assets classified as fair value through profit and loss. Financial liabilities are recognised initially at fair value net of transaction costs.

Purchases and sales of investments are recognised on trade-date, the date on which ODC commits to purchase or sell the asset. Financial assets are derecognised when the rights to receive cash flows from the financial assets have expired or have been transferred and ODC has transferred substantially all the risks and rewards of ownership.

The fair value of financial instruments traded in active markets is based on quoted market prices at the balance sheet date. The quoted market price for an asset held or liability to be issued is the current bid price and for an asset to be acquired or liability held, the asking price.

Investments in equity instruments that do not have a quoted market price in an active market and whose fair value cannot be reliably measured shall be measured at cost.

The categories of financial assets held by ODC are:

Loans and receivables
 These are non-derivative financial assets with fixed or determinable payments that are not quoted in an active market.

After initial recognition they are measured at amortised cost using the effective interest method. The effective interest rate method is a method of calculating the amortised cost of a financial asset and of allocating interest income over the relevant period. The effective



interest rate is the rate that exactly discounts estimated future cash receipts through the expected life of a financial asset or where appropriate, a shorter period to the carrying amount of the financial asset.

Gains and losses when the asset is impaired or derecognised are recognised in the profit and loss. 'Trade and other receivables' and 'Rural Housing loans' are classified as loans and receivables.

A provision for impairment of receivables is established when there is objective evidence that ODC will not be able to collect all amounts due according to the original terms of receivables. The amount of the provision is the difference between the assets carrying amount and the present value of estimated future cash flows, discounted using the effective interest method.

Available for sale financial assets
 Available for sale financial assets are those that do not fall into any other financial instrument category.

This category encompasses:

- Investments that ODC intends to hold long-term but which may be realised before maturity; and
- Shareholdings that ODC holds for strategic purposes.

After initial recognition the shareholdings in listed and unlisted companies are measured at their fair value. Where no fair value is available then the assets are valued at cost.

Gains and losses arising from changes in fair value are recognised in other comprehensive income and accumulated as a separate component of equity in the available-for-sale revaluation reserve with the exception of impairment losses, interest calculated using the effective interest rate and foreign exchange gains and losses on monetary assets, which are recognised directly in profit or loss. Where the investment is disposed of or is determined to be impaired, the cumulative gain or loss previously recognised in the available-for-sale revaluation is reclassified from equity to profit or loss (as a reclassification adjustment).

#### Impairment of financial assets

At each balance sheet date ODC assesses whether there is any objective evidence that a financial asset or group of financial assets is impaired. Any impairment losses are recognised in the profit or loss.

#### Inventory

Inventory held for distribution or consumption in the provision of services that are not supplied on a commercial basis is measured at the lower of cost or net realisable value, adjusted, when applicable, for any loss of service potential. Where inventory is acquired at no cost or for nominal consideration, the cost is the current replacement cost at the date of acquisition.

The amount of any write-down for the loss of service potential or from cost to net realisable value is recognised in the surplus or deficit for the period of the write-down.

#### **Assets Held For Sale**

Assets Held for Sale is measured at the lower of their carrying amount and fair value less costs to sell.

Any impairment losses for write-downs of Assets Held For Sale are recognised in the profit or loss.



Any increases in fair value (less costs to sell) are recognised up to the level of any impairment losses that have been previously recognised.

#### Property, plant and equipment

Property, plant and equipment consist of:

Operational assets – These include land, buildings, landfill post closure, library books, plant and equipment, and motor vehicles.

Restricted assets – Restricted assets are parks and reserves owned by ODC which provide a benefit or service to the community and cannot be disposed of because of legal or other restrictions.

*Infrastructure assets* – Infrastructure assets are the fixed utility systems owned by ODC. Each asset class includes all items that are required for the network to function, for example, sewer reticulation includes reticulation piping and sewer pump stations.

Property, plant and equipment is shown at cost or valuation, less accumulated depreciation and impairment losses.

#### Additions

The cost of an item or property, plant and equipment is recognised as an asset if, and only if, it is probable that future economic benefits or service potential associated with the item will flow to ODC and the cost of the item can be measured reliably.

In most instances, an item of property, plant and equipment is recognised at cost. Where an asset is acquired at no cost, or for a nominal cost, it is recognised at fair value as at the date of acquisition.

#### Disposals

Gains and losses on disposals are determined by comparing the proceeds with the carrying amount of the asset. Gains and losses on disposals are included in the profit or loss. When revalued assets are sold, the amounts included in asset revaluation reserves in respect of those assets are transferred to retained earnings.

#### Subsequent costs

Costs incurred subsequent to initial acquisition are capitalised only when it is probable that future economic benefits or service potential associated with the item will flow to ODC and the cost of the item can be measured reliably.

#### Depreciation

Depreciation is provided on a straight-line basis or diminishing value basis on all property, plant and equipment other than land, at rates that will write off the cost (or valuation) of the assets to their estimated residual values over their useful lives. The useful lives and associated depreciation rates of major classes of assets have been estimated as follows:



	Useful Life (Years)	Depreciation Rate
Buildings – Concrete	100	1%
Buildings – Wooden	40	2.5%
Improvements	20	5%
Vehicles	6.6	15%
Computers	3-4	25-33.33%
Office Equipment	4-10	10-25% DV
Furniture/ Fixtures	10	10% DV
Library Books	6.6	15% DV
Plant and Machinery	2.5-3	33.33 – 40%
Water Treatment		
Piping	36-80	1.25-2.7%
Equipment	2-50	2-50%
Other	20	5%
Water Reticulation		
Piping	5-80	1.25-20%
Equipment	5-30	3.33-20%
Other	25	4%
<u>Wastewater</u>		
Piping	14-80	1.25-7.14%
Equipment	3-60	1.66-33%
Other	19-37	2.7-5.26%
Stormwater		
Piping	13-80	1.25-7.7%
Equipment	8-60	1.66-12.5%
Other	25	4%
Roading		
Pavement (Basecourse)		
- Sealed	1-60	1.66-100%
- Unsealed	1-6	16.5-100%
Seal	1-15	6.7-100%
Culverts	10-80	1.25-10%
Bridges	12-94	1-8.5%
Kerb & Channel/		
Catchpits	45	2.2%
Footpaths	20-55	1.8-5%
Streetlights	5-46	2-20%
Signposting	5-20	5-20%
Delineators/ RPMs	3-7	14.3 -33.3%



The residual value and useful life of an asset is reviewed, and adjusted if applicable, at each financial year-end.

#### Revaluation

Those asset classes that are revalued are valued on a three yearly valuation cycle on the basis described below. All other asset classes are carried at depreciated historical cost. The carrying values of revalued items are reviewed at each balance date to ensure that those values are not materially different to fair value.

#### Operational land and buildings

At fair value as determined from market-based evidence by an independent valuer. The most recent valuation was performed by Quotable Value (Registered Valuers) and the valuation took effect in the financial year ended 30 June 2012.

#### Restricted land and buildings

At fair value as determined from market-based evidence by an independent valuer. The most recent valuation was performed by Quotable Value (Registered Valuers), and the valuation took effect in the financial year ended 30 June 2012.

Infrastructural asset classes: roads, water reticulation, sewerage reticulation and stormwater systems:

At fair value determined on a depreciated replacement cost basis by sufficiently experienced inhouse engineering staff. The valuation was independently reviewed and confirmed to have met the appropriate valuation and financial reporting standards, and deemed suitable for inclusion in the financial statements by Maunsell (now known as AECOM) (Registered Valuers). The most recent valuation took effect in the financial year ended 30 June 2012.

#### Land under roads

Land under roads, was valued based on land value of land within the ward the road is in. This valuation was performed by sufficiently experienced in-house engineering staff, based on information obtained from Quotable Value (Registered Valuers), and the average for each ward is used as the basis of the valuation of land under roads. This valuation was independently reviewed by Maunsell (now known as AECOM) (Registered Valuers). The most recent valuation took effect in the financial year ended 30 June 2012.

#### Accounting for revaluations

ODC accounts for revaluations of property, plant and equipment on a class of asset basis.

The results of revaluations are recognised in Other Comprehensive Income and accumulated as a separate component of equity in the asset revaluation reserve for that class of asset. Where this results in a debit balance in the asset revaluation reserve, this amount is expensed in the profit or loss. Any subsequent increase on revaluation that off-sets a previous decrease in value recognised in the profit or loss will be recognised first in the profit or loss up to the amount previously expensed, and then credited to the revaluation reserve for that class of asset.



#### Intangible assets

Software acquisition

Acquired computer software licences are capitalised on the basis of the costs incurred to acquire and bring to use the specific software. Costs associated with maintaining computer software are recognised as an expense when incurred.

#### **Amortisation**

The carrying value of an intangible asset with a finite life is amortised on a straight-line basis over its useful life. Amortisation begins when the asset is available for use and ceases at the date that the asset is derecognised. The amortisation charge for each period is recognised in the profit or loss.

The useful lives and associated amortisation rates of major classes of intangible assets have been estimated as follows:

Computer software (finite life) 3 years 33.3%

#### Impairment of non-financial assets

Non-financial assets that have an indefinite useful life are not subject to amortisation and are tested annually for impairment. Assets that have a finite useful life are reviewed for impairment whenever events or changes in circumstances indicate that the carrying amount may not be recoverable. An impairment loss is recognised for the amount by which the assets carrying amount exceeds its recoverable amount. The recoverable amount is the higher of an assets fair value less costs to sell and value in use.

Value in use is depreciated replacement cost for an asset where the future economic benefits or service potential of the asset are not primarily dependent on the assets ability to generate net cash inflows and where the entity would, if deprived of the asset, replace its remaining future economic benefits or service potential.

The value in use for cash-generating assets is the present value of expected future cash flows.

If an assets carrying amount exceeds its recoverable amount the asset is impaired and the carrying amount is written down to the recoverable amount. For revalued assets the impairment loss is treated as a revaluation decrease. Where that results in a debit balance in the revaluation reserve, the balance is recognised in the profit or loss.

For assets not carried at a revalued amount, the total impairment loss is recognised immediately in the profit or loss.

The reversal of an impairment loss on a revalued asset is credited to the revaluation reserve. However, to the extent that an impairment loss for that class of asset was previously recognised in the profit or loss, a reversal of the impairment loss is also recognised in the profit or loss.



#### **Employee benefits**

Short-term benefits

Employee benefits that ODC expects to be settled within 12 months of balance date are measured at nominal values based on accrued entitlements at the rates expected to apply at the time of settlement.

These include salaries and wages accrued up to balance date, annual leave earned to, but not yet taken at balance date, retiring and long service leave entitlements expected to be settled within 12 months, and sick leave.

ODC recognises a liability for sick leave to the extent that absences in the coming year are expected to be greater than the sick leave entitlements earned in the coming year. The amount is calculated based on the unused sick leave entitlement that can be carried forward at balance date, to the extent that ODC anticipates it will be used by staff to cover those future absences.

#### Long-term benefits

#### Long service leave and retirement leave

Entitlements that are payable beyond 12 months, such as long service leave, have been calculated on an actuarial basis. The calculations are based on:

- Likely future entitlements accruing to staff, based on years of service, years to entitlement, the likelihood that staff will reach the point of entitlement and contractual entitlements information; and
- The present value of the estimated future cash flows. A discount rate of 8.25% and an inflation factor of 2.5% were used. The discount rate is based on the weighted average of Government interest rates for stock with terms to maturity similar to those of the relevant liabilities. The inflation factor is based on the expected long-term increase in remuneration for employees.

Retirement leave is recorded at the time of entitlement of staff, as this represents the amount that can be claimed at any time after entitlement.

#### **Superannuation schemes**

Defined contribution schemes

Obligations for contributions to defined contribution superannuation schemes are recognised as an expense in the profit or loss as incurred. Defined contribution schemes include Kiwisaver, where legislation states that Council must contribute a matching contribution to the employee of 3%.

#### **Provisions**

ODC recognise a provision for future expenditure of uncertain amount or timing when there is a present obligation (either legal or constructive) as a result of a past event, it is probable that expenditures will be required to settle the obligation and a reliable estimate can be made of the amount of the obligation. Provisions are not recognised for future operating losses.



Provisions are measured at the present value of the expenditures expected to be required to settle the obligation using a pre-tax discount rate that reflects current market assessments of the time value of money and the risks specific to the obligation. The increase in the provision due to the passage of time is recognised as an interest expense.

#### **Borrowings**

Borrowings are initially recognised at their fair value. After initial recognition, all borrowings are measured at amortised cost using the effective interest method net of transaction costs.

#### **Equity**

Equity is the community's interest in ODC and is measured as the difference between total assets and total liabilities. Equity is disaggregated and classified into a number of reserves.

The components of equity are:

- Retained earnings
- Restricted reserves
- Asset revaluation reserves
- Available for sale revaluation reserve

Restricted reserves are a component of equity generally representing a particular use to which various parts of equity have been assigned. Reserves may be legally restricted or created by ODC.

Restricted reserves are those subject to specific conditions accepted as binding by ODC and which may not be revised by ODC without reference to the Courts or a third party. Transfers from these reserves may be made only for certain specified purposes or when certain specified conditions are met.

Also included in restricted reserves are reserves restricted by Council decision. The Council may alter them without references to any third party or the Courts. Transfers to and from these reserves are at the discretion of the Council.

The asset revaluation reserve arises on the revaluation of land, buildings and infrastructural assets. Where a revalued land, building or infrastructural asset is sold that portion of the asset revaluation reserve which relates to that asset, and is effectively realised and is transferred directly to retained earnings.

Available for sale revaluation reserve arises on the revaluation of investments held. Where a revalued investment is disposed of or is determined to be impaired, the cumulative gain or loss previously recognised in the available-for-sale revaluation reserve is reclassified from equity to profit or loss (as a reclassification adjustment).

ODC's objectives, policies and processes for managing capital are described in note 30.



#### Landfill post-closure costs

ODC, as operator of the Otorohanga and Kawhia closed landfills, has a legal obligation under the resource consents to provide ongoing maintenance and monitoring services at the landfill. A provision for post-closure costs is recognised as a liability.

The provision is measured based on the present value of future cash flows expected to be incurred, taking into account future events including new legal requirements and known improvements in technology.

The discount rate used is a pre-tax rate that reflects current market assessments of the time value of money and the risks specific to the liability.

#### Goods and Services Tax (GST)

All items in the financial statements are stated exclusive of GST, except for receivables and payables, which are stated on a GST inclusive basis. Where GST is not recoverable as input tax then it is recognised as part of the related asset or expense.

Commitment and contingencies are disclosed exclusive of GST.

#### **Budget figures**

The budget figures are those approved by the Council at the beginning of the year in the Annual Plan. The budget figures have been prepared in accordance with NZ GAAP, using accounting policies that are consistent with those adopted by ODC for the preparation of the financial statements.

#### **Cost Allocation**

ODC has derived the cost of service for each significant activity of ODC using the cost allocation system outlined below.

Direct costs are those costs directly attributable to a significant activity. Indirect costs are those costs, which cannot be identified in an economically feasible manner, with a specific significant activity.

Direct costs are charged directly to significant activities. Indirect costs are charged to significant activities using appropriate cost drivers such as actual usage, staff numbers and floor area.

#### Trade and other payables

Trade and other accounts payable are recognised when ODC becomes obliged to make future payments resulting from the purchase of goods and services. Subsequent to initial recognition, trade payables and other accounts payable are recorded at amortised cost.

#### Financial Instruments issued by the Council

Debt and Equity instruments

Debt and equity instruments are classified as either liabilities or as equity in accordance with the substance of the contractual arrangement.



#### Interest

Interest is classified as an expense with the balance sheet classification of the related debt instrument.

#### Financial guarantee contract liabilities

Financial guarantee contract liabilities are measured initially at their fair value and are subsequently measured at the higher of the amount of the obligation under the contract, as determined in accordance with NZ IAS-37 'Provisions, Contingent Liabilities and Contingent Assets'; and the amount initially recognised less, where appropriate, cumulative amortisation recognised in accordance with NZ IAS 18 'Revenue'.

#### **Statement of Cashflows**

Cashflows from operating activities are presented using the direct method. Definitions of terms used in the Statement of Cashflows:

- Cash and cash equivalents includes cash in hand, deposits held at call with banks and other short-term highly liquid investments with original maturities of three months or less, and bank overdrafts.
- Investing activities comprise the purchase and sale of property, plant & equipment and investments.
- Financing activities comprise the change in equity and debt capital structure of ODC
- Operating activities include all transactions and events that are not investing or financing activities.

#### Critical accounting estimates and assumptions

In preparing these financial statements ODC has made estimates and assumptions concerning the future. These estimates and assumptions may differ from the subsequent actual results. Estimates and judgements are continually evaluated and are based on historical experience and other factors, including expectations or future events that are believed to be reasonable under the circumstances. The estimates and assumptions that have a significant risk of causing material adjustment to the carrying amounts of assets and liabilities within the next financial year are discussed below:

#### Infrastructural assets

There are a number of assumptions and estimates used when performing depreciated replacement cost (DRC) valuations over infrastructural assets. These include:

- The physical deterioration and condition of an asset, for example the Council could be carrying an asset at an amount that does not reflect its actual condition. This is particularly so for those assets, which are not visible, for example stormwater, wastewater and water supply pipes that are underground. This risk is minimised by Council performing a combination of physical inspections and condition modelling assessments of underground assets;
- Estimating and obsolescence or surplus capacity of an asset; and
- Estimates are made when determining the remaining useful lives over which the asset will be depreciated. These estimates can be impacted by the local conditions, for example weather patterns and traffic growth. If useful lives do not reflect the actual consumption of the benefits of the asset, then ODC could be over or under estimating the annual depreciation charge recognised as an expense in the profit or loss. To minimise this risk ODC's infrastructural asset useful lives have been determined with



reference to the NZ Infrastructural Asset Valuation and Depreciation Guidelines published by the National Asset Management Steering Group, and have been adjusted for local conditions based on past experience. Asset inspections, deterioration and condition modelling are also carried out regularly as part of the ODC's asset management planning activities, which gives ODC further assurance over its useful life estimates.

During the year, management reconsidered the recoverable value of its infrastructural assets, which are included in the balance sheet as at 30 June 2014 at \$233,597,926.

#### **Useful lives of Property, Plant and Equipment**

The useful lives of property, plant and equipment have been determined based on the asset management plans used during the creation of the LTP. For infrastructural assets this has been based on the information provided by the National Asset Management Steering Group (NAMS) regarding the useful life of infrastructural assets. For all other property, plant and equipment, the depreciation schedules included in the Income Tax Act have been used as a basis for setting the useful lives.

#### Critical judgements in applying ODC's accounting policies

Management has exercised the following critical judgements in applying the ODC's accounting policies for the period ended 30 June 2014:

#### 1. Classification of property

ODC owns a number of properties, which are maintained primarily to provide housing to pensioners. The receipt of rental from these properties is incidental to holding these properties. These properties are held for service delivery objectives as part of the ODC's social housing policy. These properties are accounted for as property, plant and equipment.

#### 2. Classification of investments

ODC owns a number of investments in other companies. The dividends received from these investments are incidental to holding the investments. These investments are held for strategic purposes, and are intended to be held for the long term. As such these investments have been classified as available for sale financial assets.



#### 2. Rates revenue

	Actual 2013	Actual 2014
	(000's)	(000's)
General Rates	4,236	4,348
Targeted rates attributable to activities		
Water	494	570
Sewerage	515	481
Refuse	251	264
Land Transport	4,625	4,700
Security	69	73
Erosion Protection	30	29
CBD Development	28	29
Halls	23	20
Rates penalties	138	181
Total revenue from rates	10,409	10,695
Metered Water Charges	647	692
Total Water by Volume Rates	647	692



#### 3. Other Income

	Actual 2013	Actual 2014
	(000's)	(000's)
Subsidies		
Land Transport NZ government grants	2,536	3,290
Ministry of Health drinking-water related subsidies	228	59
Other Subsidies	21	21
Total Subsidies	2,785	3,370
User charges	619	665
Metal Royalties	15	14
Regulatory revenue	345	467
Petrol tax	75	77
Vested assets revenue	246	278
Interest income for financial assets not at fair value through		
profit and loss		
- cash and cash equivalents	37	65
Dividend income	3	11
Total other income	1,340	1,577

Other subsidies include waste minimisation subsidies, Sport NZ and Creative Communities funding.

#### 4. Other gains/ (losses) on asset disposals

	Actual 2013	Actual 2014
	(000's)	(000's)
Gain/(loss) on disposal of development property held for sale	(12)	-
Gain/(loss) on disposal of property, plant and equipment	(117)	(132)
Total other gains/(losses) on asset disposal	(129)	(132)



#### 5. Employee Benefit Expenses

	Actual 2013	Actual 2014
	(000's)	(000's)
Salaries and wages Employer contributions to defined contribution plans Increase/(decrease) in employee benefit liabilities	2,874 46 31	3,055 47 (92)
Total employee benefit expenses	2,951	3,010

Severance payments as identified in Note 26 are included in the salaries and wages figure in the above table.

Employer contributions to defined contribution plans include contributions to Kiwisaver and other contribution plans. No additional liability exists to ODC related to the defined contribution plans.

#### **6.** Depreciation and Amortisation

	Actual 2013	Actual 2014
	(000's)	(000's)
Depreciation	3,914	3,908
Amortisation	35	36
Total depreciation and amortisation	3,949	3,944

#### Depreciation by group of activity

	Actual 2013	Actual 2014
	(000's)	(000's)
Roads and Footpaths	2,802	2,802
Water Supply Sewerage Treatment & Disposal	360 203	362 204
Flood Protection & Control Works Stormwater Drainage	23 76	24 78
Community Services	250	256
Regulatory Services	4	5
Community Development Governance & Leadership	231	213
	3,949	3,944



#### 7. Other Expenses

	Actual 2013	Actual 2014
	(000's)	(000's)
Deloitte fees for financial statement audit	108	110
Deloitte fees for other assurance services	2	2
Debts remitted	49	40
Increase in provision for doubtful debts	(39)	(76)
Minimum lease payments under operating leases	11	11
Activity operation	1,108	1,349
Asset maintenance	787	614
Road maintenance	3,166	3,057
Other expenses	1,387	1,477
Total other expenses	6,579	6,584

Otorohanga District Council is exempt from tax under the Income Tax Act 2007.

The impairment of receivables relates to the writing off of rates debtors after the statutory deadline of 7 years, as well as writing off rates debtors that were deemed to be uncollectible.

#### 8. Finance costs

	Actual 2013	Actual 2014
Interest expense	(000's)	(000's)
Interest on bank borrowings	660	618
-	660	618

#### 9. Cash and cash equivalents

For the purpose of the cash flow statement, cash and cash equivalents includes cash on hand and in banks and investments in money market instruments, net of outstanding bank overdrafts. Cash and cash equivalents at the end of the financial year as shown in the cashflow statement are reconciled to the related items in the balance sheet as follows:

	Actual 2013	Actual 2014
	(000's)	(000's)
Cash and cash equivalents	1,572	2,711
Total cash and cash equivalents	1,572	2,711



Cash at the bank and in hand includes an amount which has a restriction on what the money can be used for. This is:

Subdivision reserve fund

\$123,717 (2013: \$119,338)

The money held in the subdivision reserve fund can only be used to fund capital expenditure related to district parks and reserves.

#### 10. Trade and other receivables

	Actual 2013	Actual 2014
	(000's)	(000's)
Rates receivables	751	725
Other receivables	1,107	1,186
Sundry debtors	249	301
	2,107	2,212
Less provision for impairment of receivables	(100)	(136)
	2,007	2,076

Rates are struck on the 1<sup>st</sup> of July each year, and are charged in two instalments. In the year ended 30 June 2014 these instalments were due on 2<sup>nd</sup> August 2013 and 3<sup>rd</sup> January 2014. A charge of 10% is added to all rates levied and due for the 2013/14 year that remains unpaid after 30<sup>th</sup> August 2013 and 31<sup>st</sup> January 2014. A further 10% charge is added to all rates that have been levied in any financial year previous to 1 July 2013 which remained unpaid as at that date.

All other receivables have standard terms of 30 days from the date of the invoice. No interest is charged for other receivables that remain unpaid after the completion of the term. There are no impairment issues with other receivables.

#### **Impairment**

Movements in the provision for impairment of receivables are as follows:

	Actual	Actual
	2013 (000's)	2014 (000's)
Balance at beginning of the year Amounts remitted	(110) 49	(100) 40
Increase in provision	(39)	(76)
Balance at end of the year	(100)	(136)



Ageing of Trade and other receivables

		2013		2014				
	Gross	Impairment	Net	Gross	Impairment	Net		
	(000's)	(000's)	(000's)	(000's)	(000's)	(000's)		
Not past due	1,242	-	1,242	1,211	-	1,211		
Past due 1-60 days	26	-	26	32	-	32		
Past due 61-90 days	23	-	23	69	-	69		
Past due > 90 days	816	(100)	716	900	(136)	764		
Total	2,107	(100)	2,007	2,212	(136)	2,076		

The impairment relates entirely to rates receivables.

The impairment provision has been calculated based on a review of specific overdue receivables and a collective assessment. The collective impairment is based on an analysis of past collection history and debt write-offs.

#### 11.Inventory

	Actual 2013	Actual 2014
	(000's)	(000's)
Held for distribution inventory - water and sewerage reticulation spare parts	28	29
Total inventory	28	29

No inventories are pledged as security for liabilities (2013: \$nil).

#### 12.Investments

	Actual 2013	Actual 2014
	(000's)	(000's)
Available for sale Financial Assets		
Unlisted shares – Waikato Regional Airport Ltd	465	464
Unlisted shares – Ballance Agrinutrients	12	11
Unlisted shares – Local Government Funding Agency	100	100
Borrower Notes – Local Government Funding Agency	96	144
Listed shares – King Country Energy	43	42
Unlisted shares – NZ Local Government Insurance	15	15
Corporation Ltd		
Total equity investments	731	776



#### Unlisted shares

The fair value of unlisted shares of Waikato Regional Airport Ltd, Ballance Agrinutrients, the NZ Local Government Insurance Corporation Ltd and the Local Government Funding Agency are not able to be determined reliably and as such have been measured at cost. A range of estimates within which the fair values would be likely to lie are unable to be determined.

ODC holds a 0.26% shareholding in Local Authority Shared Services Limited, a company established by the 13 territorial and regional councils in the Waikato region. This share has a value of \$1,000, but the capital has not been called yet, and therefore no investment has been recognised in the balance sheet. Refer to note 23 – Contingencies for a discussion of the uncalled capital.

Council has considered if the investment in the airport is in any way impaired. Based on the information available to the Council, no impairment of the investment is believed to exist at this time.

Maturity analysis and effective interest rates Refer to note 29 – Financial Instruments Risk

#### 13. Assets Held For Sale

	Actual 2013	Actual 2014
	(000's)	(000's)
Progress park*	79	79
Waiwera Street	344	344
	423	423

\*Development properties held for sale represent properties within the Progress Park subdivisions, which were developments done by Otorohanga District Council. The Progress Park development was an industrial park development and was completed in 2005 and comprised of 25 lots. Currently only 1 lot remains unsold (2013: 1 unsold). There is also a property on Waiwera Street in Kawhia that Council agreed to put on the market for sale prior to 30 June 2013.

These properties are expected to be sold within the year ended 30 June 2015, and these sales are expected to occur through normal real estate transactions. ODC has all these properties currently listed with real estate agents, and the prices being asked are reviewed on a regular basis, to ensure that they accurately reflect the market value. Given the sluggish nature of the commercial property market during the year, the Council was unable to sell the property at Progress Park, and are currently investigating other options to ensure it is sold within the year ended 30 June 2015.

No development properties held for sale were recognised as expenses during the year, and there were no write-downs of development properties held for sale. No development properties held for sale have been pledged as securities against any liabilities ODC holds.

Given the current property market, Council has decided that it is not wise to undertake the development of the property on Waiwera Street at this time. Therefore they have decided to try to sell the land with the resource consent to a developer.

The development properties held for sale are shown at cost as at balance date.



14. Property, plant and equipment 2014

	Cost /revaluation 1 July 2013	Accumulated depreciation	Carrying amount	Current year additions	Current year disposals	Transfers out of Fixed Assets	Current year depreciation	Revaluation	Cost /revaluation 30 June 2014	Accumulated depreciation	Carrying amount
	(000's)	(000's)	(000's)	(000's)	(000's)	(000's)	(000's)	(000's)	(000's)	(000's)	(000's)
Council Operational ass	ets										
Land	6.768	_	6,768	95	_	_	_	-	6,863	-	6,863
Buildings	5,284	259	5,025	48	1	-	132	-	5,332	392	4,940
Plant & Machinery/	786	495	291	314	94	-	84	-	910	483	427
Motor Vehicles											
Furniture & Equipment/	2,184	1,583	601	146	1	-	135	-	2,325	1,714	611
Library Books											
Total operational assets	15,022	2,337	12,685	603	96	-	351	-	15,430	2,589	12,841
Council infrastructural a	  ssets										
Sewerage system	6,515	85	6,430	120	1	_	196	_	6,892	539	6,353
Water system	5,717	351	5,366	31	-	=	183	(1)	5,747	533	5,214
Rural water supply	6,390	336	6,054	333	-	=	168	=	6,723	504	6,219
Drainage network	4,570	182	4,388	119	1	-	96	-	4,688	278	4,410
Stopbanks	1,089	-	1,089	85	-	=	-	=	1,174	=	1,174
Roading, Bridges &	214,544	4,713	209,831	3,582	383	-	2,802	(233)	217,241	7,013	210,228
Culverts											
Work In Progress	174	-	174	25	137	-	-	-	62	-	62
Total infrastructural	238,999	5,667	233,332	4,295	522	-	3,445	(234)	242,527	8,867	233,660
assets											
Council restricted assets	I S										
Land	5,744	-	5,744	73	-	-	-	-	5,817	-	5,817
Buildings	5,068	216	4,852	111	1	-	112	-	5,178	328	4,850
Work In Progress	6	-	6	5	6	-	-	-	5	-	5
Total restricted assets	10,818	216	10,602	189	7	=	112	-	11,000	328	10,672
Total ODC property, plant and equipment	264,839	8,220	256,619	5,087	625	-	3,908	(234)	268,957	11,786	257,173

Land under roads included in Roading network totals \$27,998,893.



2013

	Cost /revaluation	Accumulated depreciation	Carrying amount	Current year	Current year	Transfers out of Fixed	Current year depreciation	Revaluation	Cost /revaluation	Accumulated depreciation	Carrying amount
	1 July 2012			additions	disposals	Assets			30 June 2013		
	(000's)	(000's)	(000's)	(000's)	(000's)	(000's)	(000's)	(000's)	(000's)	(000's)	(000's)
Council Operational ass	ets						-				
Land	7,112	-	7,112	-	-	344	-	(210)	6,768	-	6,768
Buildings	5,246	129	5,117	42	4	-	130	(1)	5,284	259	5,025
Plant & Machinery/	742	439	303	64	3	-	73	-	786	495	291
Motor Vehicles											
Furniture & Equipment/	2,244	1,604	640	134	11	-	162	-	2,184	1,583	601
Library Books											
Total operational assets	15,344	2,172	13,172	240	18	344	365	(211)	15,022	2,337	12,685
Council infrastructural a	l Issets										
Sewerage system	6,664	149	6,515	113	3	-	194	(1)	6,515	85	6,430
Water system	5,562	179	5,383	167	5	-	180	(7)	5,717	351	5,366
Rural water supply	6,363	168	6,195	29	1	-	168	(1)	6,390	336	6,054
Drainage network	4,415	90	4,325	155	-	-	92	-	4,570	182	4,388
Stopbanks	1,089	-	1,089	-	-	-	-	-	1,089	-	1,089
Roading, Bridges and	213,166	2,283	210,883	2,072	321	-	2,802	(213)	214,544	4,713	209,831
Culverts											
Work In Progress	60	-	60	144	(30)		ı	-	174	-	174
Total infrastructural	237,319	2,869	234,450	2,680	300		3,436	(222)	238,999	5,667	233,332
assets											
Council restricted assets	 S										
Land	5,736	-	5,736	8	-	-	-	-	5,744	-	5,744
Buildings	5,048	105	4,943	19	-	=	111	-	5,068	216	4,852
Work In Progress	6	-	6		-	-	-	-	6		6
Total restricted assets	10,790	105	10,685	27	-	=	111	-	10,818	216	10,602
Total ODC property,	263,453	5,146	258,307	2,947	318	344	3,912	(433)	264,839	8,220	256,619
plant and equipment								. ,			

Land under roads included in Roading network totals \$27,998,893.



An independent valuation of the entity's land and buildings was performed by Quotable Value, independent registered valuers not related to the entity, to determine the fair value of the land and buildings. Where possible market values were obtained, and where these couldn't be obtained, depreciated replacement cost was used. The valuation was performed in November 2011 and does not materially differ from the value at 1 July 2011. The total fair value of Land and Building's valued by Quotable Value at 1 July 2011 after the revaluation was \$25,711,460. The carrying amount prior to the revaluation was \$23,156,927.

The infrastructural assets were valued by sufficiently experienced in-house engineering staff. The valuations were independently reviewed and confirmed to have met the appropriate valuation and financial reporting standards, and deemed suitable for inclusion in the financial statements by Maunsell (now known as AECOM) (Registered Valuers). The assets were valued by determining their depreciated replacement cost as no market value is available for these types of assets. The valuation was performed in November 2011 and does not materially differ from the value at 1 July 2011. The total fair value of Infrastructural assets valued by in-house engineering staff at 1 July 2011 after the revaluation was \$234,449,724. The carrying amount prior to the revaluation was \$218,096,142.

As at balance date no items of property, plant and equipment were temporarily idle. No items of property, plant and equipment were retired from active use and not classified as held for sale.

Rental property held by the Council is held to provide housing for the elderly, and the carrying amount as at 30 June 2014 is \$1,625,000 (2013: \$1,658,000).

#### 2014

		Addi		
	Closing book value	Constructed by Council	Assets transferred to Council	Estimated replacement cost
	(000's)	(000's)	(000's)	(000's)
Infrastructural Assets				
Water treatment plants &	2,583	270	-	2,486
facilities				
Other water assets	8,850	94	-	9,406
Wastewater treatment	2,646	109	-	1,466
plants & facilities				
Other wastewater assets	3,707	11	-	3,995
Stormwater drainage	4,102	63	-	4,033
Flood protection and	1,482	141	-	1,339
control works				
Roads & footpaths	210,228	3,304	278	211,724
Total infrastructural	233,598	3,992	278	234,449
assets				



2013

2013				
		Additions		
	Closing book value	Constructed by Council	Assets transferred to	Estimated replacement
	value	by Council	Council	cost
	(000's)	(000's)	(000's)	(000's)
Infrastructural Assets				
Water treatment plants &	2,447	196	-	2,486
facilities				
Other water assets	8,972	-	-	9,406
Wastewater treatment plants & facilities	2,633	113	-	1,466
Other wastewater assets	3,797	-	-	3,995
Stormwater drainage	4,114	100	-	4,033
Flood protection and control works	1,363	55	-	1,339
Roads & footpaths	209,832	1,840	232	211,724
Total infrastructural	233,158	2,304	232	234,449
assets				

### 15. Intangible assets – Computer Software

	Actual 2013	Actual 2014
	(000's)	(000's)
Balance as at 1 July		
Cost	533	580
Accumulated amortisation	(491)	(526)
Opening carrying amount	42	54
Year ended 30 June		
Additions	47	55
Disposals – cost	-	-
Disposals – accumulated amortisation	(05)	- (20)
Amortisation charge	(35)	(36)
Closing carrying amount	12	19
Balance at 30 June		
Cost	580	635
Accumulated amortisation	(526)	(562)
Closing carrying amount	54	73

Amortisation of intangibles is included in the depreciation and amortisation line within the Statement of Comprehensive Income. Refer to note 6 for a breakdown of this item.

Some items of software have been fully amortised but are still in use by the entity. These items include operating systems and other key software used in the day-to-day running of council.



#### Other intangibles

ODC has a number of easements over properties, giving Council access to inspect and maintain items of infrastructural importance. These easements hold no commercial value, and therefore no amount has been recorded for these easements.

#### 16. Trade and other payables

	Actual 2013	Actual 2014
	(000's)	(000's)
Trade payables	1,123	2,082
Deposits and bonds	242	468
Accrued expenses	248	336
Rates in advance	427	485
Total trade and other payables	2,040	3,371

Trade and other payables are non-interest bearing and are normally settled on 30 day terms, therefore the carrying value of trade and other payables approximates their fair value. The entity has financial risk management policies in place to ensure that all payables are paid within the credit timeframe.

#### 17. Provisions

	Actual 2013	Actual 2014
	(000's)	(000's)
Opening Balance Maintenance and Monitoring Costs Closing balance	23 (1) 22	22 (1) 21
Represented by: Current portion Non-current provisions	1 21	1 20
	22	21

#### Landfill aftercare provision

ODC gained resource consents to operate its Otorohanga and Kawhia landfills. ODC has responsibility under the resource consent to provide ongoing maintenance and monitoring of the landfill after the sites are closed.



Both landfills are closed. There are closure and post-closure responsibilities such as the following:

### Closure responsibilities

- Final cover application and vegetation
- Incremental drainage control features
- Completing facilities for leachate collection and monitoring
- Completing facilities for water quality monitoring
- Completing facilities for monitoring and recovery of gas.

#### Post-closure responsibilities

- Treatment and monitoring of leachate
- · Ground water and surface monitoring
- Gas monitoring and recovery
- Implementation of remedial measures such as needed for cover, and control of systems.
- Ongoing site maintenance for drainage systems, final cover and vegetation.

#### Capacity of the Site

The Otorohanga and Kawhia landfills have been capped.

The cash outflows for landfill post-closure responsibilities are expected to occur between 2011 and 2033. The long term nature of the liability means that there are inherent uncertainties in estimating costs that will be incurred. The provision has been estimated taking into account existing technology and is discounted using a discount rate of 7.00% (2013: 7.00%).

#### 18. Employee benefit liabilities

	Actual 2013	Actual 2014
	(000's)	(000's)
	400	
Accrued pay	106	12
Annual leave	202	208
Long service leave	30	44
Retirement gratuities	-	-
Sick leave	21	2
Total employee benefit liabilities	359	266
Comprising:		
Current	308	220
Non-current	51	46
Total employee benefit liabilities	359	266



#### 19. Borrowings

	Actual 2013	Actual 2014
	(000's)	(000's)
Current		
Secured loans	5,300	1,000
Total current borrowings	5,300	1,000
Non-current		
Secured loans	6,762	9,831
Total non-current borrowings	6,762	9,831

#### Fixed-rate debt

The majority of ODC's secured debt of \$10,830,972 (2013: \$12,062,146) is issued at fixed rates of interest ranging from 5.00% - 6.00% (2013: 3.65% - 6.73%). Included in this amount is a Housing NZ loan of \$447,613 which is at an interest rate of 0% (2013: 0%). This loan is a suspensory loan with a 20 year term. The loan was taken in 2006 for the upgrade of pensioner housing units. Should ODC meet the conditions of the loan, including retaining ownership of the pensioner housing units, the loan will not be required to be repaid at the end of the term.

Total borrowing from the Local Government Funding Agency (LGFA) as at 30 June 2014 is \$9,383,359 (2013: \$6,314,532).

#### Security

The overdraft is unsecured. The maximum amount that can be drawn down against the overdraft facility is \$200,000 (2013: \$200,000). There are no restrictions on the use of this facility.

ODC's loans are secured over either separate or general rates of the district.

#### Refinancing

ODC manages its borrowings in accordance with its funding and financial policies, which includes a Liability Management policy. These policies have been adopted as part of the ODC's Long Term Plan (LTP).

#### **Maturity analysis**

Refer to note 29 - Financial Instruments Risk

Fair value is disclosed in Note 29.



#### 20. Reserves

	Actual 2013	Actual 2014
Asset revaluation reserves	(000's)	(000's)
Asset revaluation reserves consist of:		
Operational assets	4.106	4.406
Land	4,126	4,126
Buildings	1,084	1,082
Infrastructural assets	0.000	0.000
Sewerage system	2,323	2,322
Water system	3,123	3,122
Drainage network	1,986	1,986
Rural Water Supply	2,406	2,406
Bridges and Culverts	-	-
Roading network	73,202	72,970
Restricted assets		
Land	2,121	2,121
Buildings	3,227	3,227
Asset Held For Resale	210	212
Total Asset Revaluation Reserves	93,808	93,574
Other Reserves		
Restricted Reserves	942	869
Available for Sale Revaluation Reserve	11	9
Total Reserves	94,761	94,452

#### Restricted reserves relate to:

- Subdivision reserves, which are used to record financial contributions on subdivisions.
   These financial contributions are accepted in lieu of the developer creating a reserve, and the money is used by Council for work on reserves within the area.
- General funds reserve, which is used for specific purposes that Council elects to use it for.
   Any use of money from this reserve has to be designated within the LTP or Annual Plan.
   This reserve is typically used for one-off non-operational items.



### 21. Reconciliation of profit/ (loss) after tax to net cash flow from operating activities

	Actual 2013	Actual 2014
	(000's)	(000's)
Profit/(loss) after tax Add/(less) non-cash items:	928	2,057
Depreciation and amortisation	3,949	3,944
Net (gain)/loss on sale of property, plant and equipment	129	132
Impairment of receivables	(10)	36
Vested assets	(246)	(278)
Add/(less) movements in working capital items:		
Trade and other receivables	(540)	(105)
Work in Progress	-	`113
Inventory	-	(1)
Trade and other payables	(313)	1,237
Net cash inflow/(outflow) from operating activities	3,897	7,135

Trade and other payables includes the movement in creditors, accruals, provisions and employee entitlements.

Trade and other receivables include the movement in trade and other receivables (including work in progress), and other financial assets.

#### 22. Capital commitments and operating leases

	Actual 2013	Actual 2014
	(000's)	(000's)
Capital commitments Capital expenditure contracted for at balance date but not yet incurred for property, plant and equipment	-	-
Other Expenditure Commitments Maintenance Contracts	3,388	4,599

#### **Operating leases as lessee**

ODC leases property, plant and equipment in the normal course of its business. The majority of these leases have a non-cancellable term of 60 months. These leases are for photocopying equipment used within the day-to-day running of the council. ODC does not have the option to purchase the leased asset at the expiry of the lease period. The future aggregate minimum lease payments to be made under non-cancellable operating leases are as follows:



	Actual 2013	Actual 2014
	(000's)	(000's)
Non-cancellable operating leases as lessee		
Not later than one year	11	11
Later than one year and not later than two years	11	11
Later than two year and not later than five years	22	11
Later than five years	-	-
Total non-cancellable operating leases	44	33

### Operating leases as lessor

ODC leases some property under operating leases. The majority of these leases have non-cancellable terms of 5 years, with lease terms ranging from 2 years up to 21 years in selected cases. The future aggregate minimum lease payments to be collected under non-cancellable operating leases are as follows:

	Actual	Actual
	2013	2014
	(000's)	(000's)
Non-cancellable operating leases as lessor		
Not later than one year	166	126
Later than one year and not later than two years	140	134
Later than two year and not later than five years	90	53
Later than five years	104	88
Total non-cancellable operating leases	500	401

#### 23. Contingencies

#### **Contingent Liabilities**

	Actual 2013	Actual 2014
	(000's)	(000's)
Guarantees	70	70
Uncalled Capital – Waikato Regional Airport Limited	300	300
Uncalled Capital – Local Government Funding Agency	100	100
Uncalled Capital – Local Authority Shared Services	1	1
	471	471

#### Guarantees

The value of guarantees disclosed as contingent liabilities reflects ODC's assessment of the undiscounted portion of financial guarantees that are not recognised in the Balance Sheet. At the year-end it was not probable that the counterparty to the financial guarantee contract will claim under the contract. Refer to note 29 – credit risk for more details of the guarantees.



New Zealand Local Government Funding Agency

Otorohanga District Council is a shareholder of the New Zealand Local Government Funding Agency Limited (NZLGFA). The NZLGFA was incorporated in December 2011 with the purpose of providing debt funding to local authorities in New Zealand and it has a current credit rating from Standard and Poor's of AA+.

ODC is one of 30 shareholders of the NZLGFA. In that regard it has uncalled capital of \$100,000. When aggregated with the uncalled capital of other shareholders, \$20m is available in the event that an imminent default is identified. Also, together with the other shareholders, Council is a guarantor of all of NZLGFA's borrowings. At 30 June 2014, NZLGFA had borrowings totalling \$3,728m (2013: \$2,497m).

Financial reporting standards require ODC to recognise the guarantee liability at fair value. However, the Council has been unable to determine a sufficiently reliable fair value for the guarantee, and therefore has not recognised a liability. The Council considers the risk of NZLGFA defaulting on repayment of interest or capital to be very low on the basis that:

- a. We are not aware of any local authority debt default events in New Zealand; and
- b. local government legislation would enable local authorities to levy a rate to recover sufficient funds to meet any debt obligations if further funds were required.

#### **Uncalled Capital**

During May 2004, the shareholders of Waikato Regional Airport Ltd (WRAL) of which ODC has a 3.125% shareholding, authorised the company issuing further shares totalling \$21.6m to existing shareholders. This capital restructure is part of the WRAL Airport Development and allows WRAL to borrow at commercially favourable interest rates. Of this uncalled capital a sum of \$375,000 was called up by WRAL in July 2009. The contingent liability for the remaining uncalled capital reduced to \$300,000. There are no plans to call up the remaining capital.

The uncalled share capital for Local Authority Shared Services amounts to \$1,000 as at 30 June 2014. At present ODC is not aware of any plan to call the capital in the near future.

#### 24. Related party transactions

The following transactions were carried out with related parties:

#### Key management personnel

Key management personnel include the Mayor, Councillor's, Chief Executive and other senior management personnel.

During the year Councillors and key management, as part of a normal customer relationship, were involved in minor transactions with ODC (such as payment of rates, dog registrations etc.).

ODC also had transactions with Waikato Regional Airport Limited, but these were conducted as part of a normal customer relationship (such as payment of departure taxes and parking charges).

ODC also had transactions with the Local Government Funding Agency (LGFA), as borrowings were made from the LGFA. ODC is a shareholder in the LGFA. All transactions were conducted as part of a normal customer relationship.

No provision has been required, nor any expense recognised for impairment of receivables to related parties (2013: \$nil).



Key management personnel compensation

	Actual 2013	Actual 2014
	(000's)	(000's)
Salaries and other short term employee benefits Post-employment benefits (defined contribution plan)	638	681 11
T out employment benefits (defined definibution plan)	647	692

### 25. Remuneration

Chief Executive

The Chief Executive received the following remuneration:

The enior Excessive received the renewing remaindration.				
	Cost during the financial year			
	Actual Actual 2013 2014			
	(000's)	(000's)		
Salary	197	205		
Motor Vehicle	4	4		
Telephone rental	1	1		
Memberships	1	1		
Fringe Benefit Tax	2	2		
Total Chief Executive's remuneration	205 213			



#### Elected representatives

	Total remuneration		
	Actual 2013	Actual 2014	
	(000's)	(000's)	
Dale Williams, Mayor (until October 2013) Deborah Pilkington, Deputy Mayor (since October 2013) Sue Blackler, Deputy Mayor (until October 2013) Robert Prescott Ken Phillips Roy Johnson	61 14 26 22 12 12	20 20 7 26 14 14	
Robyn Klos Phil Tindle	-	11 17	
Annette Williams	_	11	
Max Baxter, Mayor (since October 2013) Andrew Ormsby	12 20	49 6	

#### Council Employees

	Actual 2013	Actual 2014
Total remuneration by band for employees as at 30 June		
< \$60,000	23	26
\$60,000 - \$80,000	14	10
\$80,000 - \$100,000	5	7
\$100,000 - \$200,000	3	3
Total Employees	45	46

Total remuneration includes non-financial benefits provided to employees.

At balance date, the Council employed 36 (2013: 36) full-time employees, with the balance representing 2 (2013: 2) full-time equivalent employees. A full-time employee is determined on the basis of a 40 hour working week.

### 26. Severance payments

For the year ended 30 June 2014 ODC made no severance payments (2013: \$28,711) to employees.



## 27. Statement of Financial Involvement in Council Controlled Organisations (CCO's)

#### Waikato Regional Airport Limited (WRAL)

This Company, established in 1989, operated the Airport situated at Rukuhia within Waipa District. The local authority part owners negotiated the purchase of the Crown's former shareholding to secure the retention of the airport as a major infrastructural facility important to the economy of the Waikato.

The objective of the airport company is to operate a successful commercial business, providing safe, appropriate and efficient services for the transportation of people and freight in and out of the airport of Hamilton.

Council holds 3.125% of the airport company's shares. The remaining shares are owned by Hamilton City Council, Matamata-Piako, Waipa and Waikato District Councils.

Waikato Regional Airport Ltd Group reported a net deficit of \$232,000 for the year ended 30 June 2014 (2013: \$181,000 deficit).

No dividend was paid in 2014 (2013: nil).

Council intends to maintain its current shareholding for the foreseeable future. There are no formal policies or objectives relating to ownership and control of Waikato Regional Airport.

A comparison of the company's financial and performance measures for the year ended 30 June 2014 is shown below:

#### Waikato Regional Airport Limited (WRAL)

Targets and Achievements

	Actual to 30 June 2014	Statement of Corporate Intent
Net profit/(loss) after tax to Average Shareholders' Funds	(0.4%)	0.3%
Net profit/(loss) after taxation to total assets	(0.3%)	0.2%
Percentage of Non-Landing Charges Revenue	82.1%	81.7%
Earnings before Interest, Taxation and Depreciation	\$2.21m	\$2.62m
Interest Rate Cover	3.05x	2.63x
Total Liabilities/Shareholders Funds: (Debt/Equity Ratio)	26:74	24:76

### Local Authorities Shared Services (LASS)

	Ownership Interest		
	Actual 2013	Actual 2014	
Local Authority Shared Services	0.26%	0.26%	



The contingent liability arising from ODC's interest is disclosed in note 23. There are no capital commitments arising from ODC's interest in the LASS.

The Local Authority Shared Service Ltd (LASS) CCO was incorporated in December 2005.

#### LASS objective

The objective of the company is to provide Waikato region local authorities with a vehicle to develop shared services that demonstrate a benefit to the ratepayers and provide those services to local authorities.

#### Introduction

Local Authority Shared Service Ltd (LASS) was developed as a joint initiative between the 13 councils of the Waikato region. Its evolution can be traced from a range of projects that were implemented between local councils. These projects highlighted the benefits of a jointly owned governance structure to provide an opportunity for collaborative management and development. Central government devolution, closer working relationships between councils and a desire to benefit from cost saving opportunities offered by jointly progressing shared initiatives have fostered more efficient services.

LASS provides an effective structure that can promote such developments to the benefit of those councils that choose to be actively involved in a particular joint service. Each council owns an equal number of shares in LASS and as such has an equal say in its development.

The LASS governance structure enables the directors appointed by the shareholders to decide on the future direction of those services that will be promoted under its auspices. Any such services will be operated as a stand-alone business unit with an advisory group appointed by the shareholders participating in that service to provide direction but answerable to the directors.

#### Performance Measures as per 2013/14 Annual Report

Performance Measure	Actual Outcome
The company will carry out an annual survey of shareholders to assist Directors in developing improvements on behalf of the shareholders, and to receive a majority of shareholder approval on the service provided.	Annual survey of shareholders was completed in January 2014 with nine of the twelve shareholder Councils responding. Nine councils responded that the concept of LASS was still delivering benefits to their council. Two Councils responded that they were satisfied with the efforts being made by LASS to advance shared services opportunities and seven were "fairly satisfied". The comments were made that achievements are constrained by fundamental challenges, and that more benefits could be seen with a more dedicated resource.
Administration expenditure shall not exceed that budgeted by more than 5% unless prior approval is obtained from the Directors.	Achieved, actual expenditure was \$10,306 unfavourable to budget (-4.8%).
The company maintains an overall positive cash flow position.	Not achieved this year as cashflow was intentionally operated at a negative level in order to use up prior year surpluses. The Company still maintains a safe cash position with the cash, cash equiivalents and bank accounts balances at the end of June 2014 being \$442,598.



The Board will provide a written report on the business operations and financial position of the LASS as a minimum on a six monthly basis.	Six monthly reports have been sent to shareholders.
There will be an annual report to directors that all statutory requirements of the LASS are being adhered to.	All parties have confirmed that there were no legislative breaches during the year and this will be reported to the LASS Board at the September meeting when the Annual Report is presented.
That SVDS is available to users at least 99% of normal working hours.	SVDS was available 100% of working hours.
That at least 98% of agreed timelines are met for sale and property files that have been delivered to the FTP server for access to customers.	100% of Sales and Property files were supplied to Property IQ on time.
All Capital SVDS enhancement work is supported by a business case approved by the Advisory Group.  That all required WRTM modelling reports are	Not applicable this year as only minor work items of \$5,000 or less have been undertaken as per the road map approved by the advisory group.  All WRTM modelling reports were completed within
actioned within the required timeframe.	specified timeframe's.
That the base model adheres to "Screenline Validation Standards" as setout in the NZTA Economic Evaluation Manual as indicated by an external independent peer review.	No peer review has been undertaken in the current year (the last report from the peer reviewer was in October 2013 which stated that the model continues to meet all the set out criteria). As a result of the census, an update to the model is being undertaken and an independent reviewer is involved in the process. An independent review will be completed in October 2014.
That a full report on progress of the WRTM model be provided to the LASS Board twice each year.	Reports were provided at the LASS Board meetings in January and May 2014.
The key performance indicators from appendix 4 of the insurance brokerage contract are met.	This target has been achieved.
That any joint procurement projects deliver as per project approved objectives.	LASS joint procurement satisfactorily completed for computer generated print, email and E-Services for rates, accessing online economic profile data, and postal and courier services.
In response to requests from shareholders, the Company will provide regular reports and updates to the Regional Governance group regarding progress with shared service initiatives.	Updates are provided at all Mayoral Forums, the most recent being June 2014.

#### New Zealand Local Government Funding Agency Ltd (LGFA)

New Zealand Local Government Funding Agency Ltd was incorporated in December 2011 with the purpose of providing debt funding to local authorities in New Zealand and it has a current rating from Standard and Poor's of AA+.

Council became a shareholder in the LGFA along with 30 other local authorities. Council contributed \$100,000 for its shareholding in LGFA. Further local authorities are expected to invest in the entity.

Six performance targets are specified for LGFA in the Statement of Intent. Progress against each of these targets is discussed below.



<b>Current Performance Targets</b>	Target	Result
Average cost of funds relative to NZGS	<0.50%	0.85%
Average base on-lending margin above LGFA's cost of funds	<0.25%	0.15%
Annualised operating overheads	<\$3.2 million	\$3.245 million
Lending to participating councils	>\$3,400 million	\$3,696 million

#### 28. Events after balance sheet date

There have been no significant events after balance date.

#### 29. Financial instrument risks

#### **Financial instruments categories**

<b>G</b>	Actual 2013	Actual 2014
FINANCIAL ASSETS	(000's)	(000's)
Cash and cash equivalents	1,572	2,711
Loans and receivables	2,007	2,076
	3,579	4,787
Available for sale financial assets		
Listed shares	43	42
Unlisted shares	592	590
Total available for sale financial assets	635	632
FINANCIAL LIABILITIES Financial liabilities at amortised cost		
Trade and other payables Borrowings	2,040	3,371
- secured loans	12,062	10,831
Total financial liabilities at amortised cost	14,102	14,202

Otorohanga District Council has a series of policies to manage the risks associated with financial instruments. ODC is risk averse and seeks to minimise exposure from its treasury activities. ODC has established Council approved Liability Management and Investment policies. These policies do not allow any transactions that are speculative in nature to be entered into.



#### Fair values of Financial Instruments

The carrying amounts and the fair values of financial instruments are as follows:

	Carrying Value		Fair V	'alue
	2013	2014	2013	2014
	(000's)	(000's)	(000's)	(000's)
Cash and cash equivalents	1,572	2,711	1,572	2,711
Trade and other receivables	2,007	2,076	2,007	2,076
Investments	731	776	750	808
Trade and other payables	2,040	3,371	2,040	3,371
Employee benefit liabilities	359	266	359	266
Borrowings – current	5,300	1,000	5,492	1,000
Borrowings – term	6,762	9,831	8,501	12,502

The following methods and assumptions were used to estimate the fair value of each class of financial instrument:

Cash and cash equivalents, receivables, investments, employee benefit liabilities and trade and other payables: The carrying value of these items is equivalent to the fair value. The fair values of borrowings are based on cash flows discounted using a rate based on the official cash rate of 2.50% (2013: 2.50%).

The carrying amounts of borrowings repayable within one year approximate their fair value.

The fair value of listed shares is determined by reference to published price quotations in an active market. The market value of ODC's King Country Energy shares as at 30 June 2014 was \$42,230 (2013: \$43,475).

The following table provides an analysis of financial instruments that are measured subsequent to initial recognition at fair value, grouped into Levels 1 to 3 based on the degree to which the fair value is observable.

- Level 1 fair value measurements are those derived from quoted prices (unadjusted) in active markets for identical assets or liabilities;
- Level 2 fair value measurements are those derived from inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly (i.e. as prices) or indirectly (i.e. derived from prices); and
- Level 3 fair value measurements are those derived from valuation techniques that include inputs for the asset or liability that are not based on observable market data (unobservable inputs).

#### 2014

	Level 1	Level 2	Level 3	Total
	(000's)	(000's)	(8'000)	(000's)
Available-for-sale financial assets				
Shares	42	-	-	42
	42	-	-	42



#### 2013

	Level 1	Level 2	Level 3	Total
	(000's)	(000's)	(000's)	(000's)
Available-for-sale financial assets				
Shares	43	-	-	43
	43	-	-	43

There were no transfers between Level 1 and 2 in the period.

#### Market risk

#### Price risk

Price risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate as a result of changes in market prices. ODC is exposed to price risk through its listed and unlisted securities. There have been no changes to price risk from the prior year. Price risk is not managed as the only quoted share investment is in King Country Energy Limited.

#### Currency risk

Currency risk is the risk that the value of a financial instrument will fluctuate due to changes in foreign exchange rates. ODC is not exposed to currency risk, as it does not enter into foreign currency transactions. There have been no changes to currency risk from the prior year.

#### Interest rate risk

The interest rates on ODC's investments and borrowings are disclosed below.

#### Fair value interest risk

Fair value interest rate risk is the risk that the value of a financial instrument will fluctuate due to changes in market interest rates. Borrowing issued at fixed rates exposes ODC to fair value interest rate risk. ODC's Treasury Management policy outlines the level of borrowing that is to be secured using fixed rate instruments.

#### Cash flow interest rate risk

Cash flow interest rate risk is the risk that the cash flows from a financial instrument will fluctuate because of changes in market interest rates. Borrowings and investments issued at variable interest rates expose ODC to cash flow interest rate risk.

ODC does not have any significant cashflow interest rate risk on financial liabilities or financial assets, as they do not have significant variable interest borrowings or investments, except for short-term bank deposits that are at floating rates.

There have been no changes to interest rate risk from the prior year.

#### Credit risk

Credit risk is the risk that a third party will default on its obligation to ODC, causing ODC to incur a loss. ODC has no significant concentrations of credit risk, as it has a large number of credit customers, mainly ratepayers, and ODC has powers under the Local Government (Rating) Act 2002 to recover outstanding debts from ratepayers.

ODC has a credit risk related to the financial guarantee given for a loan taken by a local community organisation. The loan, guaranteed for \$70,000, is not likely to be defaulted on.



In the normal course of its business, ODC incurs credit risk from trade receivables. The extent of concentration of credit risk lies in trade receivables. This is explained in the table below.

Except as currently provided for, ODC does not expect the non-performance in respect of any outstanding obligations at balance date.

The carrying amount of financial assets recorded in the financial statements, net of any allowances for losses represents ODC's maximum exposure to credit risk without taking into account of any collateral obtained. No security is held on any of the above amounts.

ODC invests funds only in deposits with registered banks and local authority stock and its Treasury Management policy limits the amount of credit exposure to any one institution or organisation.

Maximum exposure to credit risk

ODC's maximum credit exposure for each class of financial instrument is as follows:

	Actual	Actual
	2013	2014
	(000's)	(000's)
Cash at bank and term deposits	1,572	2,711
Trade and other receivables	2,007	2,076
Financial guarantees	70	70
	3,649	4,857

#### Credit quality of financial assets

The credit quality of financial assets that are neither past due nor impaired can be assessed by reference to Standard and Poor's credit ratings (if available) or to historical information about counterparty default rates. ODC does not have an expectation of non-performance or any assets that are neither past due nor impaired.

Trade and other receivables mainly arise from ODC's statutory functions, therefore there are no procedures in place to monitor or report the credit quality of trade and other receivables with reference to internal or external credit ratings. ODC has no significant concentrations of credit risk in relation to trade and other receivables, as it has a large number of credit customers, mainly ratepayers, and ODC has powers under the Local Government (rating) Act 2002 to recover outstanding debts from ratepayers.

There have been no changes to the credit risk policy from the prior year.

#### **Liquidity risk**

Liquidity risk is the risk that ODC will encounter difficulty raising liquid funds to meet commitments as they fall due. Prudent liquidity risk management implies maintaining sufficient cash and the availability of funding through an adequate amount of committed credit facilities. ODC aims to maintain flexibility in funding by keeping committed credit lines available.



ODC manages its borrowings in accordance with its funding and financial policies, which includes a Treasury Management policy. These policies have been adopted as part of the ODC's Long Term Plan.

ODC has a maximum amount that can be drawn down against its overdraft facility of \$200,000 (2013: \$200,000). There are no restrictions on the use of this facility.

There have been no changes to the liquidity risk policy from the prior year.

Contractual maturity analysis of financial liabilities

The table below analyses ODC's financial liabilities into relevant maturity groupings based on the remaining period at the balance date of the contractual maturity date. Future interest payments on floating rate debt are based on the floating rate on the instrument at the balance date. The amounts disclosed are the contractual undiscounted cash flows.

	Carrying amount	Contractual cash flows	Less than 1 year	1-2 years	2-5 years	More than 5 years
	(000's)	(000's)	(000's)	(000's)	(000's)	(000's)
2014						
Trade and other	3,371	3,371	3,371	-	-	-
payables						
Borrowings	10,831	13,502	1,000	-	7,623	4,880

	Carrying amount	Contractual cash flows	Less than 1 year	1-2 years	2-5 years	More than 5 years
	(000's)	(000's)	(000's)	(000's)	(000's)	(000's)
2013						
Trade and other	2,040	2,040	2,040	-	-	-
payables						
Borrowings	12,062	13,993	5,492	-	4,037	4,464



#### Sensitivity analysis

The tables below illustrate the potential profit and loss and other equity (excluding retained earnings) impact for reasonably possible market movements, with all other variables held constant, based on ODC's financial instrument exposures at the balance date.

	2013			2014				
	-100	)bps	+100	)bps	-100	bps	+10	0bps
	Profit	Other	Profit	Other	Profit	Other	Profit	Other
		Equity		Equity		Equity		Equity
	(000's)							
INTEREST RATE RISK								
Financial Assets								
Cash and cash equivalents	(13)	-	13	-	(21)	-	21	-
Financial Liabilities								
Secured loans	13	-	(13)	-	10	-	(10)	-
Total sensitivity to	-	-	-	-	-	-	-	-
interest rate risk								
	-1(	)%	+1(	)%	-10	%	+1	0%
	Profit	Other	Profit	Other	Profit	Other	Profit	Other
		Equity		Equity		Equity		Equity
EQUITY PRICE RISK								
Financial assets								
Other financial	-	(4)	-	4	-	(4)	-	4
assets - quoted share								
investments								
Total sensitivity to equity rice risk	-	(4)	-	4	-	(4)	-	4
. ,								

Explanation of sensitivity analysis.

#### Cash and cash equivalents

Cash and cash equivalents includes deposits on call totalling \$2,081,123 (2013: \$1,279,622) which are at floating rates. A movement in interest rates of plus or minus 1.0% has an effect on interest income of \$20,811 (2013: \$12,796)

#### 2. Secured loans

Council has \$1,000,000 floating rate debt (2013: \$1,300,000). A movement in interest rates of plus or minus 1.0% has a \$10,000 effect on interest expense (2013: \$13,000). A movement in market interest rates on fixed debts does not have any impact because secured loans are accounted for at amortised cost using the effective interest method.



#### 3. Listed shares

ODC holds listed equity instrument in King Country Energy, which are publicly traded. If there was a movement of plus or minus 10% in the share price the effect would have a movement in the revaluation reserve of \$4,223 (2013: \$4,346).

There have been no changes in the methods and assumptions from the prior year.

### 30. Capital management

The Council's capital is equity (or ratepayers' funds), which comprise retained earnings and reserves. Equity is represented by net assets.

The Local Government Act 2002 [the Act] requires the Council to manage its revenues, expenses, assets, liabilities, investments, and general financial dealings prudently and in a manner that promotes the current and future interests of the community. Ratepayer's funds are largely managed as a by-product of managing revenues, expenses, assets, liabilities, investments, and general financial dealings.

The objective of managing these items is to achieve intergenerational equity, which is a principle promoted in the Act and applied by the Council. Intergenerational equity requires today's ratepayers to meet the costs of utilising the Council's assets and not expecting them to meet the full cost of long term assets that will benefit ratepayers in future generations. Additionally, the Council has in place asset management plans for major classes of assets detailing renewal and maintenance programmes, to ensure ratepayers in future generations are not required to meet the costs of deferred renewals and maintenance.

The Act requires the Council to make adequate and effective provision in its Long Term Plan (LTP) and in its annual plan (where applicable) to meet the expenditure needs identified in those plans. And the Act sets out factors that the Council is required to consider when determining the most appropriate sources of funding for each of its activities. The sources and levels of funding are set out in the funding and financial policies in the Council's LTP.

ODC has the following restricted reserves:

- Subdivision reserve
- General funds reserve

Subdivision reserves, which are used to record financial contributions on subdivisions. These financial contributions are accepted in lieu of the developer creating a reserve, and the money is used by Council for work on reserves within the area.

General funds reserve, which is used for specific purposes that Council elects to use it for. Any use of money from this reserve has to be designated within the LTP or Annual Plan. This reserve is typically used for one-off non-operational items.

Information about the values of the reserves can be found within the Statement of Changes in Equity.

There have been no changes to the management of capital from the prior year.



#### 31. Explanation of major variances against budget

Explanations for major variations from the Council estimate figures in the 2013-2014 Annual Plan are as follows:

#### **Statement of Comprehensive Income**

Rates revenue is higher than estimates by \$77,000 due to the rates being struck on the values as at 1 July each year, which can differ from the values used when the estimates were created due to new subdivisions.

Other income was \$416,000 above budget. This is due to a number of factors, including a subsidy for work on Lake Huiputea that was not budgeted for, as well as increase building consent and resource consent income.

Other expenses was \$155,000 under budget. This is due to a number of factors, mostly due to saving made across a wide range of activities.

Finance costs are \$172,000 under budget. This is due to savings in interest costs made from borrowing from the Local Government Funding Agency.

#### **Balance Sheet**

Cash and cash equivalents is up on budget by \$1,104,000. This is due in large part to the savings in interest costs, as well as saving in a number of activities and increased revenue during the year.

Development property held for sale is up on the budgeted figure by \$161,000. This is due to the Progress Park properties not being sold in the current financial year as anticipated when preparing the budget, as well as moving the Waiwera Street development from fixed assets into properties held for sale.

Borrowings overall are down on budget by \$850,000 as a result of repaying loans due to better cash flow management.

#### Statement of Cash Flows

Cash flows from operating activities was up on budget by \$1,876,000, as a result of decreased payments to suppliers and decreased finance costs.

Cash flows from financing activities is \$728,000 over budget due to better cash flow management requiring less borrowing and enabling paying off more loans.



# PERFORMANCE/ STATEMENT OF COMPLIANCE AND RESPONSIBILITY



### Performance during 2013/14

#### Statement of Service Performance

The Local Government Act 2002 contains a requirement for Council to report on non-financial information in the Annual Report. In developing its Annual Plan for the 2013/14 year, Council set a number of performance measures which are reported on by activity.

These performance measures contain elements of quality, quantity, timeliness and location (where applicable).

### **Quality Management**

The Council is committed to the principles of quality service and continuous improvement and, to this end, has controls in place for monitoring and improving the quality of the service it provides.

### **Capital Works**

Capital works are constructed to design specifications. Inspections of works are undertaken by suitably qualified and experienced engineers and progress is reported on a regular basis to the Council.

### **Project Management**

The Engineering Management Department undertakes the functions of planning, programming, supervision and technical audit of professional services and physical contracts let for the council, either through the in-house Business Unit or through independent consulting engineers. Substantial works are undertaken by consultants and contractors under separate contracts. For all professional services or physical contracts monies are retained until after a satisfactory maintenance period, when the contract is deemed complete.



### STATEMENT OF COMPLIANCE AND RESPONSIBILITY

### **Statement of Compliance**

The Council and Management of Otorohanga District Council confirm that all the statutory requirements of the Local Government Act 2002, regarding financial management and borrowing, have been complied with.

### **Statement of Responsibility**

The Council and Management of Otorohanga District Council accept responsibility for the preparation of the annual Financial Statements and Statement of Service Performance and the judgements used in them.

The Council and Management of Otorohanga District Council accept responsibility for establishing and maintaining a system of internal control designed to provide reasonable assurance as to the integrity and reliability of financial reporting.

In the opinion of the Council and Management of Otorohanga District Council, the annual Financial Statements for the year ended 30 June 2014 fairly reflect the financial position and operations of Otorohanga District Council.

Max Baxter

**MAYOR** 

Dave Clibbery

**CHIEF EXECUTIVE** 

Graham Bunn

FINANCE AND ADMINISTRATION MANAGER

28<sup>th</sup> October 2014



### REPORT ON LONG TERM PLAN AND POLICIES

#### Introduction

Each local authority is required to prepare and adopt a long term plan, funding policy, investment policy, and borrowing and investment policy.

Section 98(2) of the Local Government Act 2002 specifies that every local authority must provide, in its Annual Report, sufficient information about each of the documents listed above to enable an informed assessment of the extent to which the objectives and provisions of the strategy and policies have been met during that year.

#### Overview

During 2013/14 the Council made significant progress toward the achievement of objectives and policies for the year as set out in the Long Term Plan, Funding Policy and Borrowing and Investment Policy. Details of achievement against the objectives and policy are set out below.

#### **Long Term Plan**

#### **Background**

The Long Term Plan (LTP) identifies significant activities of the Council and provides for the associated estimated future expenses, revenues, cashflows and other movements in the Balance Sheet. The general aim of the LTP is to ensure that the Council has adequately considered and accounted for its future operations in accordance with the following six principles.

- Prudent management of Council activities in the interest of the District and its inhabitants.
- Adequate provision for expenditure needs of the council.
- Adequate consideration and assessment of benefits and costs of different options.
- Lawful funding mechanisms that on reasonable grounds can be considered as appropriate.
- Maintaining prudent levels of debt in accordance with borrowing management policy.
- Operating revenue to cover all operating expenses.

The 2013/14 year was the second year of the 2012/22 LTP.



### **BORROWING AND INVESTMENT POLICY**

#### **Background**

The Borrowing and Investment Policy incorporates the Investment and Borrowing Policies. The investment policy sets the parameters within which investment activity can occur, approved organisations for investment, and the type of approved investment vehicles. The mix of investments between current and non-current is determined according to Council's working capital needs. The purpose of the borrowing policy is to ensure that Council's debt and associated risks are maintained at prudent levels. It sets the parameters within which debt may be raised and the types of debt instruments available. Refer to the Annual Plan for an outline of the policy.

#### **Overall Performance**

There are no significant variations or material departures from the Councils' Borrowing and Investment Policy as reported in the 2012/22 Long Term Plan.



## OPPORTUNITIES FOR MAORI TO CONTRIBUTE TO COUNCILS' DECISION-MAKING PROCESSES

The Council is committed to acting cooperatively and in good faith showing flexibility and responsiveness and a desire to engage with Maori for the good governance of the District. This is done in a manner that is inclusive and makes the best use of the resources of both Maori and the Council.

Various mechanisms to enhance current practices were considered, and have been discussed with Maori. These include the development of a Consultative Committee, ongoing meetings with representative groups such as the Nehenehenui and Nga Tai O Kawhia Regional Management Committees, the holding of Council meetings on Marae, and the provision of information concerning resource management processes. Council is committed to continuing investigation of these opportunities.

The commitments contained in Council's Policy on Maori Involvement in Decision Making were also observed.

Since the publication of the Otorohanga LTP the Waikato-Tainui Raupatu Claims (Waikato River) Settlement Bill has been enacted. The Waikato River Settlement Act recognizes the connection and significance of Waikato-Tainui, Tuwharetoa, Affiliate Te Arawa Iwi/Hapu, Raukawa and Maniapoto with the Waikato River.

The Act streamlines the co-governance and co-management arrangements, establishes a single co-governance entity, the Waikato River Authority, and seeks to restore and protect the health and wellbeing of the Waikato River through the incorporation of the Vision and Strategy for the Waikato River into the Waikato Regional Policy Statement.

The area considered by the Waikato River Authority does not include Otorohanga District and as such there are no implications at a Governance level for the Council. However the incorporation of the Vision and Strategy into the Waikato Regional Policy Statement requires Council in reviewing its District Plan and making decisions on resource consents give effect to the relevant provisions of the Vision and Strategy. This is to be undertaken as part of the relevant review or consent processes.

Further to the above Crown have signed two separate Deeds of Settlement with Raukawa and Maniapoto which will affect Council. The detail of this is not clear at present however indications are that implications to Councils will be largely similar to that defined in the Waikato River Settlement Act.



## SIGNIFICANT ACTIVITIES



## COMBINED COST OF SERVICE STATEMENT For the Year ended 30 June 2014

2013 Actual		2014 AP Estimate	2014 Actual
\$		\$	\$
(000's)		(000's)	(000's)
	OPERATING REVENUE		
3,879	Activity Revenue	4,565	4,673
6,686	Targeted Rates	6,861	6,860
15	Development Contributions	16	11
4,370	General Rates	4,437	4,529
5,110	Other General Sources	5,238	5,098
20,060	TOTAL OPERATING REVENUE	21,117	21,171
	Reconciling Items:		
(5,110)	Internal Recoveries	(5,238)	(5,104)
(129)	Gains/(losses) on asset disposal	42	(132)
246	Assets vested in Council	-	278
-	Income on Special Funds	15	-
15,067	TOTAL OPERATING REVENUE PER STATEMENT OF COMPREHENSIVE INCOME	15,936	16,213
	OPERATING EXPENDITURE		
7,901	Roading	7,580	7,589
1,639	Water Supply	1,580	1,611
570	Sewerage	521	566
198	Stormwater	121	190
132	Flood Protection	183	177
1,188	Regulatory Services	1,394	1,346
2,307	Community Services	2,406	2,282
259	Community Development	280	295
5,013	Governance and Leadership	5,670	5,124
19,207	TOTAL OPERATING EXPENDITURE	19,735	19,180
,	Reconciling Items:		, in the second second
(5,110)	Internal Recoveries	(5,238)	(5,104)
	Interest difference	-	( , ,
2	Landfill Aftercare Provision	-	2
40	Doubtful Debt Provision adjustment	-	78
14,139	TOTAL OPERATING EXPENDITURE PER STATEMENT OF COMPREHENSIVE INCOME	14,497	14,156
928	NET PROFIT/(LOSS)	1,439	2,057



### Whole of Council Funding Impact Statement

	2012/13 Long Term Plan \$	2012/13 Actual \$	2013/14 Annual Plan \$	2013/14 Actual \$
	(000's)	(000's)	(000's)	(000's)
Sources of Operating Funding		, ,	, ,	
General rates, uniform annual general charges, rates penalties	4,261	4,322	4,437	4,007
Targeted Rates (other than a targeted rate for water supply)	6,033	6,035	6,175	6,166
Subsidies and grants for operating purposes	1,536	1,634	1,431	1,610
Fees charges and targeted rates for water supply	643	656	687	702
Interest and dividends from investments	53	40	28	77
Local authorities fuel tax, fines, infringement fees and other receipts	1,107	998	1,087	1,180
Total Operating Funding	13,633	13,685	13,845	13,742
Applications of operating funding				
Payments to staff and suppliers	9,231	9,104	9,400	8,878
Finance Costs	908	681	790	618
Other operating funding applications	651	605	660	624
Total application of operating funding	10,790	10,390	11,084	10,120
Surplus (deficit) of operating funding	2,843	3,295	2,995	3,622
Sources of Capital Funding				
Subsidies and grants for capital expenditure	1,805	1,177	1,989	1,793
Development and financial contributions	81	15	91	18
Increase (decrease) in debt	(447)	(595)	(566)	(607)
Gross proceeds from sale of assets	229	329	264	114
Lump sum contributions	-		-	
Total sources of capital funding	1,668	926	1,778	1,318
Application of capital funding				
Capital expenditure				
- To meet additional demand	50	-	50	-
- To improve the level of service	704	483	606	505
- To replace existing assets	3,547	1,820	4,182	4,332
Increase (decrease) in reserves	210	1,918	(65)	103
Increase (decrease) of investments	-	-	-	-
Total application of capital funding	4,511	4,221	4,773	4,940
Surplus (deficit) of capital funding	(2,843)	(3,295)	(2,995)	(3,622)
Funding balance	-	-	-	-



### **ROADS AND FOOTPATHS**

The road network forms the backbone of Otorohanga's infrastructure and impacts on the potential for development in the District. The purpose of this activity is to provide for the safe and efficient passage of traffic throughout the District and Council acknowledges its interdependency on the State Highway network, as well as partnerships with key stakeholders in the transport arena.

This is the single largest activity of Council, and provides for road improvement and maintenance works such as pavement rehabilitation, reseals, bridge repairs, storm damage restoration, general maintenance, vegetation control, landscaping, sign posting and pavement marking (traffic services), street lighting, street cleaning, minor safety projects, and footpath repairs.

The rationale for Council's involvement stems in part, from statutory requirements. The Local Government Acts 1974 and 2002 empower Council to construct, upgrade and repair all roads, which is done with the help of Government funding. It also ensures common law rights of public access.

#### Capital Expenditure

	2014 AP Estimate \$	2014 Actual \$
Capital Expenditure	(000's)	(000's)
- Renewals (Maintaining Service Capacity)	3,491	3,234
- Growth (Improving Service Capacity)	50	-
- Level of Service (Improvements to Service)	274	87

#### Internal Borrowing

The Roads and Footpaths group of activities has internal borrowing as at 30 June 2014 of \$5,825,638. During the year no additional borrowing was taken, but repayments totalling \$417,135 were made. Interest on internal borrowings was paid of \$418,893.



### Key Roads and Footpaths Level of Service Targets and Performance

Level of Service	How it contributes to	How we measure our performance			
	our community outcomes		Baseline	2013/14	2013/14
	o atoomoo		2010/11	Target	Actual
The design and maintenance of District roads ensures that they are safe and comfortable Reliable roading around the District will ensure that the transportation needs of communities are met. Providing safe	Road smoothness of roads in the district compare favourably with other local authorities in the Waikato Region	New Measure	Equal or better than average Waikato Region results	Equivalent with Waikato Region	
to travel on	vehicular access helps keep our communities safe and also helps provide	Number of complaints received regarding roading issues recorded in the service request system	New Measure	<55 complaints per annum	19 complaints
	quality transport networks for both current and future	The recorded number of defects on sealed rural roads per 10km of lane length*	Average of 9.36 defects	Average of 10 defects or less	4.87 defects per 10km of lane length
generations		The recorded number of defects on sealed urban roads per 10km of lane length*	Average of 1.04 defects	Average of 3 defects or less	2.07 defects per 10km or lane length
		Unsealed road bulk metalling programme completed	Achieved	Annual bulk metal programme completed	Annual bulk metal programme completed

<sup>\*</sup> Defects include things such as bleeding, shoving, ruts/hollows/ edge breaks/ potholes/ inadequate drainage and loose surface material



#### Sealed Rural Roads

Council's roads maintenance engineering staff undertakes regular cyclic inspections of all roads with the target of a minimum of 4 inspections of each road per year, which was a reduction from the previous year of a minimum of 6 inspections, due to a move towards cost reductions and greater efficiency. The District has been split into 10 maintenance areas and a schedule of staff and areas has been set up to ensure the minimum of 4 inspections is achieved. All roads in each area are inspected during each round. From the inspections records, all the areas were inspected between 3-4 times each. This was done due to the initial inspections showing relatively consistent conditions on the roading network, requiring less regular inspections. This freed up the staff to work on other work commitments, including training and establishing the new maintenance contract.

Defects on both urban and rural roads, sealed and unsealed are dealt with in the same manner; i.e. the Engineer will inspect roads and list by road and by Route position the defects located. All defects, scheduled and cyclic items are then entered into the cyclic inspection database.

At the completion of each cyclic inspection all defects are submitted to the contractor for programming and includes the required response time for the remedial work to be completed.

All general roads maintenance is undertaken by Inframax under contract 963 which runs from 2012/13 – 2014/15. Part of this contract provides a schedule of response times for maintenance activities. These response times vary dependant on the type of defect, class of road, traffic volumes, etc. This will vary from 24 hours for urgent traffic hazards to 30 days for minor defects.

Response times are monitored on a month to month basis. As part of Council's contract supervision, all staff involved with the contract completes a Monthly Contract Performance sheet and the scores are averaged to give a monthly total. This monitors resources, workmanship, materials compliance, response times, health and safety, administration, public relations, presentation, site tidiness, and environmental compliance. By using this method the contractor strives to keep response times to the required levels and overall response times are at an acceptable level.

The recorded number of defects during the cyclic inspections for rural sealed road was 4.87 per 10 km of road lane which met the target.

#### Sealed Urban Roads

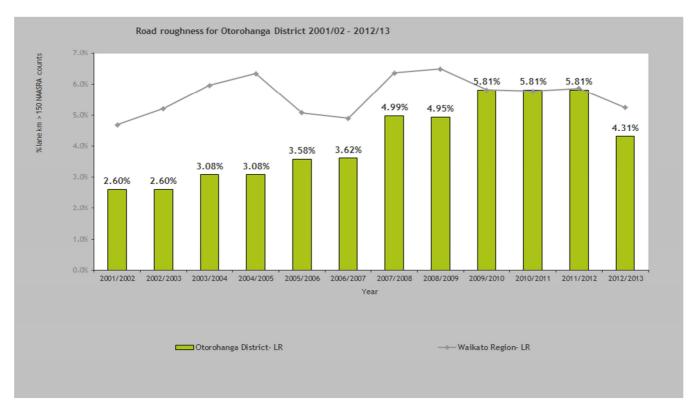
The inspection process undertaken for urban sealed roads is as set out for rural sealed roads and these are part of the 10 inspection areas.

The recorded number of defects during the cyclic inspections for urban sealed road was 2.07 per 10 kilometres of road lane which meets the target of three or less.



#### Road Smoothness

The NAASRA road smoothness is measured across the entire network on alternate years, and the sealed roads with a traffic volume over 500 vehicles per day are measured on the other years. This information is shared with the New Zealand Transport Agency, who have developed a wizard to allow comparisons between councils on a number of road data measures.



This graph is sourced for the Network Wizard produced by the New Zealand Transport Agency. This wizard runs slightly behind the dates of the data, and therefore 2013/14 information is not currently included. There are 3 years of consistent data as the survey that was due to occur in 2011/12 did not, due to delays getting a response from the NZTA. The latest road roughness survey was completed during the 2013/14 financial year, which is not reflected in the results above.

As the graph shows, Otorohanga's road smoothness (local roads only) has historically been better than the Waikato region, and in the 2012/13 year improved substantially compared to the entire Waikato region.



#### **Bulk Metalling**

Council maintains 282 km of unsealed rural roads and has in place a programme to bulk metal all roads every 5 years on average. The programme does allow some variation to this cycle to cater for USWP works, urgent needs etc. This cycle gives and annual average length of 56.4 km and an average 9000 cubic metre of metal per year. These quantities annually vary due to different road widths.

The work is currently undertaken by Inframax Construction Ltd under contract 980 which is a three year contract 2012/13 – 2014/15.

Due to issues with the supply of metal for the road, Council was forced to amend the work schedule during the year, removing some roads in the west of the district from the current year and deferring them until early in the 2014/15 financial year. However, to replace these roads, some roads in the east, where metal supplies were not an issue, were done in the 2013/14 year to ensure that the total bulk metaaling done was consistent with the original planned amount. Original planned bulk metalling for the 2013/14 year was 49.584 km of road, with the actual being 66.119km as detailed below.

ROAD	START RP	END RP	LENGTH km	QUANTITY m³
Atkinson Rd	0.016	0.594	0.578	90
Berntsen Rd	0.009	1.989	1.980	240
Duncan Rd	0.035	6.285	6.250	1,110
Hone Street	0.010	0.448	0.438	50
Ireland Rd	0.010	0.320	0.310	25
Kaimango Rd	0.027	7.592	7.565	1,830
Kaimango Rd	11.032	17.040	5.972	1,160
Owawenga Rd	4.000	9.775	5.775	880
Rakaunui Rd	0.029	4.018	3.988	800
Scott Rd	0.015	0.888	0.873	105
Tapuae Rd	2.363	7.100	4.737	660
Te Oro Street	0.010	0.298	0.288	35
Waimahora Rd	2.219	5.625	3.406	410
Wynyard Rd	0.040	0.314	0.274	30
Cannon Rd	3.214	3.987	0.863	105
Grice Rd	0.015	1.828	1.813	300
Hoddle Rd	4.860	7.610	2.750	330
Loop Rd	0.017	3.502	3.405	680
Mangati Rd	4.960	8.773	3.703	600
Owaikura Rd	2.030	3.758	1.728	350
Pamotumotu Rd	0.020	1.522	1.502	350
Tauraroa Valley Rd	5.873	8.794	2.921	600
Tolley Rd	0.020	5.020	5.000	800
Totals			66.119	11,490



### Roads and Footpaths – Cost of Service Statement

2013 Actual \$		2014 AP Estimate \$	2014 Actual \$
(000's)		(000's)	(000's)
	OPERATING INCOME		
2,643	Activity Revenue	3,287	3,388
4,625	Targeted Rates	4,704	4,700
-	Development Contributions	-	-
-	General Rates	-	-
869	Other General Sources	740	741
8,137	TOTAL OPERATING INCOME	8,731	8,829
	OPERATING EXPENDITURE		
6,983	Roading	6,776	6,832
54	Footpath	55	13
864	Engineering Business Unit	750	743
7,901	TOTAL OPERATING EXPENDITURE	7,581	7,588
236	NET COST OF SERVICE	1,150	1,241

### Roads and Footpaths Funding Impact Statement

	2012/13 Long Term Plan	2013/14 Long Term Plan	2013/14 Actual
	\$	\$	\$
	(000's)	(000's)	(000's)
Sources of operating funding			
General rates, uniform annual general charges, rates penalties	-		
Targeted Rates (other than a targeted rate for water supply)	4,621	4,694	4,700
Subsidies and grants for operating purposes	1,490	1,506	1,556
Fees charges and targeted rates for water supply	-	- 0.40	740
Internal charges and overheads recovered	811	846	748
Local authorities fuel tax, fines, infringement fees and other receipts	101	104	98
Total Operating Funding	7,023	7,150	7,102
Applications of operating funding			
Payments to staff and suppliers	3,157	3,192	3,076
Finance costs	425	397	368
Internal charges and overheads applied	1,357	1,396	1,344
Other operating funding applications	7	7	6
Total application of operating funding	4,946	4,992	4,794
Surplus (deficit) of operating funding	2,077	2,158	2,308
Sources of capital funding			
Subsidies and grants for capital expenditure	1,690	1,562	1,734
Development and financial contributions	50	52	
Increase (decrease) in debt	(422)	(422)	(417)
Gross proceeds from sale of assets	-	-	-
Lump sum contributions	-	-	-
Total sources of capital funding	1,318	1,192	1,317
Application of capital funding			
Capital expenditure			
- To meet additional demand	50	52	_
- To improve the level of service	222	378	50
To replace existing assets	3,198	2,944	3,271
Increase (decrease) in reserves	(75)	(24)	304
Increase (decrease) of investments	-	-	-
Total application of capital funding	3,395	3,350	3,625
Surplus (deficit) of capital funding	(2,077)	(2,158)	(2,308)
Funding balance	_	_	_



# WATER SUPPLY

Council has historically provided potable water to the urban communities of Otorohanga and Kawhia and to some rural areas to assist in facilitating economic development, and in recognition that such delivery of water is preferable to reliance on individual supply arrangements, particularly in the urban areas.

Having established such services Council is now limited in its ability to discontinue this activity, due to the provisions of the Local Government Act 2002.

#### Capital Expenditure

	2014 AP Estimate \$	2014 Actual \$
Conital Fun and thurs	(000's)	(000's)
Capital Expenditure - Renewals (Maintaining Service Capacity) - Growth (Improving Service Capacity)	114	92
- Level of Service (Improvements to Service)	300	276

#### Internal Borrowing

The Water Supply group of activities has internal borrowing as at 30 June 2014 of \$828,295. During the year no additional borrowing was taken, but repayments totalling \$69,311 were made. Interest on internal borrowings was paid of \$54,470.

### Key Water Supply Level of Service Targets and Performance

Level of Service	How it contributes to our community outcomes	How we measure our performance	Baseline 2010/11	2013/14 Target	2013/14 Actual
The water provided is safe to drink	Providing continuous, efficient, quality	Instances of illness indicated to be associated with consumption of water from Council supplies per annum	0	0	0
	water supply to communities	Instances of water disinfection failure, on Council water supplies with disinfection per	Compliance in all areas,	< 4 instances per water	0 instances of disinfection failure



Level of Service	How it contributes to our community outcomes	How we measure our performance	Baseline 2010/11	2013/14 Target	2013/14 Actual
	ensures the health of consumers of both current and future generations	annum	except Kawhia, which had 5 instances	scheme per annum	
		Instances of bacteriological contamination of water from Council supplies per annum	2 instances	< 3 instances	No instances
		Council administered water supplies achieving compliance with Drinking Water Standards for New Zealand 2005 (Revised 2008)	None Comply	None comply	Otorohanga & Waipa RWS comply
The Council provides reliable drinking water supplies	Providing continuous, efficient, quality water supply to communities	Number of instances when levels of monitored urban storage reservoirs are below 50% of capacity at 9.00am, unless due to planned maintenance works in the preceding 48 hours – instances per annum	2 instances in Kawhia and 2 instances in Otorohanga Community	< 5 instances in all areas	2 instances
	ensures the health of consumers	Number of instances of interruptions to water supply through reported pipe breaks	New Measure	<3 breaks per 10km of pipes, per scheme	0.5 breaks per 10km of pipes



#### Water Disinfection Failure

No instances of disinfection failure were noted during the year.

Instances of disinfection failure would arise when the chlorination of drinking water during the treatment plant process does not provide adequate free available chlorine (FAC) to kill germs in the water. This may be caused by equipment failure or the chlorine cylinder running out.

The chlorine content is tested daily by Otorohanga District Council at the treatment plant. Preventative measures are undertaken by monitoring the disinfection process to ensure that there is enough FAC in the drinking water supply. In addition, the water supply reticulation system transporting water for public use is sampled daily to measure the pH and FAC.

As soon as instances are detected the Ministry of Health is advised the fault remedied and additional monitoring / testing undertaken to ensure the correct levels are restored.

If a serious fault occurred, the public would be notified and advised of any necessary action. In the case during the current year, the necessary action was taken to remedy the failure, which were caused by the chlorine cylinders running out, which were replaced when this was discovered.

Council has a policy of regular inspection of equipment and plant, policies and asset management plans as well as works programmes which are work in conjunction to minimise the likelihood of failures occurring.

#### **Bacteriological Contamination**

Contaminated raw river water is cleared of suspended material and particles and is disinfected with chlorine at controlled pH levels. Measures to prevent post treatment contamination are undertaken through continuous monitoring of the water supply infrastructure.

Bacteriological water test samples are taken every week in Otorohanga and every month in Kawhia and the rural water supplies. Bacteriological contamination is uncommon in the Otorohanga District and any evidence of failure is immediately remedied. The Ministry of Health is notified and a 5 day monitoring regime put in place to ensure the water is clear of contamination.

## **Drinking Water Standards**

A regulatory process developed by the NZ Ministry of Health called the Public Health Grading of Community Water Supplies 2003 requires all water supplied to a community with a population exceeding 500, to be graded. The only supply area within the Otorohanga District with a population greater than 500 is the Otorohanga Township.

Under the Water Standards system the grading of the drinking water supplied to the community is based on the microbiological and chemical quality along with the condition of the reticulation and the quality of care.

To ensure that the Drinking Water Standards changes from the 2000 Standards to the 2008 Standards are met, an upgrade is planned for the water treatment plant that improves the water quality to reach the standards for public use.

Sampling, testing and service procedures will follow the requirements of the Drinking Water Standards for NZ. Failing to comply with the water standards increases the risk of substandard disinfection and potential water contamination with bacteria and protozoa.

Currently the Otorohanga and Waipa rural water supplies in the Otorohanga District meet the new drinking water standards. Given the size of the other schemes, the requirements to meet the new drinking water standards do not take effect until 30 June 2015 at the earliest.



#### Reservoir Levels

A total of 2 instances occurred, both within the Otorohanga Community.

Reservoir levels may fall when there are leaks in the reticulation, an inadequate supply from the source or a malfunctioning water treatment, the risk of low levels being greater during periods of peak demand most commonly over summer and national holiday periods.

Measures are undertaken to monitor reservoir levels and alerts occur electronically on a telemetry system that notifies the Council staff of levels that fall below a 50% capacity. Water Services staff responds to alerts to rectify problems as soon as possible following the alert.

#### Note

A telemetry system electronically connecting the water treatment plants and the Council offices alerts water services staff of a malfunction related to the water treatment. Similarly, the functioning of equipment at pump stations distributed throughout the community can be monitored by Council staff through the telemetry communication system. Actions in response to the failure of disinfection or storage or supply are acted on immediately by water services staff. The Council manages a continuous drinking water supply to the communities and leaks are responded to immediately if the water loss is rapid, or within 2 to 5 days if the water loss is slow. Water Service staff are 'on call' outside normal working hours to respond to instances that require immediate action.

Water Supply Cost of Service Statement

2013 Actual \$		2013 AP Estimate \$	2013 Actual \$
(000's)		(000's)	(000's)
, ,	OPERATING INCOME	, ,	, ,
247	Activity Revenue	203	14
1,141	Targeted Rates	1,257	1,263
-	Development Contributions	· -	-
31	General Rates	26	27
280	Other General Sources	288	277
1,699	TOTAL OPERATING INCOME	1,774	1,581
	OPERATING EXPENDITURE		
200	Arohena RWS	178	178
90	Ranginui RWS	68	70
185	TIhiroa RWS	183	182
98	Waipa RWS	91	92
277	Otorohanga Water Supply	266	263
297	Otorohanga Water Treatment Station	293	324
43	Otorohanga Water Supply Loan	38	37
178	Kawhia Water Supply	177	169
271	Water Services	287	296
1,639	TOTAL OPERATING EXPENDITURE	1,581	1,611
60	NET COST OF SERVICE	193	(30)



## Water Supply Funding Impact Statement

	2012/13 Long Term Plan \$	2013/14 Long Term Plan \$	2013/14 Actual \$
	(000's)	(000's)	(000's)
Sources of operating funding			o=
General rates, uniform annual general charges, rates penalties	30	32	27
Targeted rates (other than a targeted rate for water supply) Subsidies and grants for operating purposes	495	532	570
Fees charges and targeted rates for water supply	643	690	702
Internal charges and overheads recovered	546	569	615
Local authorities fuel tax, fines, infringement fees and other receipts	-	-	7
Total operating funding	1,714	1,823	1,921
Applications of operating funding			
Payments to staff and suppliers	861	868	947
Finance costs	62	59	54
Internal charges and overheads applied	485	508	544
Other operating funding applications	72	75	41
Total application of operating funding	1,480	1,510	1,586
Surplus (deficit) of operating funding	234	313	335
Sources of capital funding			
Subsidies and grants for capital expenditure	115	1,540	(3)
Development and financial contributions	15	15	- 
Increase (decrease) in debt	(71)	497	(69)
Gross proceeds from sale of assets	-	-	-
Lump sum contributions	-	- 0.050	(70)
Total sources of capital funding	59	2,052	(72)
Application of capital funding			
Capital expenditure			
- To meet additional demand	191	2.463	- 276
To improve the level of service     To replace existing assets	67	2,463 199	276 92
Increase (decrease) in reserves	35	(297)	(105)
Increase (decrease) if reserves Increase (decrease) of investments	35	(297)	(103)
Total application of capital funding	293	2,365	263
Surplus (deficit) of capital funding	(234)	(313)	(335)
Funding balance			



# SEWERAGE TREATMENT AND DISPOSAL

This activity (encompassing collection, reticulation and treatment of sewerage) is undertaken in the Otorohanga Community to prevent nuisance and health risks, and to meet the expectations of residents of larger communities.

Whilst there is no legal obligation on Council to maintain this activity it is strongly believed that such a service makes a significant contribution to community wellbeing, and that it should therefore be continued.

### Capital Expenditure

	2014 AP Estimate \$	2014 Actual \$
Capital Expenditure	(000's)	(000's)
- Renewals (Maintaining Service Capacity)	20	120
- Growth (Improving Service Capacity) - Level of Service (Improvements to Service)	-	-

#### Internal Borrowing

The Sewerage Treatment and Disposal group of activities has internal borrowing as at 30 June 2014 of \$1,873,815. During the year no additional borrowing was taken, and repayments totalling \$116,554 were made. Interest on internal borrowings was paid of \$117,858.

## Key Sewerage Treatment and Disposal Levels of Service Targets and Performance

Level of Service	How it contributes to our community outcomes	How we measure our performance	Baseline 2010/11	2013/14 Target	2013/14 Actual
The Council provides wastewater services that effectively collect and dispose	Ensure that the needs of local and visitor communities are met.	Frequency of sewerage overflows caused by failure or blockage of Council assets per annum	4 instances reported	<5 reported overflows	4 instances noted
of wastewater	Contributes to the public health of the community	By measuring compliance with Wastewater discharge consent	Non compliance	Full Compliance	Partial compliance



Level of Service	How it contributes to our community outcomes	How we measure our performance	Baseline 2010/11	2013/14 Target	2013/14 Actual
Wastewater disposal as provided by the Council does not create any smells, spills or health issues and causes minimal impact on the natural environment		Number of complaints received of smells or spills from wastewater recorded in the service request system	New measure	<12 per annum	6 instances of complaints

#### **Consent Compliance**

For the period 1 July 2013 to 30 June 2014 the project to upgrade the aerator was completed, and the overall performance of the waste water plant has improved, although partial compliance is likely to be achieved. The only elements which did not fully comply related to discharge to water where levels were only slightly higher than those permitted in the consent which is the same as the 2012/13 year.

#### Sewerage Overflows

4 instances occurred within the current year. Three of these related to blocked pipes, and were fixed by jetting the pipes to remove the blockage. The fourth incident occurred due to the deterioration of an old sewer manhole over time which lead to the complete replacement of the manhole.



## Sewerage Treatment and Disposal Cost of Service Statement

2013 Actual		2014 AP Estimate \$	2014 Actual
(000's)		(000's)	(000's)
, ,	OPERATING INCOME	, ,	` ,
47	Activity Revenue	30	59
515	Targeted Rates	482	481
1	Development Contributions	-	-
21	General Rates	20	22
-	Other General Sources	-	-
584	TOTAL OPERATING INCOME	532	562
	OPERATING EXPENDITURE		
430	Otorohanga Sewerage	398	443
140	Otorohanga Sewerage Loan	124	123
570	TOTAL OPERATING EXPENDITURE	522	566
14	NET COST OF SERVICE	10	(4)

## Sewerage Treatment and Disposal Funding Impact Statement

	2012/13 Long Term Plan	2013/14 Long Term Plan	2013/14 Actual
	(000)	(0001)	(2001)
Sources of operating funding	(000's)	(000's)	(000's)
General rates, uniform annual general charges, rates penalties	23	25	22
Targeted rates (other than a targeted rate for water supply)	516	556	481
Subsidies and grants for operating purposes	-	-	-
Fees charges and targeted rates for water supply	-	-	-
Internal charges and overheads recovered	-	-	-
Local authorities fuel tax, fines, infringement fees and other receipts	30	31	59
Total operating funding	569	612	562
Applications of operating funding			
Payments to staff and suppliers	171	176	173
Finance costs	133	127	118
Internal charges and overheads applied	57	60	53
Other operating funding applications	35	37	19
Total application of operating funding	396	400	363
Surplus (deficit) of operating funding	173	212	199
Sources of capital funding			
Subsidies and grants for capital expenditure	-	-	-
Development and financial contributions	-	-	6
Increase (decrease) in debt	(77)	(117)	(117)
Gross proceeds from sale of assets	-	-	-
Lump sum contributions	(77)	- (447)	- (444)
Total sources of capital funding	(77)	(117)	(111)
Application of capital funding			
Capital expenditure - To meet additional demand			
- To meet additional demand - To improve the level of service	63	-	-
- To improve the level of service - To replace existing assets	70	31	120
Increase (decrease) in reserves	(37)	64	(32)
Increase (decrease) of investments	(37)	-	(02)
Total application of capital funding	96	95	88
Surplus (deficit) of capital funding	(173)	(212)	(199)
Funding balance	-	-	-



# FLOOD PROTECTION AND CONTROL WORKS

A system of flood control works to protect the Otorohanga community was constructed after a devastating flood in 1958, and Council is committed to working with the Waikato Regional Council to continue to operate and maintain these works.

#### Capital Expenditure

	2014 AP Estimate \$	2014 Actual \$
Capital Expenditure - Renewals (Maintaining Service Capacity) - Growth (Improving Service Capacity) - Level of Service (Improvements to Service)	(000's) 45 - -	(000's) 141 - -

#### Internal Borrowing

The Flood Protection and Control Works group of activities has internal borrowing as at 30 June 2014 of \$246,542. During the year \$100,000 of additional borrowing was taken, and repayments totalling \$10,398 were made. Interest on internal borrowings was paid of \$10,171.

## Key Flood Protection and Control Works Levels of Service Targets and Performance

Level of Service	How it contributes to our community outcomes	How we measure our performance	Baseline 2010/11	2013/14 Target	2013/14 Actual
Retention of assets in substantially the same form as when they were initially constructed	Effective maintenance of flood protection systems will ensure that communities are safe and healthy and ensure that efficient and effective water services are provided, to meet both current and future demands.	Quantitative assessment of condition and serviceability of flood protection assets based on an annual inspection conducted by Council staff and elected members	New Measure	95% against quantifiable standardised assessment criteria as set by Council	All flood protection assets meet assessment criteria



#### Flood Protection and Control Works Cost of Service Statement

2013 Actual \$		2014 AP Estimate \$	2014 Actual \$
(000's)		(000's)	(000's)
	OPERATING INCOME		
91	Activity Revenue	101	124
30	Targeted Rates	29	29
-	Development Contributions	-	-
19	General Rates	-	14
-	Other General Sources	-	-
140	TOTAL OPERATING INCOME	130	167
	OPERATING EXPENDITURE		
19	Drainage Legalisation	-	21
102	Otorohanga Flood Protection	100	118
3	Aotea Erosion Maintenance	14	32
7	Aotea Erosion Loan	7	7
131	TOTAL OPERATING EXPENDITURE	121	178
9	NET COST OF SERVICE	9	(11)

## Flood Protection and Control Works Funding Impact Statement

	2012/13 Long Term Plan \$	2013/14 Long Term Plan \$	2013/14 Actual \$
	(000's)	(000's)	(000's)
Sources of operating funding	_		
General rates, uniform annual general charges, rates penalties	6	-	14
Targeted rates (other than a targeted rate for water supply)	30	30	29
Subsidies and grants for operating purposes Fees charges and targeted rates for water supply	-	-	-
Internal charges and overheads recovered	1	1	1
Local authorities fuel tax, fines, infringement fees and other receipts	101	115	124
Total operating funding	138	146	168
Total operating funding	100	140	100
Applications of operating funding			
Payments to staff and suppliers	68	75	87
Finance costs	19	27	10
Internal charges and overheads applied	13	13	57
Other operating funding applications	3	3	-
Total application of operating funding	103	118	154
Surplus (deficit) of operating funding	35	28	(14)
Sources of capital funding			
Subsidies and grants for capital expenditure	-	-	_
Development and financial contributions	-	-	_
Increase (decrease) in debt	108	17	90
Gross proceeds from sale of assets	-	-	-
Lump sum contributions	-	-	-
Total sources of capital funding	108	17	90
Application of capital funding			
Capital expenditure			
- To meet additional demand	-	-	-
- To improve the level of service	-	-	-
- To replace existing assets	150	46	141
Increase (decrease) in reserves	(7)	(1)	(37)
Increase (decrease) of investments	-	-	-
Total application of capital funding	143	45	104
Surplus (deficit) of capital funding	(35)	(28)	(14)
Funding balance	-	-	-



# STORMWATER DRAINAGE

Council is required to administer urban drainage maintenance under the Land Drainage Act 1908, and considers that this activity also makes a positive contribution towards the potential for beneficial development in the urban areas. The provision of urban drainage protects private property (including land and assets) from flooding and subsequent erosion, and enables Council to fulfil its statutory responsibilities under the Building Act 1991.

Environment Waikato has largely relieved Council of their responsibility for managing rural land drainage schemes.

#### Capital Expenditure

	2014 AP Estimate \$	2014 Actual \$
Capital Expenditure	(000's)	(000's)
- Renewals (Maintaining Service Capacity) - Growth (Improving Service Capacity)	9 -	6 -
- Level of Service (Improvements to Service)	64	59

#### Internal Borrowing

The Stormwater Drainage group of activities has internal borrowing as at 30 June 2014 of \$909,308. During the year \$40,000 of additional borrowing was taken, and repayments totalling \$53,232 were made. Interest on internal borrowings was paid of \$55,898.

#### Key Stormwater Drainage Levels of Service Targets and Performance

Level of Service	How it contributes to our community outcomes	How we measure our performance	Baseline 2010/11	2013/14 Target	2013/14 Actual
Council stormwater systems are well operated and	Sound planning of appropriate stormwater systems will ensure that communities are safe and healthy and ensure that efficient and effective water services are	Measuring compliance of stormwater discharge with conditions of applicable stormwater discharge resource consents	New Measure	Full compliance with resource consent conditions	Full compliance



Level of Service	How it contributes to our community outcomes	How we measure our performance	Baseline 2010/11	2013/14 Target	2013/14 Actual
maintained	provided, to meet both current and future demands.	Number of complaints of widespread flooding as recorded in the service request system	New Measure	<5 complaints	2 complaints received

### **Compliance with Resource Consents**

For the period 1 July 2013 to 30 June 2014 compliance with the stormwater resource consents has been achieved and a high level of compliance is the likely outcome.

### Complaints of Widespread Flooding

From the service request system report, 2 residents were recorded as having made complaints about widespread flooding.



## Stormwater Drainage Cost of Service Statement

2013 Actual \$		2014 AP Estimate \$	2014 Actual \$
(000's)		(000's)	(000's)
	OPERATING INCOME		
10	Activity Revenue	10	10
-	Targeted Rates	-	-
-	Development Contributions	6	-
201	General Rates	214	162
-	Other General Sources	-	-
211	TOTAL OPERATING INCOME	230	172
	OPERATING EXPENDITURE		
160	Otorohanga Stormwater	144	147
38	Kawhia Stormwater	39	44
198	TOTAL OPERATING EXPENDITURE	183	191
13	NET COST OF SERVICE	47	(19)

## Stormwater Drainage Funding Impact Statement

	2012/13 Long Term Plan \$	2013/14 Long Term Plan \$	2013/14 Actual \$
	(000's)	(000's)	(000's)
Sources of operating funding			
General rates, uniform annual general charges, rates penalties	308	197	162
Targeted rates (other than a targeted rate for water supply)	-	-	-
Subsidies and grants for operating purposes Fees charges and targeted rates for water supply	-	-	-
Internal charges and overheads recovered	-	-	
Local authorities fuel tax, fines, infringement fees and other receipts	10	10	10
Total operating funding	318	207	172
Applications of operating funding			
Payments to staff and suppliers	22	17	22
Finance costs	59 10	59 20	56
Internal charges and overheads applied Other operating funding applications	19 26	20 27	19 15
Total application of operating funding	126	123	112
Surplus (deficit) of operating funding	192	84	60
curplus (deficit) of operating failuring	102	04	00
Sources of capital funding			
Subsidies and grants for capital expenditure	-	-	-
Development and financial contributions	6	6	1
Increase (decrease) in debt	56	(53)	(13)
Gross proceeds from sale of assets	-	-	-
Lump sum contributions	-	- (47)	- (40)
Total sources of capital funding	62	(47)	(12)
Application of capital funding			
Capital expenditure			
- To meet additional demand	-	-	-
- To improve the level of service	115	25	5
- To replace existing assets	10	10	60
Increase (decrease) in reserves	129	2	(17)
Increase (decrease) of investments	-	-	-
Total application of capital funding	254	37	48
Surplus (deficit) of capital funding	(192)	(84)	(60)
Funding balance	-	-	-



## COMMUNITY SERVICES

#### Capital Expenditure

	2014 AP Estimate \$	2014 Actual \$
Capital Expenditure - Renewals (Maintaining Service Capacity) - Growth (Improving Service Capacity) - Level of Service (Improvements to Service)	(000's) 200 - 159	( <b>000</b> 's)  185 - 165

#### Internal Borrowing

The Community Services group of activities has internal borrowing as at 30 June 2014 of \$1,151,723. During the year no additional borrowing was taken, and repayments totalling \$74,322 were made. Interest on internal borrowings was paid of \$74,425.

## Parks and Reserves (including Public Conveniences)

Council's involvement in parks, reserves and associated activities is, in part, based upon provisions of the Reserves Act 1977 and the Resource Management Act 1991 and is also intended to improve the general quality of life for the residents in the District. In particular, the parks and reserves provide facilities for passive or active enjoyment by residents and visitors alike.



#### Key Parks, and Reserves (including Public Conveniences) Level of Service Targets and Performance

Level of Service	How it contributes to our community outcomes	How we measure our performance	Baseline 2010/2011	2013/14 Target	2013/14 Actual
Providing Council parks and reserves that enhance our communities quality of life	Parks and reserves provide for a number of things – a sense of place, active recreation spaces and opportunities for communities to interact – all contributing to our community	Outdoor reserve structures comply with relevant standards	33%	66% compliance	75% compliance
	outcomes	Paths and tracks comply with relevant standards	15%	25% compliance	60% compliance
		Park furniture meets safety and maintenance criteria	54.5% 22/34 picnic tables 2/2 barbecues 0/8 seats	70% meet safety criteria	70% meet safety criteria
Public toilets as provided by Council are maintained in good condition	Having safe toilets helps achieve safe communities	Number of complaints received about public conveniences recorded in the service request system	New measure	<12 complaints	1 complaint

#### Safe Outdoor Structures

Currently 75% of outdoor structures meet the criteria of being safe and high quality. This is due to the removal of a large number of older structures over the past few years, and the addition of new, complying structures. Three new picnic tables were installed in the 2013/14 year, and one rotten picnic table was removed.



#### Paths and Tracks

Currently 60% of our paths and tracks meet the criteria of being adequate, well-formed and maintained. This is significantly higher than the target, as a large number of paths and tracks have low foot traffic volumes. The low volume tracks were not taken into account when the target was established and are substantially better quality than the minimum standards required by NZS 8630.

#### Safe High Quality Park Furniture

Currently 70% of our park furniture meets the criteria of being safe and high quality.

#### Library

Our public libraries have been supplying our communities with a library service for many years. While the technology and delivery options may change over time the core roles of the library remain unchanged. Our libraries support and are actively involved in the following core roles;

### a) Reading and literacy

Libraries are a trusted source of information and provide extensive collections in range and depth. They encourage and support reading and literacy in people of all ages. Book and leisure resource lending will remain a key role. Increasingly libraries are enabling people to acquire information and digital literacy – essential skills in a digital world.

#### b) Community identity and local heritage

Libraries provide community identity and reflect the communities we serve.

Libraries are a key institution for collecting, conserving and making available local information and resources. Libraries are an important gateway for our community.

#### c) As a public place

Libraries are venues in which groups and individuals can participate in community activities. They provide a non-commercial community public space for research, programmes and activities.

#### d) Opportunities for lifelong learning and leisure

By providing opportunities for informal learning and by supporting formal education, libraries contribute to the economic and social wellbeing of people.

The need for retraining and ongoing learning has become a feature of modern economic life.

Libraries continue to be a key leisure provider. Traditionally this was through book circulation; increasingly, it is through different formats and services.



## Key Library Level of Service Targets and Performance

Level of Service	How it contributes to our community outcomes	How we measure our performance	Baseline	2013/14 Target	2013/14 Actual
			2010/2011		
Relevance of library services to the community is measured by:  • Material issued • Physical visits • Website visits	Healthy, cohesive, and informed communities have access to a wide range of up to date library materials, in a variety of formats.  People in the community have access to public spaces offering programmes and	Statistical data is maintained to record material issued  Statistical data is maintained to record website visits	Decrease of 6.7% in material issued New Measure	2% increase over previous year issues  2% increase over previous year visits	Decrease of 4.3% on previous year Increase of 45% over previous
<ul> <li>Computer sessions</li> </ul>	activities which contribute to local identity, lifelong learning and recreation	Website visits		VISILS	year
Currency of physical book stock is maintained		Book stock has an average publication date of 10 years or less	69%	>75% have publication date less than 10 years	76% have publication date later than 2003

#### Number of Books Issued

48,301 books were issued between 1 July 2013 and 30 June 2014. This is a 4.3% reduction on the 2012/13 year when 50,484 books were issued. The decrease in materials issued this year corresponds with national trends.

#### **Current Book Stock**

As of 30 June 2013, 76% of the stock has been published since 2003. This measure has not been applied to the Kawhia Library book stock – the Kawhia Library holdings consist primarily of donated materials, most of which are not of recent publication.



## Housing for the Elderly

Though not considered to be part of Council's core business, housing for the elderly is owned and managed to meet community expectations, fulfil social obligations and ensure that there is a good standard of affordable rental accommodation available to elderly residents.

## Key Housing for the Elderly Level of Service Targets and Performance

Level of Service	How it contributes to	How we measure our			
	our community outcomes	performance	Baseline 2010/2011	2013/14 Target	2013/14 Actual
Provide Pensioner Housing that is fully utilised	This service ensures Otorohanga District has housing that satisfies the needs of the community and is seen to be an ideal	Percentage of the year units are occupied	Otorohanga 96.3% Kawhia 99.4%	>95% occupied	Otorohanga 99.9% Kawhia 99.4%
Good standards of maintenance and accommodation are maintained by Council	place for retirement	Maintenance items identified during annual inspections remedied to residents satisfaction, as measured by annual survey	New measure	>95% satisfaction	All items identified remedied or 100% satisfaction

### Occupancy Rates

During the year, one of the units in Otorohanga was unoccupied for approximately 2 weeks. In Kawhia, one unit was unoccupied during the year for 2 weeks.



### **Other Property**

Council owns various types of property, which are managed in the best interests of the residents and ratepayers of the District. These properties are classified as commercial or community investments.

## Key Other Property Level of Service Targets and Performance

Level of Service	How it contributes to our community outcomes	How we measure our performance	Baseline	2013/14 Target	2013/14 Actual
			2010/2011	2013/14 Taiget	2013/14 Actual
Ensure that all buildings and structures are maintained in a sound, sanitary and safe condition	Having safe buildings that are maintained in a sound, sanitary and safe condition – ensures our communities are safe	Building maintenance is regularly assessed and carried out	Urgent maintenance carried out within 5 working days	Urgent maintenance carried out within 5 working days	All requested work has been carried out within the time limit
Ensure that all buildings with a Compliance Schedule meet the requirements of the Building Act		All applicable buildings have a current Building Warrant of Fitness (BWOF)	5 of 5 applicable buildings have current BWOF*	Current BWOF in place	All 4 of 4 buildings have current BWOF.

<sup>\*</sup> Buildings are Otorohanga Council Building, Swimming Pools, Kawhia Community Hall, and Otorohanga Public Library.

Of the council buildings which require a compliance schedule under the Building Act 2004 and Fire Safety and Evacuation of Buildings Regulations 2006 all 4 are up-to-date with their building warrants of fitness.



### **Swimming Pool**

Council carries out this activity to meet the expectations of the Community. There is no legal obligation to do so.

## Key Swimming Pool Level of Service Targets and Performance

Level of Service	How it contributes to our community outcomes	How we measure our performance	Baseline 2010/2011	2013/14 Target	2013/14 Actual
Provision of a clean, safe, public swimming pool that can be accessed by the District	Ensuring that the public's access to a safe public swimming facility helps create safe communities and a range of recreational facilities	The water quality of the pools meets acceptable standards* for the safety and health of users	Non compliance	Daily testing meets acceptable standards* 85% of each month	Average of 98.4% met for year

<sup>\*</sup> Acceptable standards as defined in the contract including NZS 5826

The pool facility is considered to provide a sound level of service for a community of this size. The contractor is required to meet standards of supervision recommended in NZRA Aquatic Facility Guidelines 2007, and to test pool water quality in accordance with NZS 5826: 2000. Pool Management is also to comply with Water Safety NZ / ACC Poolsafe Quality Management Scheme.

#### Water Quality Tests

From the testing completed by the pool contractor, the indoor and outdoor pools fully complied with the requirements of NZS 5826. It has also met all requirements of the Aquatic Facilities Quality Management Scheme (AFQMS) each month.



#### **Cemeteries**

The Activity is undertaken to comply with legislation under Section 4 of the Burial and Cremations Act 1964, and to meet the expectations of the Community.

#### Key Cemeteries Level of Service Targets and Performance

Level of Service	How it contributes to our community outcomes	How we measure our			
		performance	Baseline 2010/2011	2013/14 Target	2013/14 Actual
The Cemeteries are well maintained and developed for future use	Well maintained and conveniently located cemeteries will be provided and planned for ahead of growth and development, ensuring these needs are met in the future	Number of complaints received regarding maintenance of the cemeteries	New Measure	Less than 10 complaints	No complaints received
Information about cemeteries and internments are readily available	Providing information about internments at the cemeteries provides a link to the history of the District	Number of page views of cemetery information on Council website	New measure	500 more page views than previous year	3,987 page views

#### **Number of Complaints**

No complaints were received during the year.

#### Website Page Views

A total of 3,987 page views were received for cemetery information pages on <a href="www.otodc.govt.nz">www.otodc.govt.nz</a>, up on 3,390 in the previous year. A total of 2,502 page views were recorded to the Cemetery Search page. This was made of 1,746 unique page views, being unique visitors, with the average time spent on the page being 1 minute 28 seconds.



#### **Solid Waste**

There is a community expectation that household waste is removed from properties and managed in an environmentally sound manner.

Council has no legal requirement to carry out this activity but believes that it will better protect the environment by providing cost effective and efficient methods of refuse disposal and recycling. It is also generally expected by the community that the Council will provide this service.

Following a public consultation process, Council adopted the Waste Management and Minimisation Plan 2012-2018 on 19 June 2012, which sets out Council's proposals for achieving effective and efficient waste diversion throughout the District. Council receives Waste Minimisation funding by way of a Waste Disposal Levy from the Ministry for the Environment. Council is required to report on this spending to them and to spend this levy as it has proposed in the plan.

#### Key Solid Waste Level of Service Targets and Performance

Level of Service	How it contributes to our community outcomes	How we measure our performance	Daration	0040/44	2040/44
	, i		Baseline 2010/11	2013/14 Target	2013/14 Actual
Refuse and recycling collection services	future of the District will consider growth and development in its waste management strategies, and will involve recycling as a key aspect for communities — engraining the importance of the character and natural	Increase in recycling volumes over previous year	New Measure	1% increase	4.28% decrease
recycling actively promoted		Complaints received from people whose rubbish was not collected during kerbside collection as recorded in the service request system	New Measure	<10 complaints	3 complaints received
The closed landfills the Council is responsible for meet environmental compliance		Extent of compliance with associated Resource Consent conditions for the closed landfills in Otorohanga and Kawhia	Full Compliance	Full Compliance	Otorohanga and Kawhia closed landfills both achieved a High Level of Compliance



#### Recycling Volumes

Overall there was a decrease in recycling volumes over the previous year of 4.28%. It is difficult to determine the exact reasons for this decrease. There are plans to build additional rural recycling centres, and to use waste minimisation funding for additional education in the 2014/15 year.

#### **Number of Complaints**

A total of 3 complaints have been recorded as being received related to kerbside collection. These predominantly related to the collection of rubbish being late due to an issue the contractor had with a truck breaking down, meaning only one truck could make the collections. The collections took place but at a later time than usual.

#### Landfill Resource Consents

The sampling contractor, Food and Health Environmental, has completed the sampling and testing at both closed landfills for 2013/14 and all reports have been forwarded to Waikato Regional Council with Council's report as required. A new resource consent was issued for the Kawhia closed landfill on 9 October 2013.

#### **Litter Control**

This service is outside the scope of the refuse collection contract and the main focus is one of picking up litter on the roadside and in Parks and Reserves. The service is also provided under contract to the State Highway network.

#### Key Litter Control Level of Service Targets and Performance

Level of Service	How it contributes to our community outcomes	How we measure our performance	Baseline 2010/2011	2013/14 Target	2013/14 Actual
Provide a roadside litter collection service throughout the rural area	This service ensures that Otorohanga's clean green image is maintained and the rural environment is not a dumping ground	Number of complaints received regarding roadside litter	New Measure	<12 complaints	6 complaints received

#### Complaints regarding litter

A total of six complaints about litter on roadsides were received. In all six cases this was due to full litter bins.



## **Security Patrol**

A Security Patrol service is provided due to an approach by local businesses to provide the service, as the demand for a privately owned scheme did not exist.

## Key Security Patrol Level of Service Targets and Performance

Level of Service	How it contributes to our	How we measure our			
	community outcomes	performance	Baseline 2010/2011	2013/14 Target	2013/14 Actual
To provide Security Patrol services for a defined area within Otorohanga Community during night time hours	By ensuring that Otorohanga is a safe environment to live, work and play	Number of crimes against property in the patrolled area (excluding graffiti)	New measure	<10 reported crimes	14 reported crimes against property
		Number of reported instances of graffiti within the patrolled area	New Measure	<10 reported graffiti instances	17 reported instances of graffiti



#### **District Sports Co-ordinator**

Council's role in this scheme satisfies part of its Mission Statement by recognising the social need to promote physical activity. Through the District Sports Co-ordinator scheme, Council delivers a range of leisure programmes and events which increase participation in leisure activities.

## Key District Sports Co-ordinator Scheme Level of Service Targets and Performance

Level of Service	How it contributes to our community outcomes	How we measure our			
		performance	Baseline 2010/2011	2013/14 Target	2013/14 Actual
Delivery of sport and leisure activities as per agreement between Sport Waikato and Otorohanga District Council	The Council supports the development of communities by providing funding to agencies where it sees that such funding will positively support and make our communities more healthy and active	100% compliance with agreement monitored through quarterly reports to Council	100% Compliance	100% Compliance	100% compliance



## **Community Services Cost of Service Statement**

2013 Actual \$		2014 AP Estimate \$	2014 Actual \$
(000's)		(000's)	(000's)
, ,	OPERATING REVENUE	, ,	, ,
406	Activity Revenue	400	480
354	Targeted Rates	372	369
14	Development Contributions	10	11
1,552	General Rates	1,717	1,532
3	Other General Sources	3	(1)
2,329	TOTAL OPERATING REVENUE	2,502	2,391
	OPERATING EXPENDITURE		
661	Parks and Reserves (including Public Conveniences)	678	658
311	Library	320	323
370	Swimming Pools	373	342
139	Pensioner Housing	146	133
61	Halls	58	56
36	Harbour Services	37	34
69	Cemeteries	72	74
146	Other Council Property	160	129
339	Solid Waste Management	382	359
101	Security Patrol	104	101
74	Sport Waikato	75	74
2,307	TOTAL OPERATING EXPENDITURE	2,405	2,283
			_,
22	NET COST OF SERVICE	97	108



## Community Services Funding Impact Statement

	2012/13 Long Term Plan	2013/14 Long Term Plan	2013/14 Actual \$
	(000's)	(000's)	(000's)
Sources of operating funding	(000 3)	(000 3)	(000 3)
General rates, uniform annual general charges, rates penalties	1,804	1,705	1,532
Targeted rates (other than a targeted rate for water supply)	353	375	369
Subsidies and grants for operating purposes	25	26	29
Fees charges and targeted rates for water supply	-	-	-
Internal charges and overheads recovered	9	9	9
Local authorities fuel tax, fines, infringement fees and other receipts	373	392	384
Total operating funding	2,564	2,507	2,323
Applications of operating funding			
Payments to staff and suppliers	1,634	1,685	1,459
Finance costs	85	81	74
Internal charges and overheads applied	278	287	374
Other operating funding applications	145	148	123
Total application of operating funding	2,142	2,201	2,030
Surplus (deficit) of operating funding	422	306	293
Sources of capital funding			
Subsidies and grants for capital expenditure			
Development and financial contributions	10	10	62
Increase (decrease) in debt	(41)	(83)	11
Gross proceeds from sale of assets	(+1)	76	(81)
Lump sum contributions	_	-	(01)
Total sources of capital funding	(31)	3	(8)
A. P. C. C. C. C. C. C. C.			
Application of capital funding			
Capital expenditure - To meet additional demand		10	
- To meet additional demand - To improve the level of service	80	10 53	136
- To improve the level of service - To replace existing assets	99	177	214
Increase (decrease) in reserves	212	69	(65)
Increase (decrease) in reserves Increase (decrease) of investments	212	09	(00)
Total application of capital funding	391	309	285
. State appropriate of suprial failuring	331	303	200
Surplus (deficit) of capital funding	(422)	(306)	(293)
Funding balance	-	-	



## **REGULATORY SERVICES**

### Capital Expenditure

	2014 AP Estimate \$	2014 Actual \$
0 11 5 11	(000's)	(000's)
Capital Expenditure - Renewals (Maintaining Service Capacity)	20	18
<ul><li>Growth (Improving Service Capacity)</li><li>Level of Service (Improvements to Service)</li></ul>	-	-

## Internal Borrowing

The Regulatory Services group of activities has no internal borrowing as at 30 June 2014. Subsequently, no interest was paid during the year.

## **Building Control**

The rationale for this group of activities is to safeguard people and property by monitoring, inspecting and controlling all building construction and modifications in accordance with the Building Act 2004.

## Key Building Control Level of Service Targets and Performance

Level of Service	How it contributes to our community outcomes	How we measure our performance			
		performance	Baseline 2010/2011	2013/14 Target	2013/14 Actual
The Council processes, inspects and certifies work in Otorohanga District	The Council remains a Building Consent Authority to help ensure buildings are safe	Otorohanga District Council maintains its processes so that it meets BCA accreditation every two years	Achieve BCA accreditation	Achieve BCA Accreditation	Accreditation current as at 30 June 2014
	The Fencing of Swimming Pools Act is enforced	Annual recorded pool inspections of the properties listed on the Swimming Pool Register	No inspections undertaken	>10% of pools on register	2.7% of registered pools inspected



Level of Service	How it contributes to our	How we measure our performance			
	community outcomes		Baseline 2010/2011	2013/14 Target	2013/14 Actual
Building consent applications are processed within 20 working days as required by	building work complies with the Building Code – ensuring our communities are safe	Percentage of consents processed within 20 working days	96.44%	100%	95.24%
Sec 48 of the Building Act 2004		Average time to process a building consent	8 days	<10 days	12 days

#### Inspection

Council is registered with the Ministry of Business, Innovation and Employment as a Building Consent Authority. The last biannual audit and review by International Accreditation New Zealand took place in August 2012, and all corrective actions were completed and signed off in September 2012. This assessment of the BCA functions covers all aspects of plan review and building inspection. The next audit took place in August 2014 and at the date of the report the corrective action were still being worked through.

#### **Swimming Pool Inspections**

During the year 7 pool inspections were carried out. A total of 258 pools currently are listed on the swimming pools register. This represents 2.73% of total pools registered that were inspected. The lack of inspections was due to the resignation of the officer assigned with the inspections, and issues replacing this staff member.

#### **Building Consent Applications**

During the year Council issued 231 building consents. There were 220 consents (95.24%) completed within 20 working days. The average processing time was 12 days. This failure to achieve the targets for consent processing was due to staff resourcing issues, which will be rectified in the 2014/15 year.

#### Enforcement

Enforcement of building consent issues is carried out by the Building Inspectors. This can include a number of measures, ranging from a notice to fix up to a stop work notice. Building consents are monitored with monthly reporting, as building consents have a two year time frame before they expire, however extensions can be granted if applied for.



### **Planning and Development**

This activity exists as a result of the statutory requirements of the Resource Management Act 1991. Under this Act Council is required to promote the sustainable management of natural and physical resources and to enable people and communities to provide for their social, economic, and cultural well-being.

#### Key Planning and Development Level of Service Targets and Performance

Level of Service	How it contributes to our community outcomes	How we measure our performance	Baseline 2010/2011	2013/14 Target	2013/14 Actual
All resource consent decisions will be notified	Efficiently processing resource consent applications enables the Council to regulate land-use activities consistently with its District Plan (Land	The time to process non-notified land use and subdivision consents will be no more than 20 working days	93%	100%	100%
limits of Sec 115 of the Resource Management Act 1991	within the time limits of Sec the Council values the natural environment environment	All decisions are prepared, signed and mailed to applicants within three days of the signing of the Planner's Report and Recommendation.	< 3 days	< 3 days to sign Planner's Report	<3 days
Good advice will be delivered to help people understand the District Plan rules	Good advice from the Council, in accordance with the District Plan, will contribute to ensuring that growth and development is managed appropriately and that the natural environment of the District is treated respectively	Current and consistent information available to the public	New Measure	Updated information available on Council website	Up to date information available on Council website

#### Non-notified Consents

A total of 59 non-notified consents were issued during the year. All were processed within 20 working days.



#### Planners Decisions

Planner's decisions are usually sent out on the day that they are signed. After being signed, the documents are scanned into Council's document management system, which is used for measuring this performance measure.

#### Information Available

The District Plan – Decisions Version and the Planning Maps can be viewed and downloaded from Council's website. Application forms and other planning information are also available. Viewers are directed to the Quality Planning Website for more detailed and technical advice on the Resource Management Act. Application packs for land use and subdivision application are available over the counter or can be mailed out upon request. The information and forms in these packs are reviewed on a regular basis or when there is a change of legislation or policy.

Council approved the operative District Plan on 16 September 2014. This new plan and planning maps will be publically notified on 30 October 2014.

#### **Civil Defence**

The rationale for this activity is to fulfil Council's legal obligation under the Civil Defence Emergency Management Act 2002 and to fulfil the Community's expectation that this service will be provided.

#### Key Civil Defence Level of Service Targets and Performance

Level of Service	How it contributes to our community outcomes	How we measure our performance			
			Baseline 2010/2011	2013/14 Target	2013/14 Actual
People are prepared for a civil defence emergency  This service means the Council has a direct role in ensuring communities are prepared for emergencies	communities are prepared for	Formal training exercises are conducted each year	1	2 formal training exercises	2
	emergencies	The Civil Defence action team comprising key staff will meet at least once between formal exercises to ensure preparedness and training schedules are maintained.	One meeting	Once between exercises	One meeting



This year there was a major change in the organisation and delivery of Civil Defence service in Otorohanga District. On 31 July 2013, the Waikato Valley Emergency Operating Area (WVEOA) ceased to exist. The WVEOA was a shared service agreement hosted by Hamilton City Council and supported by Waitomo, Otorohanga, Waipa and Waikato District Councils. Three emergency management officers based in Hamilton were responsible for co-ordinating and organising the Civil Defence arrangements, training and response within the partner districts. Following the 2012 capability assessment of the Waikato region by the Ministry of Civil Defence and Emergency Management, some of the member councils believed that WVEOA was no longer a satisfactory service delivery model.

As a result of this, Waipa, Waitomo and Otorohanga have formed a downsized shared service arrangement which we call the Western Waikato Emergency Operating Area. The member councils have signed a service level agreement and jointly fund an Emergency Management Officer that is based in Te Awamutu, but, has office space in both Te Kuiti and Otorohanga. Senior managers from all three councils meet regularly to coordinate emergency management issues and the implementation of the Waikato Civil Defence Plan.

This year 26 staff underwent Emergency Operation Centre 'Skills Training' in May 2014, and on 4 June 2014 they attended a half day exercise in which staff implemented procedures to deal with a flood threat to Otorohanga.

#### **Dog Control**

The rationale for this activity is to service the Community's expectation for health, order and safety and to meet the Council's statutory obligations under the Dog Control Act 1996.

## Key Dog Control Level of Service Targets and Performance

Level of Service	How it contributes to our community	How we measure our performance			
	outcomes		Baseline 2010/2011	2013/14 Target	2013/14 Actual
Dogs roaming outside property boundaries and on public reserves will be impounded. The dog control officer responds to public complaints about roaming dogs and uplifts and impounds dogs	Through this service, the public feel safe from roaming dogs	Percentage of registered dogs impounded	<5%	<5%	4.36%
found wandering the streets. Regular patrols are carried out in urban areas		Complaints about roaming dogs that are responded to	100%	100%	100%

#### Dog registrations and Impounding

Approximately 2,312 dogs are registered every year in the Otorohanga District. During the year 101 dogs, many of which were not registered, were impounded.



### **Stock Ranging and Impounding**

The law relating to the establishment and management of public pounds, trespassing and wandering stock, and the impounding of stock provided under the provisions of the Impounding Act 1955.

### Key Stock Ranging and Impounding Level of Service Targets and Performance

Level of Service	How it contributes to our community outcomes	How we measure our performance	Baseline 2010/2011	2013/14 Target	2013/14 Actual
Wandering animals are removed from roadways, public places and private property.	Public safety is enhanced because wandering animals are removed from roads and public places.	Calls about stock wandering on roads are actioned immediately. Response time depends on location of stock and travelling times	100%	100%	100%

#### Stock on Roads and Highways

In addition to responding to callouts and complaints about stock on Council controlled roads, the Animal Control Officer is contracted by the New Zealand Transport Agency to provide afterhours response for all State Highways within the Otorohanga District.



#### **Environmental Health**

The rationale for this group of activities is to fulfil Council's duty to provide Environmental Health services to meet the requirements of the Health Act 1956, the Local Government Act 2002 and the Resource Management Act 1991.

## Key Environmental Health Level of Service Targets and Performance

Level of Service	How it contributes to our	How we measure our performance			
	community outcomes		Baseline 2010/2011	2013/14 Target	2013/14 Actual
Any cases of communicable disease identified are investigated	The cause of communicable disease is identified and further transmission of the infection is avoided	All communicable disease reports received from the District Health Board are investigated within 10 working days. The result of the investigation is reported back to the Medical Officer of Health no later than 14 working days from receiving the report.	100%	100%	100%
Premises are inspected to ensure they are producing safe food	Having healthy food services, helps achieve safe communities	All premises in which food is sold or processed that require registration, hold a current licence.	100%	100%	100%
		All licenced premises receive at least one annual inspection. All inspections recorded in the NCS database.	1 annual inspection per licensed premise	1 annual inspection per licensed premise	Minimum of one inspection per premise
		All premises in the District that require a Food Control Plan will undertake at least one annual audit	100% compliance	100% compliance	No premises operate under a Food Control Plan in the district
The sale and supply of liquor is controlled to prevent bad	The Council will help to achieve safe and healthy communities through	A liquor licence is held in respect of all premises at which liquor is sold or supplied, and every premise	100%	100%	100%



Level of Service	How it contributes to our community outcomes	How we measure our performance	Baseline 2010/2011	2013/14 Target	2013/14 Actual
behaviour	preventing bad behaviour as a result of liquor supply	licensed for the sale or supply of liquor is managed by an appropriately qualified person			

#### Communicable Diseases

During the year thirteen communicable disease notifications were received. No cases took longer than seven working days to report back to the Medical Officer of Health.

#### Food Premise Inspections

During the 2013/14 year all food premise were inspected. A record of the inspection and the outcome is recorded in the NCS database.

#### **Liquor Licenses**

All premises involved in the selling of liquor are required to have a liquor licence, which is renewable on an annual basis. These licences are recorded in the NCS database, and reminders are generated when a licence renewal is required. Any new premises that were to open would be identified by any of a number of organisations involved in liquor monitoring, including Council, NZ Police or the Liquor Licensing Authority. Any premises found to be operating without a licence would be prosecuted as per the Sale and Supply of Alcohol Act 2013.



#### **Rural Fire Control**

Council provides a Rural Fire Service to fulfil its obligations under the Forest and Rural Fires Act and the Fire Service Amendment Act 1987. The public's expectation is Council will provide rural fire protection and fire prevention services.

### Key Rural Fire Level of Service Targets and Performance

Level of Service	How it contributes to our community outcomes	How we measure our performance	Baseline 2010/2011	2013/14 Target	2013/14 Actual
To provide a rural fire service to meet the requirements of the Forest and Rural Fires Act and Regulations.	Aid in the reduction of uncontrolled fires and reduce the cost of rural fires to the ratepayers which will ensure that our essential services and the environment are protected.	Permits are to be issued within 3 working days Annual Restricted Fire Season.	>95%	>90%	92%
		Recovery of the costs of fires from those responsible for lighting fire or their insurers.	>100%	>90%	80%

#### Permits Issued

In total, 92% of fire permits were issued within 3 working days. This was greater than the target of greater than 90%, which was due to a change in staffing levels over the previous year where the target was not met.

#### **Recovery of Costs**

A total of five fires took place during the year, of which four had the costs fully recovered from those responsible or their insurers. The fifth fire happened near the end of the financial year; so, recovery had not yet occurred at balance date. This recovery will take place in the 2014/15 year.



# Regulatory Services Cost of Service Statement

2013 Actual \$		2014 AP Estimate \$	2014 Actual \$
(000's)		(000's)	(000's)
	OPERATING REVENUE		
345	Activity Revenue	462	467
-	Targeted Rates	-	-
-	Development Contributions	-	-
592	General Rates	685	616
237	Other General Sources	244	272
1,174	TOTAL OPERATING INCOME	1,391	1,354
	OPERATING EXPENDITURE		
371	Building Control	384	484
233	Planning & Development	303	233
33	Civil Defence	87	75
130	Dog Control	142	143
18	Stock Ranging & Impounding	16	13
114	Environmental Health	145	117
34	Rural Fire Control	47	56
255	Environmental Services Manager	269	242
1,188	TOTAL OPERATING EXPENDITURE	1,393	1,363
(14)	NET COST OF SERVICE	(2)	(9)



# Regulatory Services Funding Impact Statement

	2012/13 Long Term Plan	2013/14 Long Term Plan	2013/14 Actual
	\$	\$	\$
O	(000's)	(000's)	(000's)
Sources of operating funding	000	CEE	500
General rates, uniform annual general charges, rates penalties	633	655	599
Targeted rates (other than a targeted rate for water supply) Subsidies and grants for operating purposes	-	-	4
Fees charges and targeted rates for water supply	<u>'</u>	_	4
Internal charges and overheads recovered	248	256	274
Local authorities fuel tax, fines, infringement fees and other receipts	474	495	463
Total operating funding	1,356	1,406	1,340
	·	·	·
Applications of operating funding			700
Payments to staff and suppliers	755	757	739
Finance costs	605	- 610	- 601
Internal charges and overheads applied Other operating funding applications	005	619 7	601 5
Total application of operating funding	1,367	1,383	1,345
Surplus (deficit) of operating funding	(11)	23	(5)
Surplus (deficit) of operating funding	(11)	23	(3)
Sources of capital funding			
Subsidies and grants for capital expenditure	-	-	-
Development and financial contributions	-	-	-
Increase (decrease) in debt	-	-	-
Gross proceeds from sale of assets	-	-	-
Lump sum contributions	-	-	-
Total sources of capital funding	-	-	-
Application of capital funding			
Capital expenditure			
- To meet additional demand	-	-	-
- To improve the level of service	-	-	-
- To replace existing assets	3	21	18
Increase (decrease) in reserves	(14)	2	(23)
Increase (decrease) of investments	-	-	-
Total application of capital funding	(11)	23	(5)
Surplus (deficit) of capital funding	11	(23)	5
Funding balance	_	-	-



# COMMUNITY DEVELOPMENT

# Capital Expenditure

	2014 AP Estimate \$	2014 Actual \$
Capital Expenditure - Renewals (Maintaining Service Capacity) - Growth (Improving Service Capacity) - Level of Service (Improvements to Service)	(000's) - - -	(000's) - - -

There was no capital expenditure in the current year as no property development projects are currently underway by the Council.

# **Depreciation Expense**

There was no depreciation for Community Development group of activities.

# Internal Borrowing

The Community Development group of activities has no internal borrowings as at 30 June 2014 and, subsequently, no interest paid.

# **Property Development**

Council has undertaken this activity to stimulate community growth through provision of sites suitable for residential, commercial or industrial purposes where it has been felt that an adequate resource of such sites has not existed in the market. This undertaking is dependent on favourable market conditions for these types of developments.



# Key Property Development Level of Service Targets and Performance

Level of Service	How it contributes to our community outcomes	How we measure our performance	Baseline 2010/2011	2013/14 Target	2013/14 Actual
That identified opportunities to address significant perceived shortages in the availability of particular types of property in the District are explored.	Contributes towards a vibrant community with available property	Decision making on physical works stage in respect of identified opportunities	Not measured	Market assessment report completed and presented to Council	Not achieved

The property market in the Otorohanga District continues to be depressed as at 30 June 2014. Therefore, Council saw no necessity to carry out a market assessment. During the year no sections at Progress Park were sold.

## **District Promotion**

This group of activities is undertaken to:

- a) Assist coordinated multi-agency contributions to the economic vitality of the District that will support local businesses and the general well-being and sustainability of communities.
- b) Actively market the District as a good place to visit, and in which to live, work and do business.

Such promotion should be undertaken in a manner that builds upon the historical, cultural and environmental character of the District.

The District Promotion group of activities is complementary to Council's Property Development activity, in that whilst this helps provide places for new residents and businesses to come to, District Promotion helps provide the incentives for such parties to move to and remain in those places.



# Key District Promotion Level of Service Targets and Performance

Level of Service	How it contributes to our community outcomes	How we measure our performance	Baseline 2010/2011	2013/14 Target	2013/43 Actual
District is effectively	Promoting Tourism and	Total number of visitors to Otorohanga	13,835	14,500	13,948
promoted as a place to visit	higher tourist spending will	and Kawhia I-sites, previous year to 31	visitors	visitors	visitors
or live in	contribute to a stronger	December			
	district economy	Total number of visits to	93,256	100,000	74,615
		otorohanga.co.nz website, previous	website	website	Website
		year to 31 December	visits	visits	visits
Tourism activity in District is		Total accommodation guest stay nights	31,378	38,000	30,899
supported		in District for previous year to 31	guest stay	guest stay	guest stay
		December (Ministry of Tourism data)	nights	nights	nights

# Accommodation Guest Stay Nights

Guest stay nights are down on the target. While the reasons for this may be varied, a large part of this has been reflected nationally by a decrease in visitors from overseas. There are no plans by Council to address this reduction on target at this point, as it is not seen to be core Council business.



# **Community Development Cost of Service Statement**

2013 Actual \$		2014 AP Estimate \$	2014 Actual \$
(000's)		(000's)	(000's)
	OPERATING REVENUE		
-	Activity Revenue	-	-
-	Targeted Rates	-	-
163	Development Contributions General Rates	- 156	- 294
103	Other General Sources	100	(4)
	Other General Sources	_	(4)
163	TOTAL OPERATING REVENUE	156	290
	OPERATING EXPENDITURE		
16	Property Development	15	29
243	District Promotion	265	266
259	TOTAL OPERATING EXPENDITURE	280	295
(06)	NET COST OF SERVICE	(124)	<b>(E)</b>
(96)	NET COST OF SERVICE	(124)	(5)

# Community Development Funding Impact Statement

	2012/13 Long Term Plan	2013/14 Long Term Plan	2013/14 Actual \$
	(000's)	(000's)	(000's)
Sources of operating funding	(0000)	(555.5)	(555 5)
General rates, uniform annual general charges, rates penalties	(136)	294	295
Targeted rates (other than a targeted rate for water supply)	-	-	-
Subsidies and grants for operating purposes	-	-	-
Fees charges and targeted rates for water supply Internal charges and overheads recovered	-	-	-
Local authorities fuel tax, fines, infringement fees and other receipts	_		
Total operating funding	(136)	294	295
Total operating funding	(100)	204	200
Applications of operating funding			
Payments to staff and suppliers	19	48	26
Finance costs	-	41	-
Internal charges and overheads applied	13	29	14
Other operating funding applications	247	254	259
Total application of operating funding	279	372	299
Surplus (deficit) of operating funding	(415)	(78)	(4)
Sources of capital funding			
Subsidies and grants for capital expenditure	_	_	_
Development and financial contributions	_	_	_
Increase (decrease) in debt	-	1,250	-
Gross proceeds from sale of assets	220	-	-
Lump sum contributions	-	-	-
Total sources of capital funding	220	1,250	-
Application of capital funding			
Capital expenditure			
- To meet additional demand	_	1,250	_
- To improve the level of service	-	-	-
- To replace existing assets	-	-	-
Increase (decrease) in reserves	(195)	(78)	(4)
Increase (decrease) of investments	-	-	-
Total application of capital funding	(195)	1,172	(4)
Surplus (deficit) of capital funding	415	78	4
Funding balance	-	-	-



# GOVERNANCE AND LEADERSHIP

# Capital Expenditure

	2014 AP Estimate \$	2014 Actual \$
Capital Evana ditura	(000's)	(000's)
Capital Expenditure - Renewals (Maintaining Service Capacity) - Growth (Improving Service Capacity)	317	435
- Level of Service (Improvements to Service)	53	19

# Depreciation Expense

Total depreciation for Governance and Leadership group of activities was \$212k.

# Internal Borrowing

The Governance and Leadership group of activities has no internal borrowings as at 30 June 2014 and, subsequently, no interest paid.

# **Democracy**

One of the main purposes of territorial authorities is to enable democratic decision making and action.

At a basic level, this involves people being involved in the decisions that affect them. However, effective democracy is about more than Council's decision making; democracy in New Zealand is synonymous with human rights, fairness, justice and equity. This means that everyone should have the same opportunities to achieve their potential, everyone should be able to participate and be part of our communities, and should have access to recreational, educational and employment opportunities.

Council now has a broader mandate from central government to consider how they meet the needs of the community. A consequence of this is Council's increased responsibility to ensure that the community is well informed and involved in Council decision making.

Democratic activities represent Council's commitment to ensuring equity and positive growth throughout our district. In many cases Council is not alone in seeking to maximise community participation and equity. This requires Council to identify and collaborate with other district, regional and national agencies with similar or complementary goals.



#### Governance

#### What is Governance?

Governance encompasses providing community leadership, balancing community views, resources and needs to make decisions that are best for the community. Governance focuses on establishing a vision and objectives for the community, and making high-level decisions on policies and actions that will support these objectives.

In the Otorohanga District Council governance functions are undertaken by the elected Mayor, Councillors and Community Board members.

Governance is not about the detailed practical 'hands on' implementation of policies or actions; that is the responsibility of Council's management and staff, who are delegated powers by Council to undertake those duties in accordance with the objectives and policies set by the elected members.

# Governance Structures of Otorohanga District Council

Governance of the Otorohanga District is currently undertaken by the persons elected to the following positions:

- A Mayor, elected at large by the residents and ratepayers of the District
- Seven Councillors (two representing the Otorohanga Community Ward and one each for the five rural Wards) elected by the residents and ratepayers of the particular wards.
- Four members of the Otorohanga Community Board, elected by the residents and ratepayers of that community
- Five members of the Kawhia Community Board, of which 4 are elected by the residents and ratepayers of the Kawhia Community, and the other elected by residents and ratepayers of the Aotea subdivision of that community.

## Governance Roles of Elected Members

The Mayor and Councillors of Otorohanga District Council collectively have the following roles:

- Setting the policy direction of Council.
- Monitoring the performance of Council.
- Representing the interests of the people of the District
- Representing the District and Council at a wide variety of forums
- Employing the Chief Executive of Council, who in turn employs all other staff on its behalf.
- Making decisions in relation to:



- ➤ Notified Resource Consent applications, with submissions;
- ➤ Matters which involve a financial implication for Council
- ➤ Matters which involve non-urgent enforcement;
- > Notified Resource Consent applications recommended to be declined.
- > A wide variety of other issues relating to the social, environmental, economic and cultural wellbeing of the District.

In addition to performing these duties, the Mayor is responsible for:

- Ensuring the orderly conduct of business during meetings, as determined in Council's Standing Orders.
- Advocating on behalf of the community.
- · Acting as the ceremonial head of Council.
- Providing leadership and feedback to other elected members

# **Community Boards**

Community Boards represent the interests of particular local communities which are, in the opinion of Council, sufficiently distinct to warrant additional representation.

Within the Otorohanga District the Communities of Otorohanga and Kawhia have been judged to meet this criterion.

It is the expectation of Council that Community Board members will establish strong relationships with the communities they serve, so that the needs and expectations of the community are well understood.

Based upon the expectation that Community Boards will effectively understand and reflect the needs of their communities, the Otorohanga District Council has delegated a high level of authority to its Community Boards, which is not a common practice in New Zealand.

In particular Otorohanga District Council has delegated to the Otorohanga and Kawhia Community Boards all of Council's functions, duties and powers relating to the following activities in those communities:



Activity	Otorohanga Community Board	Kawhia Community Board
Refuse collection and disposal	✓	<b>√</b>
Water supply operation and maintenance	✓	✓
Sewerage treatment and reticulation	✓	
Flood protection	✓	
Storm water drainage	✓	✓
Community Property (Buildings)	✓	<b>√</b>
Housing for the elderly	✓	<b>√</b>
Security patrols	✓	
Swimming Pools	✓	

Though it is not included in the above delegations, the Otorohanga and Kawhia Community Boards have also traditionally had substantial input into matters relating to parks, reserves and public toilets within their communities.

The above delegations to the Community Boards are subject to the following conditions:

- 1. The respective Community Account not going into a financial deficit situation without the prior approval of Council.
- 2. Full allowance having been made for any proposed expenditure in the estimates approved by Council.
- 3. Compliance with any relevant policies or directions specified by Council.
- 4. Community Boards are precluded by statute from acquiring, holding or disposing of property.

Community Boards may make recommendations to Council on any matter, and may seek approval for any initiative for which delegated authority has not already been given.

The relationship that Community Boards have with their communities is typically more intimate than that between Councillors and their Wards, but it is expected that all elected members will be aware of the prevailing views amongst their constituents.



# **Decision Making Processes**

Decision making by elected members and Council staff is in accordance with the previous descriptions of governance roles.

Public consultation on specific issues, outside of the routine Council planning processes (such as the LTP) is undertaken in circumstances where it is believed that there is a relatively high level of community interest in the issue and potential for significantly differing views amongst community members.

Such consultation is generally conducted in accordance with the Special Consultative Procedure of the Local Government Act 2002.

The financial implications associated with the particular issue is generally not a major factor in determining whether such public consultation is undertaken, since previous experience has shown that there may be substantial public interest in matters that are of little economic value. Very substantial proposed expenditure on any project (greater than 10% of total annual operating expenditure) will, however, trigger Council's Policy on Significance and an associated requirement for public consultation.

# Key Democracy Level of Service Targets and Performance

Level of Service	How it contributes to our community outcomes	How we measure our			
· · · · · · · · · · · · · · · · · · ·	performance	Baseline 2010/2011	2013/14 Target	2013/14 Actual	
Communicate and consult with the community on key  An active supportive community is achieved through the Council providing opportunities for residents and ratepayers to contribute to	Produce six-monthly Council newsletter	2 newsletters per annum	Minimum 2 newsletters per annum	2 newsletters produced	
issues	decision-making processes by providing their community views	Number of negative submissions received on Long Term Plan/Annual Plan	New measure	<5 negative submissions	No negative submissions received



# **Council Support**

Council is required by legislation to disperse grants. It facilitates the distribution of funds from Sport and Recreation New Zealand (SPARC) and Creative Communities New Zealand. Local Residents and staff are represented on the distribution committees along with Councillors.

The provision of grants is an integral component of Council's strategy to empower local communities and assist them in achieving their vision and strategic outcomes, by encouraging and rewarding community spirit.

# Key Council Support Level of Service Targets and Performance

Level of Service	How it contributes to our community outcomes	How we measure our performance			0010/11
		,	Baseline 2010/2011	2013/14 Target	2013/14 Actual
Management and provision of Creative Communities and SPARC funding schemes	The Council supports the development of communities by providing funding to agencies where it sees that such funding will positively support and make our communities more healthy, active and creative	Distribution of funds to Creative Communities and SPARC funding schemes on application from qualifying organisations	100% allocated from both schemes	> 85% allocated	80.7% allocated
Management and provision of Otorohanga District Council community funding	The Council supports the development of communities by providing funding to agencies where it sees that such funding will positively support and make our communities more healthy, active and creative and also support the vulnerable and those at risk	Provision of Otorohanga District Council General Grants and ongoing Grants within budget allocation	Within budget allocation	Within annual budget allocation	Within annual budget allocation

All the Creative Communities funding was allocated; however, there was insufficient applicants to fully allocate all the SPARC funding. This money will be carried over to be allocated in the 2014/15 year.



# **Corporate Planning**

The Local Government Act 2002 requires every local authority to carry out a process to identify community outcomes – statements of community aspirations for the immediate to long-term future.

The process provides opportunities for people to discuss their desired community outcomes in terms of present and future social, economic, environmental and cultural well-being. The intention is that these outcomes become the basis for increased transparency and accountability by councils and other stakeholders, as a base for improving community well-being and sustainable development.

In addition to developing the community outcomes, Council must identify what it will contribute towards these, along with other agencies within its Long Term Plan and Annual Plans. Council must monitor its performance and achievement towards these outcomes as well as monitoring the achievement of the community outcomes.

# Key Corporate Planning Level of Service Targets and Performance

Level of Service	How it contributes to our community outcomes	How we measure our performance			
	outcomes	periormance	Baseline 2010/2011	2013/14 Target	2013/14 Actual
Meet Local Government Act 2002 statutory planning and reporting requirements	By achieving statutory planning and reporting requirements a high standard of accountability is demonstrated to the community	Draft LTP/Annual Plan to be adopted by 30 June each year Annual Report to be adopted by 31 October each year	100% compliance	100% compliance	100% compliance
Existing levels of service as identified in Councils triennial survey meets the needs of the community	Having plans in place to ensure growth and change is managed will help ensure our community's vision will happen	A triennial Levels of Service Survey to all affected ratepayers	New Measure	Not measured as only measured every 3 years	Not applicable



# **Policy Development**

The purpose of this activity is to formulate strategic direction in all policies, by-law and planning matters. Predominant drivers for policy development stem from legislative requirements. Council is involved in this activity because of public demand and statutory responsibility.

# Key Policy Development Level of Service Targets and Performance

Level of Service	How it contributes to our community outcomes	How we measure our performance	Baseline 2010/2011	2013/14 Target	2013/14 Actual
Ensure major decisions are made in a democratically accountable way	Ensures Council's decision making processes involves and engages the community	100% of all significant decisions are made subject to respective consultative procedures that meet the requirements of the Local Government Act 2002 and/or Resource Management Act 1991	100%	100%	100%
Policy development is visible and accountable	Ensures transparency in policy development to provide better information supporting community involvement and awareness	Key draft policy documents subject to consultation are available on Council's website	100%	100% are available by the date of public notification of the policy/planning document	Proposed Local Alcohol Policy notified on 18 February 2014
		Meetings and statutory hearing are conducted in accordance with all relevant legislation	New measure	100% compliance	100% compliance
Provide location legislation	Put in place management controls that address issues and are consistent with Council policies, Central Government legislation, and which reflect the Community	Assess need to review, and where necessary review bylaws	Traffic bylaw reviewed	Assessment undertaken of need for bylaw reviews	Policy and bylaw register updated



Level of Service	How it contributes to our community outcomes	How we measure our performance	Baseline 2010/2011	2013/14 Target	2013/14 Actual
	Outcomes				
Council meets statutory planning requirements	Ensures processes and policies are developed in a consistent manner and reflective of community input	All relevant statutory plans and reports are produced and made available to the public in accordance with statutory requirements and timeframes under relevant legislation	New Measure	100% compliance	Achieved

#### Decisions

The Decisions Version of the Proposed District Plan was publically notified on 6 March 2012. At the end of July 2014 an agreement on the final appeal relating to Landscape Policy Areas had been finalised. Following confirmation of this matter by the Environment Court, Council will be able to notify an Operative District Plan. The Operative District Plan was approved on 16 September 2014 and will be publically notified on 30 October 2014.

# **Policy Development**

Following public consultation and a hearing on 3 October 2013, Council publically notified a Provisional Local Alcohol Policy (LAP) on 18 February 2014. Three appeals against the policy by various alcohol retailers have been lodged with the Alcohol Licencing Authority. Due to the backlog of appeals it is unlikely this matter will be heard until late 2015.

# Bylaws

During the year the Liquor Control Bylaw 2007 was amended. An initial proposal to impose a permanent liquor ban in Kawhia Aotea was not supported by the Community and a hearing panel decided not to adopt the changes. A compromise proposal which saw the liquor ban extended to Waitangi Day weekend was adopted by Council on 9 December 2013.

The Stock Movement Bylaw 2014 was approved by Council on 1 April 2014. The Keeping of Stock Bylaw is due for review in the 2014/15 year.



# **Iwi Liaison**

The purpose of Iwi Liaison is to independently facilitate input from the Maori Community into democratic and community processes. Council has a statutory responsibility for this activity under the Local Government Act 2002 and the Resource Management Act 1991.

# Key Iwi Liaison Level of Service Targets and Performance

Level of Service	How it contributes to our	How we measure our			
community outcomes perfo	performance	Baseline 2010/2011	2013/14 Target	2013/14 Actual	
Foster capacity building for Maori to take part in local government processes	<ul> <li>Provides opportunity for Maori to be involved and engaged in decision making processes of Council</li> <li>Provides opportunity for Council policies to address issues affecting Maori</li> </ul>	Adoption of formalised partnerships with lwi/Maori authorities and groups	Progress made with an information sharing agreement (ISA) being put in place between Council and an Iwi authority	Work is progressed with other Iwi Authorities to commit to an ISA	Joint Management Agreement signed September 2013.
Acknowledge the relationship of Tangata Whenua with the natural environment	Recognise the unique relationship of Maori with the natural environment	Have in place agreed processes of consultation and opportunities for input into consent processes with Tangata Whenua authorities	Processes were agreed with one Iwi authority. Work is progressing with others	Cultural Impact Assessments (CIA's) are commissioned by applicants or Council where proposed consents may adversely affect an Iwi Authority site of significance	Resource consent applications are circulated to local lwi groups for comment.
Provide opportunities for Maori to be involved in decision-making	Ensure Council decisions reflect the Maori history and culture of the district and the unique relationship of Maori with the natural	Enter into and obtain resolution regarding options for Iwi/Maori and Council	Issue identified in River Settlement	Participate as required in respective	Formal representation review undertaken in 2012 in which Maori



Level of Service	How it contributes to our community outcomes	How we measure our performance	Baseline 2010/2011	2013/14 Target	2013/14 Actual
processes	environment	representation forum(s)	processes	forums	representation was considered
		Establishment and operation of representation forum(s) as agreed to by Iwi/Maori authorities and Council	Scope agreed to. Commitment made for further consideration.	Forum(s) to be established by 30 June 2014	No agreement reached on forums

# Joint Management Agreements

Council staff and elected members have attended regular meetings in accordance with the requirements of the Joint Management Agreement with Maniapoto Maori Trust Board.

#### Establishment of Forums

With the new elected members as a result of the election, there is still discussion on-going about the best method of liaising with lwi/Maori authorities. As such, no forums will be established until Council has determined the method they would prefer.



# Governance and Leadership Cost of Service Statement

2013 Actual \$		2014 AP Estimate \$	2014 Actual \$
(000's)		(000's)	(000's)
	OPERATING REVENUE		
99	Activity Revenue	71	132
17	Targeted Rates	17	17
-	Development Contributions	-	-
1,750	General Rates	1,619	1,844
3,722	Other General Sources	3,964	3,814
_		_	_
5,628	TOTAL OPERATING INCOME	5,671	5,807
	OPERATING EXPENDITURE		
706	Otorohanga District Council	816	732
138	Otorohanga Community Board	150	137
46	Kawhia Community Board	59	54
125	Council Support	145	117
155	Corporate Planning	214	180
226	Resource Management Policy Development	245	175
3,617	Support Services	4,041	3,724
5,013	TOTAL OPERATING EXPENDITURE	5,670	5,119
615	NET COST OF SERVICE	1	688



# Governance and Leadership Funding Impact Statement

	2012/13 Long Term Plan \$	2013/14 Long Term Plan \$	2013/14 Actual \$
	(000's)	(000's)	(000's)
Sources of operating funding	, ,	, ,	, ,
General rates, uniform annual general charges, rates penalties	1,592	1,562	1,356
Targeted rates (other than a targeted rate for water supply)	17	18	17
Subsidies and grants for operating purposes	21	21	21
Fees charges and targeted rates for water supply	-	-	-
Internal charges and overheads recovered	3,846	4,069	3,834
Local authorities fuel tax, fines, infringement fees and other receipts	70	70	112
Total operating funding	5,546	5,740	5,340
Applications of operating funding			
Payments to staff and suppliers	2,833	2,998	3,000
Finance costs	908	877	662
Internal charges and overheads applied	1,251	1,314	1,143
Other operating funding applications	177	187	156
Total application of operating funding	5,169	5,376	4,961
Surplus (deficit) of operating funding	377	364	379
Sources of capital funding			
Subsidies and grants for capital expenditure	_	_	_
Development and financial contributions	-	-	-
Increase (decrease) in debt	-	-	-
Gross proceeds from sale of assets	9	80	114
Lump sum contributions	=	=	-
Total sources of capital funding	9	80	114
Application of capital funding			
Capital expenditure			
- To meet additional demand	-	-	-
- To improve the level of service	33	58	38
- To replace existing assets	193	255	416
Increase (decrease) in reserves	160	131	39
Increase (decrease) of investments	-	-	-
Total application of capital funding	386	444	493
Surplus (deficit) of capital funding	(377)	(364)	(379)
Funding balance	_	-	-



# SUPPORTING INFORMATION



# **EQUAL EMPLOYMENT OPPORTUNITIES POLICY**

# **POLICY STATEMENT**

The Otorohanga District Council is committed to supporting the principles of equal opportunity in recruitment, selection, employment, training and promotion.

The policy of the Council is to ensure that no employee, or potential employee, shall gain any advantage or suffer any disadvantage by reason of their race, colour, ethnic or national origin, gender, marital status, sexual preference, age, religious or political beliefs, or personal disability where said disability is irrelevant to an individual's ability to carry out the job.

This policy will remain consistent with:

- Good personnel policy and practices.
- The Human Rights Act 1993.
- Employment Contracts Act 1991.
- Local Government Amendment Act (No.3) 1996.

Council is committed to a programme of action to ensure its activities are carried out without discrimination.



# ANNUAL REPORT DISCLOSURE STATEMENT

# Annual report disclosure statement for year ending 30 June 2014.

# What is the purpose of this statement?

The purpose of this statement is to disclose the council's financial performance in relation to various benchmarks to enable the assessment of whether the council is prudently managing its revenues, expenses, assets, liabilities, and general financial dealings.

The council is required to include this statement in its annual report in accordance with Local Government (Financial Reporting and Prudence) Regulations 2014 (the **regulations**). Refer to the regulations for more information, including definitions of some of the terms used in this statement.

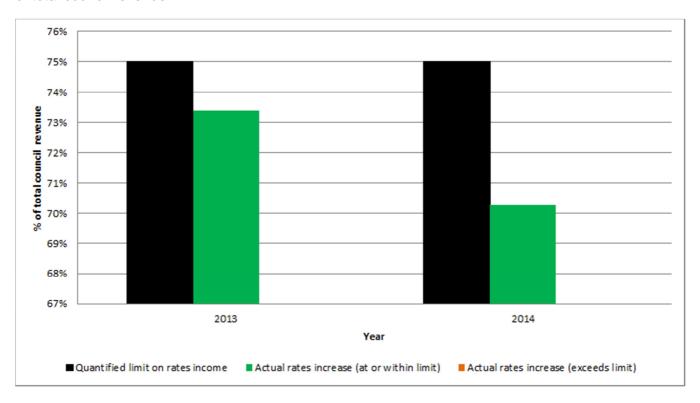
# Rates affordability benchmark

The council meets the rates affordability benchmark if-

- Its actual rates income equals or is less than each quantified limit on rates; and
- Its actual rates increases equal or are less than each quantified limit on rates increases.

## Rates (income) affordability

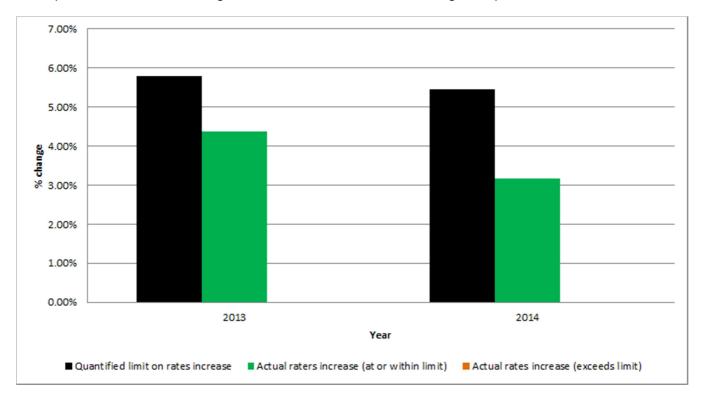
The following graph compares the council's actual rates income with a quantified limit on rates contained in the financial strategy included in the council's long-term plan. The quantified limit is 75% of total council revenue.





## Rates (increases) affordability

The following graph compares the council's actual rates increases with a quantified limit on rates increases included in the financial strategy in the council's long-term plan. The quantified limited is LGCI plus 2%. For the actual figures used refer to the council's long-term plan.

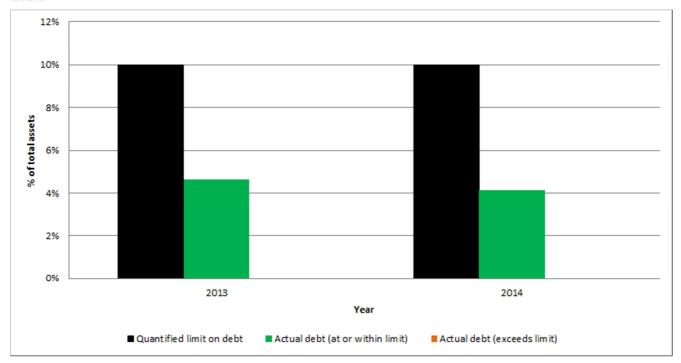


# Debt affordability benchmark

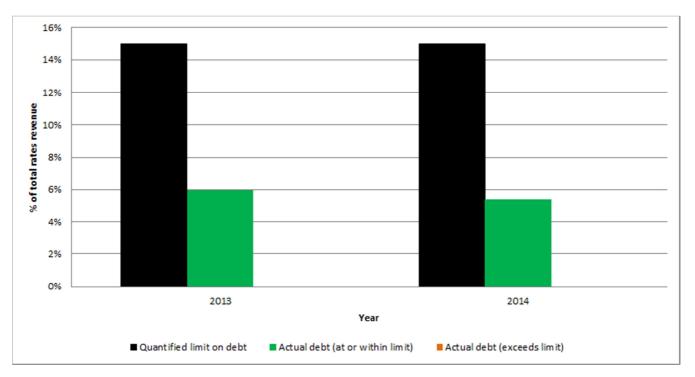
The council meets the debt affordability benchmark if its actual borrowing is within each quantified limit on borrowing.

The following graph compares the council's actual borrowing with a quantified limit on borrowing stated in the financial strategy included in the council's long-term plan. The quantified limit is borrowing cannot exceed 10% of total assets.





The following graph compares the council's actual borrowing with a quantified limit on borrowing stated in the financial strategy included in the council's long-term plan. The quantified limit is that interest on borrowing cannot exceed 15% of annual rates.

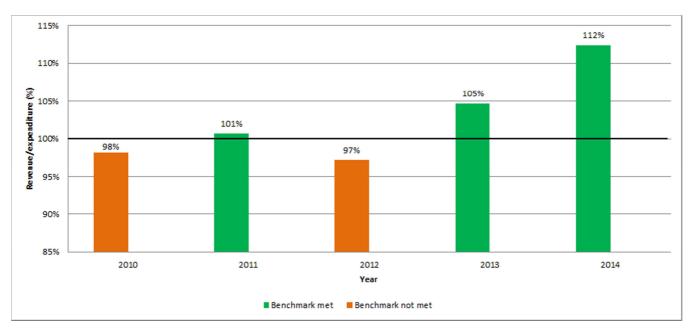




## **Balanced budget benchmark**

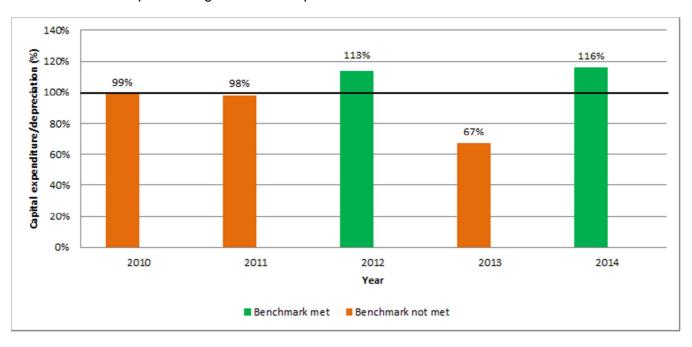
The following graph displays the council's revenue (excluding development contributions, financial contributions, vested assets, gains on derivative financial instruments, and revaluations of property, plant and equipment) as a proportion of operating expenses (excluding losses on derivative financial instruments and revaluations of property, plant and equipment)

The council meets this benchmark if its revenue equals or is greater than its operating expenses.



# **Essential services benchmark**

The following graph displays the council's capital expenditure on network services as a proportion of depreciation on network services. The council meets this benchmark if its capital expenditure on network services equals or is greater than depreciation on network services.

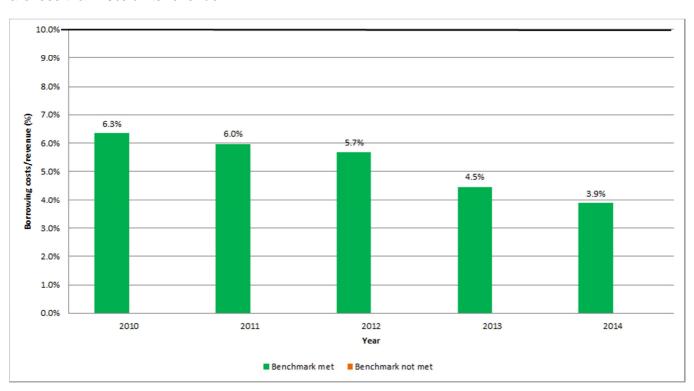




## **Debt servicing benchmark**

The following graph displays the council's borrowing costs as a proportion of revenue (excluding development contributions, financial contributions, vested assets, gains on derivative financial instruments, and revaluations of property, plant or equipment).

Because Statistics New Zealand projects the council's population will grow more slowly than the national population growth rate, it meets the debt servicing benchmark if its borrowing costs equal or are less than 10% of its revenue.

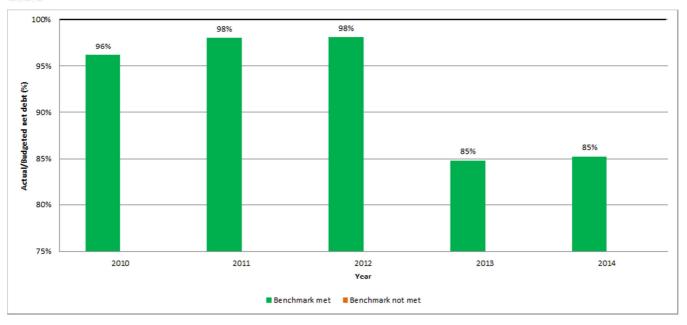


## **Debt control benchmark**

The following graph displays the council's actual net debt as a proportion of planned net debt. In this statement, **net debt** means financial liabilities less financial assets (excluding trade and other receivables).

The council meets the debt control benchmark if its actual net debt equals or is less than its planned net debt.

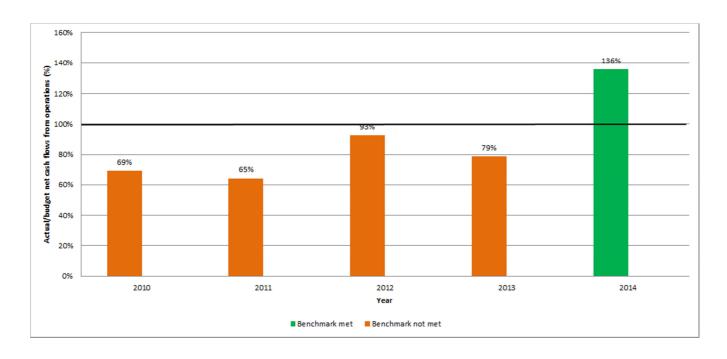




# **Operations control benchmark**

This graph displays the council's actual net cash flow from operations as a proportion of its planned net cash flow from operations.

The council meets the operations control benchmark if its actual net cash flow from operations equals or is greater than its planned net cash flow from operations.





# LOCAL GOVERNMENT ACT DISCLOSURES

# Rating base information

Under the Local Government Act 2002, the Council is required to disclose the following information:

	2014
Number of rating units	5,424
Total Capital value of rating units	\$3,476,109,050
Total Land value of rating units	\$2,413,317,000

# Insurance

	Carrying value 30 June 2014	Covered by Insurance Contracts	Covered by Financial Risk Sharing Arrangement	Covered by Self Insurance
	(000's)	(8'000)	(8'000)	(000's)
Motor Vehicles Operational and Restricted Buildings	427 23,086	200 31,435	-	- - -
and Contents Stormwater, Sewerage and Water Supply	22,378	-	28.759	-

Please note for motor vehicles the cover is up to \$200,000 for any one vehicle, and \$10,000,000 for Third Party Liability in any one accident.



# **COUNCIL CONTROLLED RESERVES**

Information about Council controlled reserves is provided below

	Balance 1 July	Transfer into fund	Transfers out of fund	Balance 30 June
2014	(000's)	(000's)	(000's)	(000's)
Roads and Footpaths	808	11,630	(11,326)	1,112
Water Supply	(189)	1,851	(2,048)	(386)
Sewerage	(3)	771	(803)	(35)
Flood Protection	19	294	(309)	4
Regulatory Services	(9)	134	(143)	(18)
Community Services	(11)	612	(570)	31
Governance and Leadership	403	1,862	(1,666)	599
Community Development	(73)	26	(5)	(52)
General Funds	(278)	4,540	(4,027)	235
Total Council Controlled Reserves - 2014	667	21,720	(20,897)	1,490
2013				
Roads and Footpaths	24	10,634	(9,850)	808
Water Supply	(191)	2,214	(2,212)	(189)
Sewerage	(17)	696	(682)	(3)
Flood Protection	18	168	(167)	19
Regulatory Services	(1)	122	(130)	(9)
Community Services	(23)	279	(267)	(11)
Governance and Leadership	207	1,645	(1,449)	403
Community Development	(93)	29	(9)	(73)
General Funds	(678)	4,505	(4,105)	(278)
Total Council Controlled Reserves - 2013	(754)	20,292	(18,872)	667

# **Purpose of each Council Controlled Reserve fund**

All Council Controlled Reserves arise from situations where the income generated from an activity is larger than the expenditure, or expenditure has been higher than income, and these savings or deficits are ring-fenced to the related activity. The reserves are grouped by Group of Activities and can only be spent for those purposes they were collected for.



# AUDIT REPORT

# Deloitte.

#### INDEPENDENT AUDITOR'S REPORT TO THE READERS OF OTOROHANGA DISTRICT COUNCIL'S ANNUAL REPORT FOR THE YEAR ENDED 30 JUNE 2014

The Auditor-General is the auditor of Otorohanga District Council (the District Council). The Auditor-General has appointed me, Bruno Dente, using the staff and resources of Deloitte to audit:

- the financial statements of the District Council that comprise:
  - the balance sheet as at 30 June 2014 on page 10;
  - the statement of comprehensive income, statement of changes in equity and statement of cash flows for the year ending 30 June 2014 on pages 9, 11 and 12;
  - the funding impact statement of the District Council on page 66;
  - the statements about budgeted and actual capital expenditure in relation to each group of activities of the District Council on pages 67, 73, 78, 81, 83, 86, 100, 111 and 115;
  - the notes to the financial statements that include accounting policies and other explanatory information about the financial statements on pages 13 to 57;
- the statement of service provision referred to as the level of service targets and performance in the significant activities section of the District Council on pages 65 to 127 and the funding impact statements in relation to each group of activities of the District Council on pages 72, 77, 80, 82, 85, 99, 110, 114 and 127;
- the disclosures of the District Council that are required by the Local Government (Financial Reporting and Prudence) Regulations 2014 on pages 130 to 135.

In addition, the Auditor-General has appointed me to report on whether the District Council's annual report complies with the Other Requirements of schedule 10 of the Local Government Act 2002, where applicable, by including:

- information about:
  - internal borrowing on pages 67, 73, 78, 81, 83, 86, 100, 111 and 115;

  - reserve funds on page 137; each group of activities carried out by the District Council on pages 65 to 127;
  - remuneration paid to the elected members and certain employees of the District Council on pages 45
  - employee staffing levels and remuneration on pages 46;
  - severance payments on page 46;
  - rating base units on page 136 and
  - insurance of assets on page 136;
- a report on the activities undertaken by the District Council to establish and maintain processes to provide opportunities for Maori to contribute to the Council's decision-making processes on page 63; and
- a statement of compliance signed by the mayor of the Council, and by the District Council's chief executive on page 60.

## Opinion

#### **Audited information**

In our opinion:

- the financial statements of the District Council on pages 9 to 57:
  - comply with generally accepted accounting practice in New Zealand; and fairly reflect:
  - - the District Council's financial position as at 30 June 2014; and
    - the results of its operations and cash flows for the year ended on that date.
- the funding impact statement of the District Council on page 66, fairly reflects the amount of funds produced from each source of funding and how the funds were applied as compared to the information included in the District Council's annual plan.
- the statements about budgeted and actual capital expenditure in relation to each group of activities of the District Council on pages 67, 73, 78, 81, 83, 86, 100, 111 and 115, fairly reflects by each group of activities the capital expenditure spent as compared to the amounts budgeted and set out in the District Council's long-term plan or annual plan.



# Deloitte.

- the levels of service targets and performance of the District Council on pages 65 to 127:
  - complies with generally accepted accounting practice in New Zealand; and
  - fairly reflects the District Council's levels of service for the year ended 30 June 2014, including:
    - the levels of service as measured against the intended levels of service adopted in the long-term
    - the reasons for any significant variances between the actual service and the expected service.
- the funding impact statements in relation to each group of activities of the District Council on pages 72, 77, 80, 82, 85, 99, 110, 114 and 127, fairly reflects by each group of activities, the amount of funds produced from each source of funding and how the funds were applied as compared to the information included in the District Council's long-term plan.
- the disclosures on pages 130 to 135 represent a complete list of required disclosures and accurately reflects the information drawn from District Council's audited information.

#### Compliance with the other requirements of schedule 10

In our opinion, which is not an audit opinion, the District Council's annual report complies with the *Other Requirements* of schedule 10 that are applicable to the annual report.

Our audit was completed on 28 October 2014. This is the date at which our opinion is expressed.

The basis of our opinion is explained below. In addition, we outline the responsibilities of the Council and our responsibilities, and we explain our independence.

#### Basis of opinion

We carried out our audit in accordance with the Auditor-General's Auditing Standards, which incorporate the International Standards on Auditing (New Zealand). Those standards require that we comply with ethical requirements and plan and carry out our audit to obtain reasonable assurance about whether the information we audited is free from material misstatement.

Material misstatements are differences or omissions of amounts and disclosures that, in our judgement, are likely to influence readers' overall understanding of the financial statements and the levels of service targets and performance. If we had found material misstatements that were not corrected, we would have referred to them in our opinion.

An audit involves carrying out procedures to obtain audit evidence about the amounts and disclosures in the information we audited. The procedures selected depend on our judgement, including our assessment of risks of material misstatement of the information we audited, whether due to fraud or error. In making those risk assessments, we consider internal control relevant to the District Council's preparation of the information we audited that fairly reflect the matters to which they relate. We consider internal control in order to design procedures that are appropriate in the circumstances but not for the purpose of expressing an opinion on the effectiveness of the District Council's internal control.

An audit also involves evaluating:

- the appropriateness of accounting policies used and whether they have been consistently applied;
- the reasonableness of the significant accounting estimates and judgements made by the Council;
- the adequacy of all disclosures in the information we audited;
- determining the appropriateness of the levels of service targets and performance within the Council's framework for reporting performance; and
- the overall presentation of the information we audited.

We did not examine every transaction, nor do we guarantee complete accuracy of the information we audited.

When reporting on whether the annual report complies with the *Other Requirements* of schedule 10 of the Local Government Act 2002, our procedures were limited to making sure the information required by schedule 10 was included in the annual report, where relevant, and identifying material inconsistencies, if any, with the information we audited. This work was carried out in accordance with International Standard on Auditing (New Zealand) 720; *The Auditor's Responsibilities Relating to Other Information in Documents Containing Audited Financial Statements*. As a result we do not express an audit opinion on the District Council's compliance with the requirements of schedule 10.



# Deloitte.

We did not evaluate the security and controls over the electronic publication of the information we are required to audit and report on. We have obtained all the information and explanations we have required and we believe we have obtained sufficient and appropriate evidence to provide a basis for our opinion.

## Responsibilities of the Council

The Council is responsible for preparing:

- financial statements levels of service targets and performance that:
- comply with generally accepted accounting practice in New Zealand; fairly reflect the District Council's financial position, financial performance and cash flows;
  - fairly reflect its service performance, including achievements compared to forecast;
- a funding impact statement that fairly reflects the amount of funds produced from each source of funding and how the funds were applied as compared to the information included in the District Council's annual
- funding impact statements in relation to each group of activities that fairly reflects by each group of activities the amount of funds produced from each source of funding and how the funds were applied as compared to the information included in the District Council's long-term plan;
- statements about budgeted and actual capital expenditure in relation to each group of activities that fairly reflects by each group of activities the capital expenditure spent as compared to the amounts budgeted and set out in the District Council's long-term plan or annual plan; and
- disclosures in accordance with the requirements of the Local Government (Financial Reporting and Prudence) Regulations 2014; and
- the other information in accordance with the requirements of schedule 10 of the Local Government Act

The Council is responsible for such internal control as it determines is necessary to ensure that the annual report is free from material misstatement, whether due to fraud or error. The Council is also responsible for the publication of the annual report, whether in printed or electronic form.

The Council's responsibilities arise under the Local Government Act 2002.

#### Responsibilities of the Auditor

We are responsible for expressing an independent opinion on, the information we are required to audit, and whether the Council has complied with the Other Requirements of schedule 10, and reporting that opinion to you. Our responsibility arises under section 15 of the Public Audit Act 2001 and section 99 of the Local Government Act 2002.

## Independence

When carrying out this audit, which includes our report on the Other Requirements, we followed the independence requirements of the Auditor-General, which incorporate the independence requirements of the External Reporting Board. Other than this audit, which includes our report on the Other Requirements, we have no relationship with, or interests, in the District Council,

Bruno Dente Deloitte

On behalf of the Auditor-General

Hamilton, New Zealand